

MEETING
STATE OF CALIFORNIA
OFFICE OF ENVIRONMENTAL HEALTH HAZARD ASSESSMENT
PROPOSITION 65
DEVELOPMENTAL AND REPRODUCTIVE TOXICANT
IDENTIFICATION COMMITTEE

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TUESDAY, JULY 12, 2011

10:08 A.M.

JAMES F. PETERS, CSR, RPR
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APPEARANCES

COMMITTEE MEMBERS

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Ellen B. Gold, Ph.D.

Carl Keen, Ph.D.

Hillary Klonoff-Cohen, Ph.D.

Linda G. Roberts, Ph.D.

La Donna White-Porter, M.D.

STAFF

Dr. George Alexeeff, Acting Director

Mr. Allan Hirsch, Chief Deputy Director

Ms. Carol Monahan-Cummings, Chief Counsel

Dr. Jim Donald, Chief, Reproductive Toxicology and
Epidemiology Section

Dr Shelley Green

Dr. Farla Kaufman

Dr. Allegra Kim

Ms. Cynthia Oshita, Proposition 65 Implementation

Dr. Lauren Zeise, Chief, Reproductive and Cancer Hazard
Assessment Branch

ALSO PRESENT

Dr. John Bucher, National Toxicology Program

Ms. Brenda Coleman, California Chamber of Commerce

Ms. Caroline Cox, Center for Environmental Health

Dr. Steve Hentges, American Chemistry Council

Mr. John Hewitt, Grocery Manufacturers Association

APPEARANCES CONTINUED

ALSO PRESENT

Ms. Trudi Hughes, California League of Food Processors

Dr. Sarah Janssen, Natural Resources Defense Council

Mr. Stanley Landfair, McKenna, Long & Aldridge

Mr. Gene Livingston, Greenberg Traurig

Dr. Jay Murray

Ms. Renee Sharp, Environmental Working Group

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1 Physician of the California Hospitalist Physicians at
2 Dameron Hospital.

3 Directly to my right is Dr. Hillary
4 Klonoff-Cohen. She is a Professor in the Department of
5 Family and Preventive Medicine at UC San Diego.

6 And next to her is Dr. Linda Roberts, who is a
7 Senior Toxicologist at the Chevron Research and Technology
8 company. And next to her is Dr. Carl Keen, who is the
9 Chair of the Department of Nutrition and he's also a
10 professor in the Department of Nutrition at UC Davis.

11 And unfortunately, not in attendance, are Dr.
12 Kenneth Jones and Dr. Calvin Hobel.

13 Let me just also -- I may as well introduce the
14 staff while I'm introducing people over here. Let's see,
15 directly in front me is Allan Hirsch, who is our Chief
16 Deputy Director. And next to him is Carol
17 Monahan-Cummings, who is the Chief Counsel and will be
18 providing us legal advice during the meeting.

19 And next to Carol is Lauren Zeise. And Dr. Zeise
20 is the Chief of our Reproductive and Cancer Hazard
21 Assessment Branch. And next to Lauren is Dr. Jim Donald,
22 who is the Chief of our Reproductive and Developmental
23 Toxicity Section. Okay, I should have briefed on that
24 one. Anyway. He's our Section Chief.

25 And next to Jim is Dr. Allegra Kim. And next to

1 Allegra is Dr. Farla Kaufman. And next to Farla is
2 Marlissa Campbell. And then over there is Rachel
3 Broadwin. And next to Rachel is Dr. Shelley Green. So
4 you might be hearing from various members of the staff
5 during the meeting.

6 First, I have to give some important information
7 about evacuation of this location here. So if you look
8 around to your exits, you'll see that there are exits.
9 The closest one might be right behind you. And in case of
10 a fire, we're required to evacuate the room. Take your
11 valuables with you. Do not use elevators. And while
12 staff will endeavor to assist you to the nearest exit, you
13 should know that you may find an exit door by following
14 the ceiling-mounted lights. And then you go down the
15 stairways to a relocation site across the street in the
16 park.

17 If you can't use the stairs, you'll be directed
18 to a protective vestibule inside a stairwell where someone
19 can help you relocate.

20 A couple other housekeeping points. Drinking
21 fountain and restrooms out the back and to the left. And
22 then food service is available downstairs. There's the
23 grand stairway, go downstairs, and sort of make a right as
24 you exit that. There's a cafe there. And then we
25 encourage recycling. There's a lot of recycling bins

1 downstairs, so please use those. And please silence your
2 cell phones as well.

3 Okay. So I'll go ahead and I will -- let's see I
4 guess we'll -- should I turn it over? Do you have any
5 remarks, Dr. Burk, before we start or begin with the
6 staff?

7 CHAIRPERSON BURK: Sure. Good morning, everyone.
8 And thank you all for coming for, I think, our first ever
9 two-day scheduled meeting. I made it in the nick of time,
10 but tomorrow I will be earlier.

11 I wanted to, first of all, thank the Committee
12 for attending, those of us that made it here. It's a
13 smaller group than usual, but we will give it our all.
14 And I very much want to thank the staff for all the work
15 that they put into preparing the documents that we're
16 using today.

17 I appreciate how much effort that took. And I'll
18 even thank the presenters to come and also the commenters
19 who have sent us information, because I think it was
20 careful and thoughtful.

21 On the agenda today, and I just want to give you
22 an idea of how we're going to approach this. The first
23 thing we're going to do is consider sulfur dioxide as a
24 chemical known to the State to cause reproductive
25 toxicity. And that will, I think, take the bulk of the

1 morning. If we do not finish by noon, then we may have to
2 continue it later today or tomorrow, because right after
3 lunch, at 1 o'clock, we want to proceed to the third item
4 the informational item about listing mechanisms, so that
5 we can begin Item 4 at 2:30, when we will have a
6 conference call with some representatives from NTP.

7 So depending how long that part goes in the
8 afternoon, we'll either continue that the next day along
9 with sulfur dioxide or maybe we'll get through all that
10 today. If so, I'm pretty sure the prioritization portion,
11 the last -- the second to the last agenda item and the
12 staff updates will definitely be tomorrow. So just to let
13 you know how we're planning to proceed.

14 One other announcement that George neglected, but
15 I always say is when commenting, please speak directly
16 into the microphone so that the stenographer can get
17 everything, but I've also been told that since we're
18 webcasting, side comments that you make may be picked up
19 by the microphones, so just bear that in mind.

20 All right. So first up then is our consideration
21 of sulfur dioxide. And the first person that usually
22 speaks is Carol Monahan-Cummings to remind us of our
23 charge.

24 CHIEF COUNSEL MONAHAN-CUMMINGS: Thank you, Dr.
25 Burk. A couple of items. Dr. Roberts is going to recuse

1 herself on this particular item. And so she's going to
2 leave the group now. It's not because she doesn't like
3 us, but she's going to recuse.

4 And also in terms of the webcast, hopefully
5 people are listening on the webcast, if you want to --
6 anybody in the audience can let folks know that they have
7 access to that. There's a link on our web page to the
8 CalEPA webpage, which has a link to the actual webcast.
9 We also have links to the materials, slides and stuff that
10 will be used today for the presentations on the webcast.

11 And so also since it's webcast and people may or
12 may not know the speakers, if -- particularly with staff
13 and public speakers, if you could identify yourself and
14 any affiliation you might have on the record and so also
15 the people on the webcast know who's speaking.

16 So in terms of just a reminder, since the
17 Committee only meets once a year and so it's kind of hard
18 to remember from one meeting to the next, I just wanted to
19 point out that sometimes we get a lot of comments from
20 interested parties concerning what the standard -- you
21 know, the clearly shown standard means in terms of your
22 decision. And there's generally arguments about what
23 the -- that it is a legal standard that you're applying.

24 And, in fact, that's not what you're doing.
25 There is a legal interpretation one can do for clearly

1 shown, but this group was identified by the Governor and
2 appointed as the scientific experts for the State. And
3 I'm not aware that any of you are attorneys, and I am
4 counsel for the Committee, and so I can give you advice in
5 terms of legal issues. But from our perspective and even
6 from your own guidance, it should be clear that the
7 decision you make on sulfur dioxide, you know
8 specifically, should be based on your scientific expertise
9 and not a concern about whether you're applying a
10 reasonable -- reasonably known type standard that you
11 might in a court proceeding.

12 You also don't need to consider the logistical
13 effects of a listing decision for a particular chemical.
14 Sometimes people bring up issues like well, you know,
15 there's going to be a warning everywhere for this chemical
16 if it's listed. You know, it's in everything. And so
17 what's the point of that?

18 The listing -- the actual effect of the listing
19 is handled primarily through the statute, because
20 it -- you know, it provides when a warning might be
21 required, and also by businesses or those subject to the
22 act that have to determine whether or not a warning is
23 required under our regulations.

24 Your piece of the process is really the hazard
25 identification piece. And that is, you know, does a given

1 chemical cause reproductive or developmental effects?

2 You are not required to look at whether or not
3 actual or potential exposures in California to the
4 chemical are -- actually occur, because you're only
5 looking at the hazard piece of the process.

6 The exposure issues are dealt with in a different
7 manner. They usually have to be looked at in terms of the
8 actual exposure that a business is causing, and then they
9 can usually -- if we adopt safe harbor levels, so that
10 there's a, you know, a base line, so that they know
11 whether or not a warning is required or a discharge is
12 prohibited.

13 And so it really is up to the business that's
14 causing the exposure to either look at our safe harbor or
15 use our regulations for purposes of determining whether a
16 warning is required. So, you know, it's just really
17 outside your -- the requirements for your Committee to
18 consider that information, even though you might hear it.

19 I also wanted to point out we have included in
20 your materials the guidance that the Committee adopted
21 some years ago in terms of how to consider the data that
22 you hear about, you know, that's been presented to you in
23 writing or will be presented today. And so it can be
24 useful to review that. And it can help you decide some of
25 the scientific issues that may concern you at the meeting.

1 The last thing I wanted to point out is that we
2 really encourage the Committee members to ask questions of
3 the staff, including, you know, questions like is this a
4 legal issue? Is it within our, you know, charge to deal
5 with the scientific issues from the science staff who are
6 very well versed in the chemical, and that sort of thing
7 so that you're clear on those things. We're here to
8 provide that and we really encourage that.

9 And to the extent possible, we will also address
10 the public comments in terms of their characterization of
11 the evidence or the legal standard.

12 So I think, at this point, the next person that's
13 going to be speaking would be Dr. Donald, who is going to
14 at least introduce his staff that will be speaking today.

15 Any questions on that before you start?

16 DR. DONALD: Good morning. My name is Jim
17 Donald. And just for the record, I'm Chief of the
18 Reproductive, Toxicology, and Epidemiology Section. My
19 name has changed a lot, so sometimes it's hard to keep
20 track.

21 Before I introduce the staff and we begin the
22 technical presentations, I'd like to quickly address a
23 question that's been raised about why OEHHA is bringing
24 sulfur dioxide before this Committee, when it has been
25 reviewed by Proposition 65 authoritative bodies, including

1 relatively recently by U.S. EPA.

2 Sulfur dioxide was identified as a candidate for
3 consideration by this Committee through our prioritization
4 process. And the hazard identification materials were
5 prepared after a recommendation by this Committee that the
6 chemical be brought forward.

7 Our prioritization process states that it is
8 unlikely that chemicals will be proposed for DART IC
9 review that have been recently reviewed by an
10 authoritative body and found to have insufficient evidence
11 of reproductive toxicity. It also states that exceptions
12 to this generalization may occur. For example, if an
13 authoritative body has evaluated a chemical, but failed to
14 review all relevant data, or if compelling new data have
15 become available since the evaluation.

16 The U.S. EPA Integrated Science Assessment for
17 sulfur oxides published in 2008 focus primarily on the
18 most sensitive effects of sulfur dioxide, such as
19 bronchioconstriction and asthma. The OEHHA HIM summarizes
20 approximately twice as many studies of developmental and
21 reproductive toxicity as were reviewed by U.S. EPA.

22 Although it has been suggested that U.S. EPA was
23 exhaustive in its review and analysis of the literature
24 regarding sulfur dioxide and all health effects, the U.S.
25 EPA document did not contain any evaluation of male

1 reproductive toxicity. The only mention of male
2 reproductive effects was inclusion of two male
3 reproductive animal studies in a summary table in an
4 appendix to that document.

5 The International Agency for Research on Cancer
6 reviewed the carcinogenicity of sulfur dioxide in its
7 Monograph on Occupational Exposures to Mists and Vapors
8 from Strong Inorganic Acids, and other Industrial
9 Chemicals in 1997. IARC did not draw any conclusions
10 regarding the developmental or reproductive toxicity of
11 sulfur dioxide.

12 The Food and Drug Administration review that was
13 brought to the Committee's attention was completed in 1976
14 and did not evaluate sulfur dioxide, the chemical under
15 consideration today. Rather that document focused on
16 ingestion of sulfiting agents in foods.

17 The evaluation by the National Institute for
18 Occupational Safety and Health is contained in the
19 Criteria for a Recommended Standard for Occupational
20 Exposure to Sulfur Dioxide published in 1974. The
21 document includes no assessment of developmental or
22 reproductive toxicity data for sulfur dioxide.

23 The remaining authoritative body, the National
24 Toxicology Program, solely as to final reports for the
25 Center of the Evaluation of Risks to Human Reproduction,

1 has not evaluated sulfur dioxide.

2 So hopefully that clarifies that issue.

3 I'll now turn it back to George.

4 ACTING DIRECTOR ALEXEEFF: Good morning,
5 Committee.

6 As the Committee is aware, much of the relevant
7 information on this particular item comes from
8 epidemiologic studies of sulfur dioxide as a component of
9 air pollution. And a number of questions have come up
10 regarding the use and interpretation of such studies. To
11 help the Committee in its deliberation of those data, we
12 thought it would be useful for staff of the Air Toxicology
13 and Epidemiology Branch to make a brief presentation.

14 The staff who prepared and will make the
15 presentation are OEHHA's experts in the evaluation and use
16 of such data in the identification and regulation of
17 criteria air pollutants.

18 The presentation will review the types of
19 epidemiologic studies that can be used for that purpose.
20 It will also cover the methodologic consideration that
21 have to be taken into account in evaluating and
22 interpreting the studies.

23 Dr. Shelley Green will make the presentation.
24 And she and some of her colleagues from the air group will
25 then be available to answer any questions of the

1 Committee.

2 (Thereupon an overhead presentation was
3 Presented as follows.)

4 DR. GREEN: Well, thank you very much for that
5 introduction.

6 Can you hear me now?

7 How about now?

8 Is that too close.

9 Okay. Well, thank you, Dr. Alexeeff, for the
10 introduction. And so I'm here today, as he said, to talk
11 to you a little bit about how our section does air
12 pollution standards, and how we use epidemiologic studies
13 in setting air pollution standards.

14 --o0o--

15 DR. GREEN: So today I'm going to talk to you
16 about OEHHA's role in air quality standard setting for
17 criteria pollutants. OEHHA's previous history looking at
18 SO2 as an air pollutant, the study types that we use in
19 our recommendations, the epidemiologic study designs
20 relevant to SO2, and how we evaluate the quality of air
21 pollution epidemiologic studies.

22 --o0o--

23 DR. GREEN: So for OEHHA's role in setting air
24 quality standards for criteria air pollutants, we're
25 tasked to create health-based recommendations for air

1 quality standards, which is the legal definition of clean
2 air. And the standards have a pollutant definition, a
3 concentration, an averaging time, a monitoring method and
4 a form of the standard. And they're based solely on
5 health considerations.

6 --o0o--

7 DR. GREEN: It's been a long time since OEHHA has
8 evaluated SO2 as an air pollutant. The California
9 standard was last revised in 1994. At that time, the
10 24-hour standard was set at 40 parts per billion and the
11 one-hour at 250 parts per billion. But a review in 2000,
12 which was mandated by the California Senate Bill 25, which
13 mandates consideration of infants and children in setting
14 air quality standards. At that time, the standard was
15 reviewed and it was determined that it was not adequate to
16 protect all members of the community. And since then,
17 very recently, U.S. EPA has revised the federal standard
18 to give a one-hour standard of 75 parts per billion.

19 And, of course, California has to abide by that
20 standard as well. So this would actually update
21 California's standard, because we have to comply with the
22 federal standard.

23 --o0o--

24 DR. GREEN: So when we do our air pollution
25 review of a pollutant, we basically usually uses three

1 types of studies to base our health-based recommendations.
2 We look at controlled human exposure studies, animal
3 toxicology studies, and epidemiology studies.

4 --o0o--

5 DR. GREEN: So the controlled human exposure
6 studies are exposures of human volunteers in a laboratory
7 setting. And the advantages are that you get precise
8 measures of exposure and response. And limitations are
9 that there are few studies on vulnerable populations,
10 because they don't -- when they do chamber studies and
11 expose people, they usually do not choose individuals with
12 severe asthma, for example. They might look at mild
13 asthmatics. And they certainly don't study children.
14 Most of them -- they're all adult volunteers.

15 And there's usually small sample size. And then
16 the researcher will define the doses. And also, you can't
17 predict the effects of chronic exposure. These chamber
18 studies are usually anywhere between two and six hours.
19 So they're used mostly for the shorter term standards, not
20 the annual averages.

21 --o0o--

22 DR. GREEN: Then, of course, there's animal
23 studies or what we call toxicology studies. And the
24 advantages of looking at animals are that you can give
25 them higher doses, and you can study more endpoints, and

1 study designs relevant to SO2 that I'm going to talk about
2 today very briefly.

3 The first is the cohort study. And that could be
4 either prospective and retrospective. And I'll explain
5 that in a minute. There's case control, time series,
6 cross-sectional, and finally ecologic studies.

7 --o0o--

8 DR. GREEN: So the first study design is the
9 cohort study. And this follows a group of people with and
10 without a common exposure over time, and identifies those
11 who develop a disease during the follow-up period. And so
12 the exposed and unexposed people, they could be selected
13 from the same population or separate populations. But if
14 so, the two populations must be comparable with respect to
15 other exposures. Other than the ones that you're
16 interested in looking at.

17 And we have two different types of cohort
18 studies. One we call prospective. And this -- and that
19 type of study, the study begins in the present and follows
20 subjects over time. And in a retrospective cohort, the
21 study begins in the past and it follows subjects over
22 time. And they use information collected on past
23 exposures and disease.

24 --o0o--

25 DR. GREEN: One type of study that is often used,

1 obviously for reproductive hazards, is a birth study. And
2 there are birth cohort studies. What they do is they
3 follow pregnancies from conception and then to the
4 endpoint, which would either be miscarriage, stillbirth,
5 or live birth.

6 And often the researchers are interested in
7 windows of exposure in birth studies, because there could
8 be certain critical -- because the infant or the fetus is
9 going through critical stages of development, there could
10 be times during the pregnancy when the fetus could be more
11 susceptible than others to the effects of the pollutants.

12 So a lot of the air pollution studies look at
13 different windows of exposure, such as the month of
14 pregnancy or a trimester of pregnancy, and then determine
15 these separately for each window of exposure.

16 --o0o--

17 DR. GREEN: And a couple of cohort studies that
18 are examples of SO2 studies that were reviewed by the
19 Committee were the Xu study of preterm birth and the
20 Dejmek study of male reproduction.

21 --o0o--

22 DR. GREEN: Okay. So the second type of study
23 design is what we call the case control study. And in
24 this instance, subjects with a particular disease are
25 identified first. And these are, what we call, the cases.

1 And then control subjects come from the same population as
2 the cases, but they do not have the disease.

3 And then the exposure of interest is what's
4 measured in both the cases and the controls. And the
5 controls are often matched to cases on factors that might
6 be associated with both the disease and the exposure of
7 interest.

8 And this is good for studying rare diseases,
9 where you'd have to study just too many people, if you
10 used a cohort design. Often, it's used in cancer studies,
11 where it's more economical to select cases first and then
12 find controls, rather than to do a study of a million
13 people and see who develops cancer. Although, that's also
14 done in some large-scale studies.

15 --o0o--

16 DR. GREEN: And the next study design is, what we
17 call, the time-series. And this examines associations
18 over time in one area between daily changes in pollution
19 and daily counts of an outcome. And the outcome could be
20 anything from hospital admissions to mortality or just
21 preterm birth. In other words, how many preterm births
22 occur every day.

23 And when we do the time-series studies,
24 individual level variables, like smoking and body mass
25 index, they don't change appreciably in an individual from

1 day-to-day, so these factors don't have to be controlled.

2 There are some variables that do vary daily with
3 pollution and in the health outcomes. And they can be add
4 to the model, such as weather, and day of week. And you
5 can control for season by adding, what we call, a smooth
6 for time. So you smooth over the little ups and downs of
7 what happens over the years with the outcome and the
8 pollutant.

9 And one example of an SO2 time-series study was
10 the Sagiv study of preterm birth in Pennsylvania.

11 --o0o--

12 DR. GREEN: And this slide just shows you how the
13 outcome can be smooth. This example is for mortality in
14 Sacramento county. And you can see there's some
15 periodicity in the outcome where there's seasonal changes
16 in mortality from year to year. And so -- but this could
17 be any outcome. This could be preterm births or whatever.

18 --o0o--

19 DR. GREEN: Okay. The next study design is what
20 we call the cross-sectional study. It's also called the
21 survey or prevalence study. And in this case, the study
22 population selected from a single target population by
23 random sampling. You measure the individual's exposure
24 and disease at one point in time.

25 And a good example of that would be the Robbins

1 et al., study of sperm aneuploidy for SO2.

2 --o0o--

3 DR. GREEN: The last study design is called the
4 ecologic. And this is most often used to compare disease
5 rates in separate geographic areas with different exposure
6 composition. No individual level data is gathered. And
7 on a group level, you know, the number of exposed and the
8 number of cases, but you do not know which individuals
9 were exposed.

10 And these studies are good for hypothesis
11 generation or to confirm findings of other studies.

12 --o0o--

13 DR. GREEN: Okay. So when -- now, I'm going to
14 talk about evaluating the quality of air pollution
15 epidemiologic studies. There are several factors that we
16 look at, but three important ones would be exposure
17 assessment, what we call confounding, which I'll explain,
18 and multiple comparisons.

19 --o0o--

20 DR. GREEN: So for exposure assessment, when
21 you're looking at air pollutants, often the exposure is
22 determined either through personal monitoring or ambient
23 air quality monitoring. So for personal monitoring, this
24 is very good, because it introduces the least amount of
25 exposure misclassification, but it's very expensive and it

1 necessitates small studies. But there have been studies
2 of this type, where -- like pregnancy outcome studies,
3 where women will wear a backpack over like a few -- two-
4 or three-week period.

5 And these type of studies have been done,
6 especially in New York City. There have been quite a few
7 reproductive health studies there looking at different
8 groups of women.

9 There's also, of course, the ambient air
10 pollution monitoring. And these are usually -- they're
11 central site monitors that are used for regulation
12 purposes. And they're set out by EPA and the ARB
13 regulating them, and take care of them.

14 And even when we use those, we still try to
15 minimize bias from exposure misclassification, such as
16 using inverse distance weighting, so that the distance
17 between the monitor and the subject's residence then will
18 be used to adjust exposure or you could only include
19 subjects who live within a certain distance of the
20 monitor, just so that you feel that you're getting the
21 best possible exposure assessment you can, given the
22 limitation of the central site monitor.

23 And usually then this type of misclassification
24 would bias your study toward the null, if you assume that
25 it's non-differential. In other words, that the

1 likelihood of exposure misclassification is not affected
2 by the disease status.

3 --o0o--

4 DR. GREEN: Another issue that we deal with are
5 that of confounders in the air pollution studies. And
6 those are factors, such as other air pollutants, lifestyle
7 factors, demographic characteristics of people that can
8 distort the relationship between the exposure and the
9 outcome.

10 And that's because they're associated with both
11 the exposure and the outcome. But also they're not a
12 confounder if they're in an intermediary step in the
13 causal pathway between exposure and the outcome. Then we
14 don't want to control for them.

15 --o0o--

16 DR. GREEN: And this just diagram just shows you,
17 for example, just what a direct causal effect would be.
18 Increasing SO2 would increase the risk for the outcome.
19 But if you have confounding, then here's your confounder,
20 and it's related to the SO2, and it's related to the
21 outcome. And so then the relationship between SO2 and the
22 outcome will change because of that confounder. And it
23 could be either higher or lower. It could be -- go in
24 either direction, what we call the bias introduced by the
25 confounder.

1 But, I mean, even if you have a confounder, it
2 might lower the association but you could still see an
3 association between the exposure and the outcome. It
4 doesn't mean it takes it away. It just means it changes
5 it.

6 --o0o--

7 DR. GREEN: And so methods that we use for
8 adjusting for confounders include adding a term in the
9 model for the potential confounder. That's in a
10 statistical model. You could match the exposed and
11 unexposed subjects on the potential confounder or you
12 could stratify your analysis by the confounder.

13 --o0o--

14 DR. GREEN: Okay. So another issue that is
15 brought up with the epidemiologic studies is multiple
16 comparisons. And that just means when you do a study if
17 you look at a lot of different exposures or outcomes in
18 one study, you might think, well, by chance at least one
19 of them will be significant.

20 So if you adjust for this, it would reduce the
21 error of finding a false association, but it will increase
22 the error of not finding a true association. And so in
23 the epidemiologic field right now, most people do not
24 recommend adjusting for the multiple comparisons. But
25 what we do is we look at the general body of evidence

1 across human and animal studies. And if we see
2 consistency, then we're more assured that the effects are
3 real.

4 --o0o--

5 DR. GREEN: And so finally, although these air
6 pollutants occur as mixtures -- and this slide shows you
7 just a picture of the -- some of the air pollutants that
8 we regulate in the State of California and by U.S. EPA, we
9 still have to regulate them individually. And we do this
10 by comprehensive reviews of the epidemiologic and
11 experimental studies. And the epidemiologic studies can
12 be instrumental in determining harmful levels of a given
13 pollutant.

14 --o0o--

15 DR. GREEN: So do I ask for questions now or
16 later?

17 CHAIRPERSON BURK: Yeah. Are there any questions
18 right now?

19 DR. GREEN: It was clear?

20 (Laughter.)

21 CHAIRPERSON BURK: No, it was very clear. I'm
22 trying to think of a question just to -- but no, nice job.

23 ACTING DIRECTOR ALEXEEFF: So we'll turn it over
24 to Dr. Donald to introduce the staff presenting the
25 report.

1 DR. DONALD: Thank you. The presentation is
2 going to be made by Drs. Farla Kaufman and Allegra Kim who
3 are the epidemiologists in our group, since most of the
4 data are epidemiologic. After the presentation, Dr.
5 Marlissa Campbell, who prepared the information on the
6 relatively small amount of animal data will also be
7 available to answer questions.

8 So Dr. Kaufman is going to be presenting
9 male reproductive toxicity data and some of the
10 developmental toxicity data. Then Dr. Kim will present
11 the remainder of the developmental toxicity data and the
12 female reproductive toxicity data.

13 CHAIRPERSON BURK: Okay. May I ask something
14 before you start. Are you going to give all your
15 presentation at once or...

16 DR. DONALD: Oh, I'm sorry. I should have
17 mentioned that.

18 CHAIRPERSON BURK: I thought we might break it
19 up, so that we could digest it better.

20 DR. DONALD: Yes, I should have mentioned that.
21 Each section, the male reproductive toxicity,
22 developmental toxicity and the female reproductive
23 toxicity will be presented separately. And there will be
24 an opportunity for public comment and Committee discussion
25 after each of those presentations.

1 (Thereupon an overhead presentation was
2 Presented as follows.)

3 DR. KAUFMAN: Thank you. So as Dr. Donald said,
4 I'm now going to present the evidence on the developmental
5 and reproductive toxicity of sulfur dioxide.

6 --o0o--

7 DR. KAUFMAN: Sulfur dioxide is a colorless,
8 non-flammable gas with a pungent odor. In air pollution
9 it is found in combination with sulfuric acid, sulfur
10 trioxide, ozone, nitrogen dioxide and particulates.

11 It's also an important precursor for the
12 formation of particulate matter. It is present in ambient
13 air, primarily as a result of fossil fuel consumption at
14 power generation and other industrial facilities, and it's
15 also emitted from wildfires.

16 Exposures in California result from the
17 combustion of sulfur-containing fuel by mobile sources,
18 such as locomotives and ships. Exposure can result from
19 other uses, such as pesticidal and sterilant applications.
20 It's also a component of residential wood smoke.

21 --o0o--

22 DR. KAUFMAN: So SO₂, as I will now refer to it,
23 is one of six criteria air pollutants identified by the
24 Clean Air Act. As mentioned earlier, U.S. EPA recently
25 replaced the previous standards with a one-hour standard,

1 which was stated -- which they stated was specifically to
2 be more health protective by reducing people's exposure to
3 high short-term concentrations. The new standard is based
4 on adverse respiratory effects, including
5 bronchoconstriction, and increased asthma symptoms.

6 So the primary root of exposure is inhalation of
7 gaseous SO₂. However, the percentage absorbed is smaller
8 at low air concentrations than at high concentrations.
9 Although, the mechanism for this has not been identified.

10 In the interests of time, I haven't included the
11 chemical non-DART toxicities, which are included in the
12 hazard identification materials, or as referred to as the
13 HIM document.

14 --o0o--

15 DR. KAUFMAN: Although I won't be reiterating all
16 the data in the HIM, I will review some of the
17 important -- more important studies and information.
18 However, details of all the studies are included in the
19 document. So starting with the male reproductive toxicity
20 studies.

21 --o0o--

22 DR. KAUFMAN: All human studies were from the
23 Teplice program, which was an international scientific
24 effort to study the impact of air pollution on human
25 health between the years 1991 and 1999. This

1 collaborative effort between the Czech government and the
2 U.S. EPA focused on a polluted mining district in northern
3 Bohemia.

4 Teplice was a very heavily polluted area with one
5 of the chief pollutants being sulfur dioxide. That was
6 coming from burning brown coal where the effects of acid
7 rain, as you can see here, actually killed whole forests.

8 --o0o--

9 DR. KAUFMAN: So studies of SO2 and other
10 pollutants compared people living in the very polluted
11 area of Teplice with people living in the relatively clean
12 area of Prachatice in the south.

13 This graph shows the SO2 levels in parts per
14 billion from the years 1992 to '99. SO2 levels were very
15 much higher in Teplice as shown in the solid line, as
16 compared with Prachatice shown in the dashed line.

17 Also evident is a substantial decrease in SO2
18 levels in Teplice starting the late 1990s. This is a
19 result of government projects to reduce pollution.

20 --o0o--

21 DR. KAUFMAN: So almost all the studies of male
22 reproductive toxicity came from the Teplice project. The
23 epidemiologic study by Dejmek et al., a retrospective
24 cohort study, examined fecundability, and I will review
25 the study in more detail in a moment.

1 Other studies examined measures of sperm quality
2 and genetic integrity, such as abnormal chromatin
3 structure, aneuploidy, and found associations with higher
4 SO2 exposure. That is decreased sperm quality, increased
5 DNA damage, and increased aneuploidy.

6 --o0o--

7 DR. KAUFMAN: So we can examine a possible frame
8 work for integrating the data. There is empirical
9 evidence in humans that for increases in SO2 exposure,
10 there was increased -- there was decreased fecundability
11 or fertility. There's also evidence that increases in SO2
12 exposure result in increases in DNA damage. These
13 increases in DNA damage were seen in human sperm and in
14 animal germ cells. DNA damage is an endpoint in and of
15 itself.

16 Supporting evidence of direct damage of SO2 was
17 also seen in human lymphocytes. The association between
18 DNA damage in sperm and reduced fertility is well
19 established in many human and animal studies. So as shown
20 in this framework, if SO2 causes decreased fertility, it
21 may be doing it through the mechanism of DNA damage.

22 --o0o--

23 DR. KAUFMAN: So I'll review some of the details
24 of the fecundability study Dejmek et al. In this graph
25 from the study, the X axis is time from 1993 to 1997 in

1 four-month periods. Monthly mean SO2 levels are shown in
2 green. Thirty day maximum daily temperatures are shown in
3 red, and fecundability shown in blue was measured as the
4 proportion of women who became pregnant in the first
5 menstrual cycle in which couples were not trying to
6 prevent pregnancy.

7 The highest SO2 levels occurred in the winter
8 months, along with the lowest prevalence of conception.
9 Therefore the authors controlled for season in their
10 analyses.

11 --o0o--

12 DR. KAUFMAN: This figure shows the annual levels
13 of SO2 in red and PM10 in blue in micrograms per meter
14 cubed for the years 1992 to '99. Decreases in the levels
15 of these pollutants occurred around 1994 as a result of
16 the change in home heating from lignite or brown coal to
17 natural gas, as well as around 1998 when coal-heated
18 powerplants were desulfurized.

19 Since SO2 levels decreased markedly over time,
20 the Dejmek study evaluated the potential of secular
21 changes by examining two two-year periods, as you can see
22 here. They range from 1994 to '96 and from '96 to '98.

23 Many studies show correlations with pollutants.
24 Here, we see a dissociation where SO2 decreased
25 dramatically during this time, especially during the

1 second period, the second two-year period, while PM levels
2 did not change substantially over this period.

3 --o0o--

4 DR. KAUFMAN: This table presents the adjusted
5 odds ratios of conceiving in the first unprotected
6 menstrual cycle. SO2 levels were either classified as
7 medium or high exposure. On the left is the month before
8 conception. In the first two-year period, the odds ratio
9 of conceiving were significantly de -- reduced during the
10 second month or the 30- to 60-day period before conception
11 for couples exposed to both medium and high exposure
12 levels.

13 So the adjusted odds ratio of 0.49 and 0.43
14 indicate a lower likelihood of conceiving. During the
15 second two-year period, when SO2 levels were lower, as
16 shown in the previous graph, the odds ratios were reduced,
17 but not significantly during the second, third, or fourth
18 months before conception.

19 The authors analyzed these pollutants, including
20 particulate matter, a number of nitrogen oxides,
21 polycyclic aromatic hydrocarbons, and observed that SO2
22 was the only pollutant consistently associated with
23 fecundability -- decreased fecundability.

24 --o0o--

25 DR. KAUFMAN: As mentioned earlier, various

1 methods can reduce the degree of misclassification in
2 exposure assessment, such as including a factor for the
3 distance from the air monitor to the subject's residence
4 or employing statistical methods, such as spatial
5 averaging. In examining the influence of distance from
6 the air monitors within the region assessed in this study,
7 the adjusted odds ratios of conceiving in the second month
8 before conception were significant when couples lived less
9 than three and a half kilometers from the monitors.

10 The adjusted odds ratio of 0.56 was of borderline
11 significance at medium exposure. While the adjusted odds
12 ratio of 0.36, under high exposure, was highly
13 significant. At greater distance from the monitor, the
14 odds ratios were not significant even under high exposure.

15 --o0o--

16 DR. KAUFMAN: So in reviewing the results of the
17 study, the evidence of a causal association includes the
18 reduced odds of conception with SO₂ exposure greater than
19 15.3 parts per billion in the second month before
20 conception.

21 This timing of the effect coincides with critical
22 period of sperm maturation. A dose response association
23 was evident with increasing SO₂ exposure. The association
24 was strengthened when distance from monitoring stations
25 was considered. Decreased fecundability was only seen

1 with SO2 exposure not with other pollutants. And effects
2 on sperm motility and morphology appeared reversible with
3 improving sperm quality after episodes of elevated
4 pollution.

5 --o0o--

6 DR. KAUFMAN: In human studies of sperm, one
7 study reported exposure of air pollution with SO2 as an
8 indicator variable. That was associated with adverse
9 effects on sperm quality and sperm chromatin.

10 Another study showed increases in DNA damage were
11 associated with increased SO2 exposure during -- or using
12 repeated sampling in a relatively small cohort of 36 young
13 men. They did not find changes in sperm quality.
14 However, the authors noted this is not surprising since
15 sperm genetic integrity is considered an independent
16 measure of sperm function. The DNA damage was
17 significantly associated with SO2 levels. Correlations
18 with either PM10 or PAHs were of borderline significance.

19 And lastly, the risk of aneuploidy in sperm was
20 also shown to be increased in association with increased
21 exposure to SO2, which was used as an indicator variable.

22 --o0o--

23 DR. KAUFMAN: In animal studies of male
24 reproductive toxicity, mice exposed to SO2 by inhalation
25 showed adverse effects in a number of organs. The ones

1 ones -- the endpoints we're looking at, this may be the
2 strongest. And so I want to be sure that we're
3 comfortable with essentially one epidemiological study,
4 which our guidance will support, if we do, you know,
5 backed up with some potential mechanism.

6 Dr. Keen.

7 COMMITTEE MEMBER KEEN: Yes. If I could ask Dr.
8 Kaufman maybe just expand a little bit, if there's any
9 additional information they ran across? I realize that
10 we're not focusing on concentrations per se.

11 But with that said, I am struck by the fact that
12 the concentrations of SO₂ that were in the Teplice study
13 seemed to be, if anything, modest at around 25 parts per
14 million. In fact, later down to 15, which is one quarter
15 of what the initial OEHHA apparent 24-hour level of
16 exposure was, which was at 40 parts per billion. So one
17 gets the sense they're quite low.

18 And then when looking at the experimental animal
19 literature. And I did some reading on my own, it seems as
20 though most of it is 80,000 parts per billion and on up.
21 So one is left with this position of wondering if there's
22 other secondary effects that could be influencing it.

23 There's been a series of recent reports, for
24 example, that even short-term fasting can result in
25 experimental animal models with whole body increases in

1 oxidative damage, including potentially damage to DNA and
2 testicular.

3 So in my own mind, I'm really struck by the very
4 large divergence of what was the concentration that if I
5 just looked at the numbers, I'd say Teplice looks like a
6 pretty good place to live, which then leaves me to wonder
7 if it's other co-contaminants, which were pollutants that
8 might be driving it.

9 It's a long question, but it's, I think, maybe at
10 the core of what we need to be considering. Was there
11 additional information you can provide in this area?

12 DR. KAUFMAN: Well, in answer to the first point,
13 yes, the levels were more modest than what you see in
14 animal studies. However, as you saw from the graph with
15 the green levels, they do vary and they're very high
16 points.

17 So although that's a -- the 30 parts per billion
18 is a mean or where they cut it off actually. That doesn't
19 mean that's all they were exposed to, but I think one
20 important point to bear in mind, they were exposed to them
21 a lot constantly over time, you know. Although, they did
22 vary by season, you see that they were there all the time
23 living in it.

24 And when you mentioned the standard, it's for --
25 the new EPA standard is for one-hour exposure. So there's

1 this chronic exposure where these people in Teplice were
2 living.

3 Also, I think the differences you see it
4 decreases over time with SO2. And changes in their
5 effects that speak to it being more of SO2 than other
6 pollutants. Although, there were other pollutants there.
7 They just weren't changing over time in the same way.

8 In terms of the animal studies, yes, the levels
9 were high, but you did see effects in those studies. And,
10 yes, I think a lot of the evidence points to the oxidative
11 damage. And there were studies in humans, if you remember
12 the triangle of the bottom angle of the triangle shows
13 studies in humans that do show oxidative damage relating
14 to fertility.

15 So there's oxidative damage that in -- that
16 impairs or affects the DNA, which then again affects the
17 fertility. So the mechanism is there.

18 The levels, per se, you know, that's all I can
19 tell you about them. There is no other information in
20 terms of further studies. The one other piece of
21 information that showed up recently or came to my
22 attention was this issue of a -- the sulfide oxidase
23 deficiency, where Gunnison had done a study looking at the
24 effects on the testes in animals, when he impaired the
25 oxidative -- the sulfide oxidative enzyme he saw effects.

1 And it speaks to the sense -- the idea of
2 sensitivity across population. So there may be people who
3 are more sensitive because they have different enzyme
4 levels, different polymorphisms. So that's the only other
5 piece of information that would look at, well, is it the
6 problem with a specific population that are most sensitive
7 to lower levels.

8 COMMITTEE MEMBER KEEN: So maybe just to expand
9 on that slightly, because there may be information that
10 I'm just not familiar with. So if I'm following the SO2
11 and I appreciate in the Teplice study you can see that
12 there's seasonal variations, are not pretty much the same
13 seasonal variations, say showing up for ozone. I mean we
14 talked about the PM10 which seems to track with it
15 relatively okay, except for one small time point.

16 But if you use two or three other, you know,
17 markers, what I'm struck with, you may have the most --
18 the strongest seasonality change in SO2, but that doesn't
19 necessarily imply that other factors aren't driving it.
20 So it's -- I guess that's why I'm kind of struggling with.

21 The sulfide oxidase issue is really quite
22 different, in my mind. We're talking genetic
23 sensitivities, but it's...

24 DR. KAUFMAN: So with the changes -- you know, of
25 all the literature that I've read on Teplice, I did not

1 see much on ozone. I've seen more on PM or PAHs. And I
2 notice that the authors of, I think, it's Rubes et al.,
3 and there's an overall Teplice project document that has a
4 lot more information in it. They were struck by the idea
5 that the PM did not change as much as the SO2. And that
6 was over time with the amelioration of the pollution,
7 especially the desulfurization of the coal plants.

8 In terms of seasonality, I think they track
9 closely together. However, when they looked at PM, for
10 instance, in the Rubes study, they did look at PM and
11 PAHs. And they saw a borderline significant
12 relationships. They weren't -- there were studies that
13 didn't look at the other co-pollutants, they just used SO2
14 as an indicator, but that is the data that we have
15 available.

16 COMMITTEE MEMBER KEEN: Thank you.

17 CHAIRPERSON BURK: Other discussion?

18 Dr. Klonoff-Cohen, were you happy with the study
19 design, being you're our epidemiologist, I want to get
20 in -- oh, yes, both you I'll ask.

21 COMMITTEE MEMBER KLONOFF-COHEN: I just wanted to
22 say something just -- I think you probably mentioned it,
23 but I just wanted to say in terms of the study we were
24 just talking about, in terms of Carl's questions.

25 So it said that the authors note that in previous

1 studies of the fecundability, and they list the sulfur
2 dioxide hydrogen dioxide, the PM10, blah, blah, blah were
3 highly correlated with coefficients ranging from 0.55 to
4 0.83.

5 However, in single pollutant models in the study
6 only sulfur dioxide was consistently associated with
7 fecundability. So they actually notate that.

8 I think it's one of these -- you know, in terms
9 of for this particular study, and Ellen and I had talked
10 about this before, the beauty of an epidemiologic study is
11 sometimes also has its disadvantages. I think the
12 advantages of the study are certainly that there were --
13 it seems like they were strong results. I mean, you have
14 a large grouping in terms of parental pairs, 25,858 pairs
15 with 587 that conceived. It is a retrospective cohort,
16 but there are -- it does appear that, to me, that it's
17 important information.

18 The disadvantages, of course, are the
19 disadvantages in terms of many studies, in that there
20 could be other factors, and you're dealing with real world
21 doses, rather than, you know, in experimental animal
22 studies, of course, you can actually adjust those doses
23 accordingly. But in reality with an epidemiologic study,
24 the doses are what the doses are. And so these real world
25 doses are what, in fact, are in the study. So I think

1 that's something that we deal with in epidemiology every
2 day.

3 COMMITTEE MEMBER GOLD: Well, I agree with what's
4 been stated. I guess, you know, what our charge is here
5 is to evaluate the evidence that's before us and try and
6 make a decision in the absence of perfect knowledge. I
7 think we could certainly figure out ways to tweak the
8 studies and try and do them better.

9 Still a problem, can't hear me?

10 Is that better?

11 So, I mean, it would be -- it's easy game to try
12 and pick apart the designs and find fault, but -- so what
13 I tried to do is assess the quality and then look sort of
14 at the weight of the evidence. And I think the evidence
15 is not perfect, but it's reasonably good, and relatively
16 strong. I think when we look in epidemiology at causal
17 criteria, we look at the strength of the associations, and
18 some of these associations are moderately strong. We look
19 at the temporal relationships. Those seem to be
20 appropriate, though not perhaps perfect. We look at dose
21 response. There is some evidence of dose response. We
22 look a biologic plausibility. We look at the consistency
23 of the data. And so it's that total picture, I think,
24 that is helping us to evaluate these for this particular
25 outcome and the other outcomes.

1 CHAIRPERSON BURK: Are there any other comments
2 on this? Again, we're not going to vote until the end,
3 but I think it's good to break it up this way.

4 Okay. Hearing none.

5 COMMITTEE MEMBER KLONOFF-COHEN: Just to sort of
6 add to what Ellen was saying in that what was mentioned in
7 the talk certainly was -- certainly that the timing did
8 correspond with the sperm maturation, and that the
9 weakening effect in terms of in the second year when they
10 thought the sulfur dioxide actually decreased in the
11 region, was certainly important also, and that the effect
12 on the sperm motility morphology actually six months later
13 there were improvements. So all of those add to what
14 Ellen was, in fact, stating in terms of the study.

15 CHAIRPERSON BURK: I agree. And I'm, you know,
16 not an expert in epidemiology, but I like biological
17 plausibility. And, at least, I think we have that here.

18 All right. If there are no other comments, I
19 guess we'll --

20 CHIEF COUNSEL MONAHAN-CUMMINGS: Dr. Burk.

21 CHAIRPERSON BURK: Go right ahead, Carol.

22 CHIEF COUNSEL MONAHAN-CUMMINGS: Just A
23 clarification. I'm sorry. When I did my earlier
24 discussion about your criteria, I failed to mention that
25 you can use only animal data to make a determination. You

1 know, this chemical has a lot of epidemiology information,
2 but you are allowed to just look at animal data in terms
3 of determining whether or not a chemical causes an effect.

4 CHAIRPERSON BURK: All right. Well, would anyone
5 want to comment on the animal data?

6 COMMITTEE MEMBER KEEN: Yes. That's actually why
7 I did mention it, because my understanding is that the
8 doses that were being used, that were clear, again as I
9 read the papers, signs of toxicity. So when you start
10 having, for example, reductions in food intake, and it was
11 not that quite clear to me how severe they were, that by
12 itself can trigger whole body oxidative damage. And
13 there's been reports on that.

14 So there could be secondary effects. So I was --
15 you know, if the animal data had used lower doses where
16 one saw no other signs of toxicity, they would be much
17 more comforting. But as was already noted, those studies
18 apparently haven't been done.

19 The real thrust of my question was that in case
20 you were aware of any other data that might have been out
21 there where lower doses have been used, but it would
22 appear not.

23 DR. KAUFMAN: No. I think the lowest dose is
24 indicated on the slides was about 8,400 parts per billion.

25 I might add that, you know, there are studies

1 noted in the HIM where humans were exposed to very high
2 levels, as well, and saw effects, but not, you know,
3 systemic chronic toxicity.

4 CHAIRPERSON BURK: Well, I think if we were
5 basing a decision on animal data only, it would be more
6 challenging actually, because, I mean, it's not
7 inconsistent with Epi, but by itself, it seems not the way
8 we'd like a study to be laid out, I don't think. And
9 actually, I always wonder why do they pick such high
10 doses? I guess they take things that are possible and
11 just --

12 DR. KAUFMAN: Yeah, I think being an
13 epidemiologist, I have a slanted view of animal
14 experiments, but they do -- you know, they want to see an
15 effect, so they look for it at high doses.

16 COMMITTEE MEMBER GOLD: I think that's not to say
17 that if they did study lower doses that they wouldn't see
18 anything, it would just -- it might just take, you know,
19 thousands of animals to see it. And so from a practical
20 point of view, they don't do that.

21 CHAIRPERSON BURK: All right. I think we're
22 ready for the next section, which will be -- are you going
23 to do all of development? Are you going to do female?
24 What's next?

25 DR. KAUFMAN: Well, we're going to start with

1 developmental toxicity, and then do female reproductive
2 toxicity.

3 (Thereupon an overhead presentation was
4 Presented as follows.)

5 DR. KAUFMAN: All right. Developmental toxicity
6 included studies on preterm birth, low birth weight,
7 congenital malformations, pregnancy loss, asthma, and as
8 well as developmental -- other developmental effects that
9 we'll go into after.

10 --o0o--

11 DR. KAUFMAN: The preterm birth studies there
12 were 10 epidemiologic studies examining preterm birth,
13 eight of which reported significant findings, seven of
14 which were statistically significant with one of
15 borderline significance.

16 Studies with higher exposure levels of SO2 were
17 more likely to report increased risk of preterm birth.
18 Three studies reported exposure response associations
19 between SO2 and preterm birth, two of which were
20 statistically significant.

21 Studies of preterm birth varied as to the
22 important windows of exposure, whether there was
23 adjustment for distance from the monitors, and as to the
24 level of SO2 exposure.

25 --o0o--

1 DR. KAUFMAN: This graph shows the reported SO2
2 levels for each of the 10 studies of preterm birth, ranked
3 from lowest at the top to highest at the bottom.

4 All the blue circles represent mean values with
5 one blue triangle in the middle, the Leem study it
6 represents a median value. The lines represent either the
7 range or interquartile range of the values. As you can
8 see, there's considerable range in these exposure levels
9 between studies with the study of Brauer at the top with a
10 mean of 2.17 parts per billion, and the study of Xu et
11 al., at the bottom, with mean exposure levels of 35 and 41
12 parts per billion in different districts.

13 --o0o--

14 DR. KAUFMAN: So in this forest plot, the studies
15 are still listed in the same order as the previous plot.
16 That is by exposure level with the lower exposures at the
17 top and the higher exposures at the bottom.

18 But now we're looking at the risk estimates with
19 the 95 percent confidence intervals. These values are not
20 standardized and the plot does not represent a
21 meta-analysis. The studies varied by window of exposure
22 examined. And there are numerous risk estimates, under
23 Jalaludin, represent the estimates of different seasons
24 and windows of exposure.

25 The plot does however show that generally studies

1 with higher levels of SO2 exposure were more likely to
2 report a significantly increased risk of preterm birth.
3 Most studies considered many covariates, including season
4 and co-pollutants.

5 --o0o--

6 DR. KAUFMAN: So I'm going to describe more about
7 the study of Xu et al. As you saw in the previous slides,
8 there was a high level of SO2 exposure with an annual mean
9 concentration of approximately 41 parts per billion, and a
10 large gradient of exposure, approximately 15 to 115 parts
11 per billion across months.

12 The authors monitored and included adjustments of
13 seasonal changes, as well as other potential covariates
14 such as temperature and humidity.

15 The analysis did control for total suspended
16 particulates, but not for other co-pollutants. These
17 districts are densely populated, and all subjects resided
18 within five kilometers of the air monitoring stations, so
19 they did not adjust for distance. A number of different
20 lag days were investigated.

21 --o0o--

22 DR. KAUFMAN: In this figure, if Y axis is
23 adjusted gestational age for SO2 on the left and TSP on
24 the right. And as you can see, the study showed a dose
25 response relationship of gestational age with SO2 and TSP

1 concentrations after adjusting for temperature, humidity,
2 day of the week, season, maternal age, gender of child,
3 and residential area.

4 The estimated reduced length of gestation was
5 12.6 hours for each 100 microgram per meter cubed or 38
6 parts per billion increase in SO2 and 7.1 hours for TSP.

7 --o0o--

8 DR. KAUFMAN: This figure shows gestational age
9 distribution by tertile of SO2 concentration. The log
10 scale is used to emphasize the tail of the curve. The
11 solid line represents the most polluted days, with the
12 dashed and dotted lines being the moderate and least
13 polluted days respectively.

14 The authors reported that the gestational age
15 distribution of high pollution days was more skewed to the
16 left, as you can see here. That is towards very preterm
17 and pre-term births, compared with low pollution days,
18 suggesting that more babies are born preterm on high
19 pollution days.

20 This suggests that pregnancies at high risk for
21 preterm delivery may be particularly susceptible to
22 effects of air pollution.

23 --o0o--

24 DR. KAUFMAN: So the findings in the Xu study
25 included dose response relationship between gestational

1 age and SO2 exposure. When both SO2 and TSP were included
2 simultaneously in a stratified analysis, the effects of
3 both pollutants were reduced but remained statistically
4 significant in winter.

5 The adjusted odds ratio for preterm birth was
6 1.21 for each log increase in SO2 when examining SO2 as a
7 continuous variable. There was evidence that pregnancies
8 at high risk for preterm birth may be particularly
9 susceptible to effects of air pollution.

10 --o0o--

11 DR. KAUFMAN: Dr. Allegra Kim will now describe
12 the remaining evidence for developmental reproductive
13 toxicity.

14 --o0o--

15 DR. KIM: Good morning.

16 As Dr. Kaufman said, I'll be talking about the
17 studies of the effects of SO2 on low birth weight and
18 other measures of fetal growth or growth restriction.

19 --o0o--

20 DR. KIM: The vast majority of data on fetal
21 growth and fetal growth restriction are from epidemiologic
22 studies. These studies examined a variety of outcomes
23 that represent fetal growth or fetal growth restriction,
24 including the terms listed on this slide. And by the way,
25 I am using the word "restriction" rather than

1 "retardation", because the American College of Obstetrics
2 and Gynecology is using this terminology now.

3 First of all, low birth weight is the most
4 common. And it's defined as birth weight less than 2,500
5 grams. This was usually, but not always, limited to
6 infants born at term, defined as at least 37 weeks
7 gestation, sometimes with a maximum gestational length of
8 41 to 44 weeks as well.

9 Birth weight is a continuous variable.
10 Intrauterine growth restricted, IUGR, and small for
11 gestational age, SGA, are conceptually different outcomes,
12 but were generally operationalized in the same way as
13 infant weight below the tenth percentile for sex and
14 gestational week.

15 Very low birth weight, defined as less than 1,500
16 grams, was also examined in one study, although the study
17 did not adjust for gestational age.

18 Another study examined measurements taken from
19 fetal ultrasound scans. Examples of these measurements
20 include femur length and head circumference or
21 biparietal -- and biparietal diameter.

22 --o0o--

23 DR. KIM: In all, 22 studies examined the
24 relationship between S02 and indicators of fetal growth or
25 growth restriction, and had S02 measurements. This table

1 is intended only as a very broad overview of the data set,
2 and I'm including it simply because of the large number of
3 studies.

4 Starting with the blue row, 13 studies found that
5 SO2 was associated with indicators of fetal growth
6 restriction. That is higher SO2 exposure was associated
7 with increased risk of low birth weight or other measures
8 of fetal growth restriction. Two of these studies
9 examined birth weight as a continuous variable and found
10 higher SO2 exposure was associated with lower birth
11 weight. The exposure periods associated with increased
12 risk varied across the studies.

13 Please note that inclusion in this count means
14 that for a given study, the only statistically significant
15 associations were in this direction.

16 Moving now to the yellow row. There were two
17 studies that found the opposite, that is that higher SO2
18 exposure was associated only with decreased risk of
19 intrauterine growth restriction or slightly increased
20 birth weight.

21 And in the pink row, another two studies each had
22 mixed findings with SO2 associated with both increases and
23 decreases in risk of fetal growth restriction or birth
24 weight, depending on the population exposed or the
25 trimester of exposure.

1 Finally, the five studies in the white row found
2 now association -- significant associations between SO2
3 and fetal growth. Two of these found associations, but
4 they did not reach to statistical significance. Two
5 others were well designed, but had very little exposure
6 gradient. The Brauer study had a mean SO2 level at the
7 limited detection.

8 Now, I address some of the methodological issues
9 as they relate to the fetal growth restriction studies.
10 As highlighted in the hazard identification materials, or
11 HIM, an important distinction among these studies was
12 exposure assessment. Most studies assessed exposure to
13 SO2 temporally, such as by analyzing average daily SO2
14 levels for each trimester of pregnancy. And some studies
15 also assessed spatial variation, for example, by using SO2
16 readings for the monitor closest to a mother's residence.

17 --o0o--

18 DR. KIM: Six studies assessed exposure both
19 temporally and spatially. All of these are shown on this
20 slide. Of these, five studies, those in the blue rows,
21 found that SO2 was associated with increased risk of fetal
22 growth restriction or with decreased growth.

23 The Lin study found that whole pregnancy and
24 third trimester exposure to SO2 was associated with low
25 birth weight at medium and high SO2 levels.

1 Dugandzic at al., study observed a first
2 trimester association with low birth weight. The study by
3 Williams et al., found a very large association, that this
4 study was interesting for its statistical methods. It is
5 an outlier both in the methods and the findings.

6 The study by Yang et al., found a small decrease
7 in birth weight associated with the first trimester SO2.
8 And Hansen et al., found SO2 exposure, which was very low
9 in their study, about one part per billion. They found
10 SO2 exposure was associated with reductions in two out of
11 four kinds of measurements from fetal ultrasound scans.
12 Abdominal circumference was associated with early
13 pregnancy exposure and biparietal diameter for exposure in
14 the first month of gestation, though it was not clear that
15 these measurements would translate to lower birth weights
16 or other clinically important outcomes.

17 And finally, in the white row at the bottom, is a
18 study Brauer at al., which found no associations between
19 SO2 and fetal growth restriction. Though this was a
20 stronger study in terms of its methods. The mean SO2
21 levels were at the limit of detection of two parts per
22 billion as both Dr. Kaufman and I pointed out. This was
23 confirmed with the author. Also, the interquartile range
24 for SO2 levels was one part per billion. So this study
25 lacked both reliably detectable SO2 levels and an exposure

1 gradient.

2 --o0o--

3 DR. KIM: Another important methodological
4 concern is confounding by co-pollutants. Based on the
5 literature and as observed in this data set, the main
6 co-pollutants of concern for fetal growth restriction are
7 carbon monoxide, particulate matter including particulate
8 matter less than 10 microns in diameter, less than 2.5
9 microns and total suspended particulates, TSP. And to a
10 lesser extent, NO2 could also be a concern.

11 In this data set, carbon monoxide was more
12 consistently associated with fetal growth restriction than
13 particulates and NO2. As most studies looked at various
14 air pollutants, not just SO2, they typically considered at
15 least one co-pollutant. Although, high correlations among
16 pollutants often prevented multi-pollutant modeling.

17 --o0o--

18 DR. KIM: I'm showing you this slide again to
19 point out the fact that CO was associated with increased
20 risk of fetal growth restriction. And in both of the
21 studies that found -- excuse me. Both of the studies that
22 found SO2 was associated with lower risk of fetal growth
23 restriction, these in the yellow row, as well as the two
24 studies with mixed findings in the pink row.

25 PM10 was also associated with fetal growth

1 restriction in one of the studies in the yellow row, that
2 found that SO2 was associated with decreased risk of IUGR.

3 Among these four studies in the yellow and pink
4 rows -- I lost my cursor here -- here we go -- CO and/or
5 PM had stronger associations with fetal growth restriction
6 than SO2. In these studies, co-pollutants were not
7 analyzed in the models with SO2, so they could easily
8 confound the relationship between SO2 exposure and fetal
9 growth.

10 There is a possible exception, the study by
11 Gouveia at al., which actually reported including
12 co-pollutants in statistical models with SO2, but I'll get
13 back to that study by Gouveia again in a moment.

14 Although multi-pollutant models were often not
15 possible due to high correlations among co-pollutants, as
16 I mentioned a moment ago, multi-pollutant analyses were
17 reported for seven studies, including the Gouveia study.

18 --o0o--

19 DR. KIM: This table shows the seven studies that
20 examined fetal growth restriction and included
21 multi-pollutant statistical analyses. The right-hand
22 column shows the co-pollutants that were analyzed in the
23 models with SO2.

24 Returning again to the study by Gouveia in the
25 pink row at the top, Gouveia found SO2 was associated with

1 slightly decreased risk of low birth weight and greater
2 birth weight in single pollutant models. However, when
3 analyzing a multi-pollutant model with CO and PM10, the
4 association disappeared.

5 The correlation between CO and PM10 was 0.9,
6 which is very high and suggests that proper adjustment may
7 not have been possible in statistical models. These
8 multi-pollutant analyses might therefore be invalid and
9 the authors did not report them in detail. Correlations
10 were not reported for SO2.

11 And NO2 and O3, which were in the parentheses,
12 were not considered in the multi-pollutant models, because
13 they were not significant in single pollutant models.

14 And also, this study averaged daily pollutant
15 levels across all sites in São Paulo, a very large city,
16 increasing the potential for exposure misclassification.

17 So the remaining six studies with multi-pollutant
18 analyses, shaded in blue, found that SO2 was associated
19 with increased risk of fetal growth restriction after
20 adjusting for the co-pollutants shown. Recall that carbon
21 monoxide and PM were the co-pollutants of greatest concern
22 for confounding.

23 Two of the studies, those by Lin et al., in 2004,
24 and Liu et al., in 2003, examined CO together with SO2 in
25 multi-pollutant statistical models. Liu et al., who

1 examined low birth weight and intrauterine growth
2 restriction in Vancouver, British Columbia also had data
3 on PM10, but only for five of the 13 years in the study
4 period. So they did not include PM10 in multi-pollutant
5 analyses.

6 They did report, however, that PM10 was not
7 associated with birth outcomes. Liu et al., observed
8 associations between early pregnancy exposure and low
9 birth weight and IUGR. And adjustment for co-pollutants
10 either strengthened or caused no changes in observed
11 associations for SO2. Correlations among pollutants were
12 also relatively high in this study.

13 Lin et al., in the -- right here -- 2004,
14 included both PM10 along with carbon monoxide and other
15 co-pollutants in models with SO2.

16 --o0o--

17 DR. KIM: So now I want to talk more about the
18 study by Lin et al. This study examined birth outcomes in
19 residents of Taipei and Kaohsiung, the two most populous
20 metropolitan areas in Taiwan. Kaohsiung is surrounded by
21 several petrochemical plants and industrial parks. And
22 coal combustion is common among the steel factories in
23 that area.

24 This study is highlighted because it assessed
25 both spatial and temporal variation in SO2 exposure with

1 five monitors in each city. Restricted the cohort to
2 births to women within three kilometers of monitors,
3 reducing the risk of exposure misclassification.
4 Statistical models also included multiple pollutants, as
5 I've mentioned, including CO and PM10.

6 This study also included adjustment for season.
7 The authors report that they examined seasonal patterns in
8 this cohort, and they also evaluated season for effect
9 modification and found none.

10 This study also had relatively high SO2 levels,
11 which were well above the expected limit of detection.
12 And finally, the study had an exposure gradient for SO2.
13 Among the 10 monitors, the average annual SO2 levels range
14 from 3.7 to 29 parts per billion.

15 --o0o--

16 DR. KIM: This table shows the results for
17 exposure to SO2 averaged over the entire pregnancy by
18 exposure levels. So you can see in the second column,
19 they had relatively high SO2 levels and an exposure
20 gradient. The adjusted odds ratios, AORs, adjusted for
21 potential confounders, including CO, PM10, NO2 and O3 were
22 1.16 for the medium exposure level, and 1.26 for the high
23 exposure level. And they were statistically significant.
24 On this and the next slide, you can see higher adjusted
25 odds ratios with higher exposure.

1 So Lin et al., also reported analyses by
2 trimester-specific exposures. The last slide was entire
3 pregnancy exposure. This table shows results for SO2
4 exposure in the third trimester. The exposure categories
5 are slightly different reflecting the differences in
6 average SO2 concentrations for the third trimester versus
7 the entire pregnancy.

8 Here the AORs, the adjusted odds ratios, are
9 smaller than for exposures averaged over the entire
10 pregnancy. But the OR for median exposure level is nearly
11 statistically significant, and the odds ratio for the
12 highest exposure category is still significant.

13 Odds ratios were not significant for the first
14 and second trimesters. The authors did report, however,
15 that analyses suggested an exposure response relationship
16 between the trimester-specific SO2 exposure, and risk of
17 term low birth weight.

18 Of course, the Lin study had some limitations.
19 The high SO2 levels were generally from Kaohsiung, and the
20 low levels were generally from Taipei.

21 It is possible that differences between these two
22 cities could confound the associations observed. One
23 possible source of city-related confounding could be
24 differences in the two cities' populations. For example,
25 maternal characteristics might have confounded the

1 findings. The maternal characteristics included in the
2 analyses were education level, age, and parity.

3 The authors did not have information on factors,
4 such as maternal occupation, maternal nutrition, smoking
5 body size and so forth.

6 --o0o--

7 DR. KIM: However, the prevalence of smoking
8 among adult women in Taiwan was estimated at three to four
9 percent during that period. And the prevalence among
10 pregnant women was expected to be lower.

11 The authors also conducted phone interviews to
12 examine smoking, alcohol use, maternal height and
13 weight -- and maternal height and weight in a convenience
14 sample of women from one medical center in the study area,
15 and found little or no variation with maternal SO2
16 exposure levels. So such characteristics aren't likely to
17 confound the observed associations.

18 Carbon Monoxide was associated with the reduction
19 in risk of low birth weight, leading the authors to
20 suggest the possibility of residual confounding, for
21 example, by maternal characteristics.

22 And the authors reported that pollutants were
23 correlated but they also reported that they examined them
24 carefully co-linearity, included that they should be less
25 of a concern. They did not report correlation

1 coefficients.

2 --o0o--

3 DR. KIM: The toxicological data were quite
4 sparse, but did show that inhalation of very high
5 concentrations of SO2 reduced fetal growth. A study in
6 mice found that SO2 was associated with a decrease in
7 birth weight in a concentration-dependent manner. Reduced
8 birth weight was observed at 65,000 ppb, but was not
9 significant at 32,000 ppb. The authors noted no visible
10 signs of maternal toxicity.

11 Another study found no effective SO2 at -- excuse
12 me. Another study found gestational exposure to 25,000
13 parts per billion SO2 was associated with decreased fetal
14 weight in mice, but no change in crown-rump length. And
15 the same study found no effective SO2 at 75,000 parts per
16 billion on fetal weights of rabbits.

17 Another paper mentioned the lack of effect on
18 birth weight, but did not report actual data on this
19 endpoint.

20 --o0o--

21 DR. KIM: Now, I'm moving on to summarize the
22 studies on effects of SO2 on congenital malformations.

23 --o0o--

24 DR. KIM: The epidemiological literature on air
25 pollution and congenital malformations is relatively new.

1 Six of the seven studies were published in 2008 or later.
2 Three of the studies were U.S. studies in New Jersey,
3 Texas, and Georgia. Some of the studies appear to be very
4 rigorously designed and conducted, but they were still
5 subject to challenges.

6 Challenges that are particularly important in
7 studies of birth defects include lack of control for
8 potentially important confounders. In the case of
9 malformations, potential confounders might -- or could
10 include occupational exposures, alcohol use, a sibling
11 history of defects and specific nutrients.

12 Many of these studies looked at numerous defects
13 and groupings of defects, in addition to multiple
14 pollutants, so they were especially subject to multiple
15 comparisons concerns.

16 Case identification can also be a problem, for
17 example, with heart defects, because they can be difficult
18 to reliably identify. And defining case groupings and
19 dealing with syndromes are also concerns, and they varied
20 in how they did these across the studies.

21 --o0o--

22 DR. KIM: The case groupings used in human
23 studies were any and all birth defects, chromosomal versus
24 non-chromosomal defects, cardiovascular malformations,
25 oral clefts, including cleft lip, with or without cleft

1 palate or cleft palate only.

2 Although this was a relatively sophisticated
3 group of studies, the findings were highly inconsistent.
4 There were numerous associations of SO2 with decreases and
5 risk of malformations, sometimes large decreases, in risk
6 of a given defect or group of defects. But for these,
7 there were often -- there was often at least one other
8 study finding an association with increased risk.

9 --o0o--

10 DR. KIM: An animal toxicological study in two
11 species found no association with specific or aggregate
12 malformations in mice at 25,000 ppb or rabbits at 70,000
13 ppb. The same study reported delayed ossification of the
14 sternebrae and the occipital bone in mice and minor
15 skeletal variations in rabbits exposed to SO2, but the
16 data were not reported.

17 --o0o--

18 DR. KIM: Now, I'm moving to another outcome,
19 pregnancy loss. As noted in the HIM, pregnancy loss may
20 be manifestations of direct toxicity to the conceptus that
21 may be mediated through toxicity to the reproductive
22 system of the mother.

23 Thus, the pregnancy loss studies can be viewed in
24 the context of identifying developmental or female
25 reproductive toxicity. Again, I'll start with the

1 epidemiologic studies.

2 This group of four studies is generally older,
3 with half being from the early 1980s and the others
4 published in 2000 or earlier.

5 --o0o--

6 DR. KIM: First, spontaneous abortion. A
7 cross-sectional occupational study in Finland found no
8 association between SO2 exposure and spontaneous abortion.

9 Stillbirth was variously defined as fetal death
10 after 28 weeks gestation or over 1,000 grams or it was not
11 defined. There were three studies, all ecologic in
12 design. Two studies found no association. One study
13 found a correlation between SO2 and stillbirth of the
14 correlation was 0.7, but it did not estimate risk. And
15 this study published in 1984 did not consider covariates.

16 --o0o--

17 DR. KIM: Animal studies also did not provide
18 evidence for effects of SO2 on fetal death. A study found
19 that gestational exposure to SO2 at 25,000 parts per
20 billion for mice or 70,000 parts per billion for rabbits,
21 did not result in changes in mean litter size, or
22 resorption frequencies.

23 Another study found that exposure to 32,000 parts
24 per billion or 65,000 parts per billion SO2 was not
25 associated with changes in litter size.

1 --o0o--

2 DR. KIM: Risk of asthma was explained -- was
3 examined in a recent study. Clark et al., in 2010
4 examined the associations of prenatal and first-year
5 exposure to air pollution with risk of early childhood
6 asthma.

7 Despite low levels in this British Columbia
8 study, the authors reported a small increase in risk of
9 asthma associated with prenatal exposure to SO2. However,
10 postnatal exposure had the same association as prenatal
11 exposure. And due to high correlations, the authors could
12 not separate those effects.

13 Also, there were high correlations between SO2
14 and co-pollutants, so the authors were not able to examine
15 the risks associated with SO2 independent of
16 co-pollutants. Associations with traffic-related
17 pollutants were stronger than those for SO2.

18 --o0o--

19 DR. KIM: There were some toxicological studies
20 of other developmental outcomes. One study in mice found
21 effects on male-to-male social behavior at 12,000 and
22 30,000 parts per billion. These effects included
23 increased body sniffing and non-social activities, and
24 decreased freezing, tail rattling and defensive postures
25 in a concentration-dependent manner.

1 Another study in mice reported delays in
2 acquisition of certain postnatal reflexes, such as
3 increased time to righting reflect on postnatal day one,
4 and for negative geotaxis on postnatal day 10 at 32,000
5 and 65,000 parts per billion in a concentration-dependent
6 manner.

7 --o0o--

8 DR. KIM: So in summary for developmental
9 toxicity, the majority of the studies of preterm birth
10 found an association with prenatal SO2 exposure. And the
11 same is true for studies of low birth weight and fetal
12 growth restriction.

13 For both of these two outcomes, the relevant
14 exposure period varied. While the quality and
15 sophistication of the studies also varied, most of those
16 with reliably detectable SO2 concentrations and an
17 exposure gradient found SO2 to be associated with preterm
18 birth and/or fetal growth restriction. Some studies also
19 observed dose response relationships.

20 In addition, studies with multi-pollutant models
21 in both spatial and temporal exposure assessment were more
22 likely to find an association between SO2 and fetal growth
23 restriction. Animal data are sparse, but did show effects
24 on fetal growth.

25 The epidemiologic data do not suggest

1 associations with congenital malformations, pregnancy
2 loss, or asthma.

3 Animal data did show effects on social behavior
4 and some reflexes at high exposure levels.

5 And now we'll take your questions.

6 CHAIRPERSON BURK: Are there any questions yet?
7 We have to digest and mull over some of this.

8 Are there any public comments?

9 All right. And I would ask that any of the
10 commenters, you know, identify themselves and their
11 affiliations and please try to stay to the time maximum
12 that Dr. Alexeeff will be the monitor for.

13 MS. SHARP: No problem. My comment is short.
14 I'm Renee Sharp and a biologist with the Environmental
15 Working Group. And I'm actually going to address the
16 other endpoint that you were speaking about earlier as
17 well, because I didn't speak then.

18 And I think it's just notable to say that, I
19 mean, looking at these two sort of different groups of
20 studies together, you have, you know, quite a variety of
21 different evidence kind of pointing to SO2 being a
22 chemical that you would list. I mean, you have animal
23 studies. You have human studies. You have mechanistic
24 studies. You have dose response. You have many different
25 endpoints.

1 So, you know, I'm not going to get into the
2 technical matters. I think you guys probably know it
3 better than me quite clearly.

4 But it just seems like, I mean, this is one of
5 those cases where you actually have, you know, lots of
6 different studies pointing in, you know -- you know, not
7 uniformly consistently in one direction. Of course, you
8 never get that. But it's -- I think it's just quite
9 significant to note that. So I encourage you to list the
10 chemical, even just -- you know, not that you're going to
11 vote no, but I would just suggest that even if you were to
12 vote now, that you would vote to list the chemical. Thank
13 you.

14 CHAIRPERSON BURK: Are there any other public
15 comments?

16 Two options right now. We can start discussing
17 or we can hear the female presentation. We're going to
18 have to break at noon for the stenographer and for lunch.
19 So it's sort of up to the Committee.

20 COMMITTEE MEMBER KLONOFF-COHEN: Let's discuss it
21 now.

22 CHAIRPERSON BURK: You want to discuss now.
23 Okay.

24 Shall we split this discussion up into -- are we
25 safe in saying we probably won't be discussing pregnancy

1 loss and/or asthma and/or -- well, I don't know,
2 malformations. Does anybody think that's -- all right.

3 So I think that, you know, the main two areas
4 we're going to talk about are preterm birth and the growth
5 issues. So why don't we start with preterm birth just to
6 try to organize ourselves a bit. Again, we have several
7 studies. The Xu et al., seems to be one that perhaps has
8 the best study design. Any comments on any of the
9 studies?

10 COMMITTEE MEMBER KLONOFF-COHEN: There were seven
11 studies, but since the staff chose Xu, we can certainly
12 start with Xu in terms of for the advantages. So
13 certainly they showed a dose response effect, and they
14 have high levels of sulfur dioxide and large gradient of
15 sulfur dioxide exposure, and they had a homogenous
16 population, and people lived close to the air monitoring
17 stations. And gestational age was collected
18 prospectively, and they monitored seasonal changes.

19 So it's a very nice study, but it also has
20 several other studies that collected different types of
21 information, yet did, in fact, find an effect. So to me
22 that's quite convincing, when you put the other studies.
23 I'm happy to talk about the other studies or not.

24 CHAIRPERSON BURK: Well, I'm happy to hear about
25 what you have to think about them, as long as we're at it.

1 COMMITTEE MEMBER KLONOFF-COHEN: Well, you have,
2 let's see, Bobak study had about 108,000 people and they
3 were looking at less than 37 weeks preterm cohort. And
4 they had a monitoring system in the Czech Republic. And
5 they had an adjusted odds ratio per 19.1 parts per billion
6 increase in sulfur dioxide by trimester. So for the first
7 trimester, it was 1. -- basically, all of the first,
8 second, and third trimester has found an effect with
9 increasing sulfur dioxide.

10 Let's see. There's the Jalaludin one, which was
11 also statistically significant. There were about 123,000
12 Singleton births and about 4.9 percent were preterm. And
13 they basically looked at analysis of mothers within five
14 kilometers of the monitors. And they had high sulfur
15 dioxide was correlated with the preterm risk in the first
16 trimester with an odds ratio of 2.31.

17 Also, in the final month 1.56. And the final
18 three months of 2.33. And they adjusted for gender,
19 paternal age, maternal smoking during pregnancy,
20 gestational age at first prenatal care visit, and some
21 other things, including season and parity.

22 There is Jiang, but they didn't give the total
23 sample for the number of births. They did say there were
24 3,346 that were less than 37 weeks preterm. They had six
25 monitoring stations in Shanghai, China. And they also

1 found an increase in preterm birth correlated with 3.81
2 parts per billion sulfur dioxide.

3 There is Leem, who had 52,000 Singleton births
4 and four percent were preterm, so that was about 2,000.
5 And they found a dose response relationship between the
6 first trimester of sulfur dioxide and risk of preterm
7 delivery, with a relative risk of 1.21.

8 There is Lin who had 229,085 Singleton live
9 births, and about 5.3 percent were preterm. And they used
10 13 census subdivisions in Vancouver, British Columbia.
11 And the adjusted odds ratio for the last month of
12 pregnancy was 1.09.

13 There is Mohorovic, where there were 704 women
14 living near a coal power plant. And they broke them down
15 less than 28 weeks, 29 to 32 weeks, 32 to 37 weeks. And
16 that was a retrospective cohort. And there was the
17 correlation between sulfur dioxide exposure and
18 gestational length at the end of the first month, so it's
19 probably appropriate for that.

20 I think that's it.

21 (Laughter.)

22 CHAIRPERSON BURK: Well, very good. We're going
23 for speed records here, I think, but -- well, I wanted to
24 get folks comments on the various criticism that we were
25 presented. And one was the inconsistencies in the

1 critical exposure window.

2 Does anyone have any thoughts on that? Does that
3 bother anybody?

4 COMMITTEE MEMBER GOLD: I'm not sure I'm going to
5 directly answer your question, but I found for myself that
6 I needed to kind of be able to summarize this study, so I
7 came up with a grading system of the studies. And we
8 could sort of argue about this, I'm sure, and not have
9 perfect agreement.

10 But I sort of ranked them sort of high, medium,
11 and low, in terms of their quality. High, being good
12 sample size, control of confounding, adequate control of
13 confounding, which would include considering seasonality
14 in timing and all those kinds of things.

15 And so with pre -- I did this, by the way for
16 each of these outcomes. And for the preterm births, it
17 seemed to me that the likelihood of a positive finding was
18 related to decreased quality of the study.

19 And so given that the effects are relatively
20 modest, that some of the timing is inconsistent and that
21 because the effect estimates are modest, the lack of
22 control for confounding could easily account for some of
23 those findings, for this particular outcome, I was a
24 little bit more on the fence than say for fetal growth
25 which we'll talk about next.

1 So, I mean, I think we have a good summary of the
2 studies, but I think the evidence is not quite as
3 convincing as perhaps for some of the other outcomes given
4 the limitations of the study design. And as I said, some
5 people could argue with me about my ranking system. And
6 I'm sure that we wouldn't have a hundred percent agreement
7 among epidemiologists on that.

8 COMMITTEE MEMBER KLONOFF-COHEN: Ellen, do you
9 want to talk about what studies you ranked in what order,
10 just to give an example.

11 COMMITTEE MEMBER GOLD: It's a little bit harder.
12 That would be difficult for me to do quickly.

13 COMMITTEE MEMBER KLONOFF-COHEN: Okay. Give me
14 like an example of a high rated one versus a low rated
15 one.

16 COMMITTEE MEMBER GOLD: All right. Let me -- so
17 I did make notes, so just a second.

18 CHIEF COUNSEL MONAHAN-CUMMINGS: Dr. Gold, if you
19 could just move the microphone closer to your mouth.

20 COMMITTEE MEMBER GOLD: Excuse me?

21 CHIEF COUNSEL MONAHAN-CUMMINGS: Just move the
22 microphone closer to your mouth. I think that would
23 probably help.

24 COMMITTEE MEMBER GOLD: So my rankings in terms
25 of high quality studies, I would put -- I put the Brauer

1 study and Jalaludin study. But the Brauer study was
2 negative. And the Jalaludin I had as sort of
3 inconsistent, just as two examples. Let me see if I can
4 find some more positive ones.

5 Actually, I would disagree with the assessment
6 made by the staff about the Xu study, because of the
7 control of confounding issue was -- I mean, they made the
8 argument that the pollution would not be related to
9 socioeconomic status and so forth. And I'm not sure I'd
10 agree with that.

11 It's true they have a relatively homogenous
12 population, but, in fact, high pollution, at least in this
13 country, tends to be in lower SES areas. And that's
14 also -- lower SES is also related to smoking. So all of
15 that considered, I would not rank that study as highly
16 again epidem -- you know, conscientious epidemiologists
17 can disagree on this.

18 Does that kind of get at your question?

19 COMMITTEE MEMBER KLONOFF-COHEN: I was just
20 looking at those studies, yeah.

21 COMMITTEE MEMBER GOLD: That's all.

22 CHAIRPERSON BURK: I'm curious what you thought
23 of the other sort of negative study, which was Darrow.

24 COMMITTEE MEMBER KLONOFF-COHEN: Well, I just
25 want to go back and ask her, just in terms of -- I'm so

1 sorry, did you say the Gouveia study you rated that
2 highly, is that what you were saying?

3 COMMITTEE MEMBER GOLD: The Jalaludin study.

4 COMMITTEE MEMBER KLONOFF-COHEN: Oh, Jalaludin.
5 Go ahead and ask your other question, and I'll
6 just look.

7 CHAIRPERSON BURK: Well, you know, I kind of
8 summarized each one too. And I go more for the probably
9 the author's conclusions. And I was just curious about
10 the other one that I thought was essentially negative,
11 which was Darrow.

12 When we're trying to do a weight of the evidence,
13 we do have to look at ones. Now, granted if the exposure
14 was very minimal, like the Brauer, so low that you
15 wouldn't be able to find anything, then you can't give
16 that much weight either way.

17 COMMITTEE MEMBER GOLD: So if you're asking about
18 the Darrow study, that sort have -- I ranked it sort of in
19 the medium category. And the findings were essentially
20 negative. So again, you know, the ones that I think I
21 would rank the quality as highest were the -- there were
22 only two of them in my view and one was -- had positive
23 findings and one had negative.

24 Then I had in my second category, I had five
25 studies that were sort of medium quality and four of them

1 were positive. And then I had three studies that I
2 thought the quality -- again, we could disagree about this
3 ranking -- that I thought the quality was not great. And
4 all three of them had positive findings. So to me, there
5 was an inverse relationship between having a positive
6 finding and the quality of the study.

7 COMMITTEE MEMBER KLONOFF-COHEN: I'm not sure
8 you'd say it's an inverse relationship. I think what
9 you're saying is that high quality studies as well as poor
10 quality studies came up with the same finding. So the
11 question is what does that mean?

12 COMMITTEE MEMBER GOLD: I'm not sure I would say
13 that exactly.

14 COMMITTEE MEMBER KLONOFF-COHEN: I wouldn't say
15 it was an inverse relationship.

16 COMMITTEE MEMBER GOLD: I was just looking
17 proportionally. And granted, the number of studies is too
18 small for this to have any, you know, statistical meaning
19 at all. It's --

20 COMMITTEE MEMBER KLONOFF-COHEN: Did you give
21 like a point system for things. So in other words, like
22 if they had confounders that you thought were appropriate,
23 then you would give them X number of points. And, I mean,
24 how did you actually do that?

25 COMMITTEE MEMBER GOLD: That would be a more

1 sophisticated system than what I did.

2 (Laughter.)

3 COMMITTEE MEMBER KLONOFF-COHEN: So that's why
4 I'm a little uncomfortable. So you're saying like an
5 inverse relationship, unless there was like a -- do you
6 know what I mean, like you subjectively ranked them in
7 other words?

8 COMMITTEE MEMBER GOLD: Right, of course, it was
9 subjective, but what I was thinking about in my mind
10 was --

11 COMMITTEE MEMBER KLONOFF-COHEN: All of the
12 important qualities of an epidemiology -- right.

13 COMMITTEE MEMBER GOLD: The study design, right.

14 CHAIRPERSON BURK: Well, I don't know. My issues
15 are a little different. It's probably more about what the
16 possible mechanism is and the timing and all of that.

17 But we're kind of at the limit of our court
18 reporter's wits here. And so I think we probably will
19 break for lunch, and -- is that okay? And we will begin
20 again at one o'clock.

21 See you then.

22 CHIEF COUNSEL MONAHAN-CUMMINGS: Just to remind
23 the Committee members, that when you go to lunch please
24 don't discuss the issues that are in front of you today
25 among yourselves, particularly because you are the quorum,

1 so please talk about the weather or something else.

2 (Thereupon a lunch break was taken.)

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1 DR. KIM: In one study, rats were exposed to SO2
2 by inhalation at about 1,500 parts per billion. Effects
3 were seen on estrous cycle length and F0 and F1 offspring,
4 pregnancy frequency and duration, and offspring growth.
5 No changes were observed at 57 parts per billion.
6 However, the study was not well reported providing no data
7 or statistics.

8 --o0o--

9 DR. KIM: Now, I'm going to talk about related
10 studies. One study examined effects of sodium sulfite on
11 oocytes of sheep, cows, and mice. In vitro exposure of
12 sheep or cow oocytes resulted in fragmentation of
13 chromosomes with or without rearrangement.

14 No effects were seen in a mouse oocytes exposed
15 either in vitro or in vivo.

16 --o0o--

17 DR. KIM: In summary, for female reproductive
18 toxicity, there is some evidence from an animal study for
19 an effect on the estrous cycle and data on fragmentation
20 of chromosomes in sheep or cows.

21 Any questions?

22 CHAIRPERSON BURK: I see none.

23 Opportunity for public comment?

24 Please come forward.

25 Again, limit to three minutes. State your name

1 and affiliation. Thank you.

2 MR. HEWITT: Thank you, Madam Chair, Committee
3 members. John Hewitt on behalf of the Grocery
4 Manufacturers Association. GMA is a national trade
5 organization representing food, beverage, and consumer
6 care products companies.

7 My comments are relative to the broader issue of
8 sulfur dioxide, not specific to any of the three
9 components of it. It's our opinion that, you know, if a
10 determination to list sulfur dioxide is made, that the
11 listing should be limited to inhalation exposure. And a
12 listing beyond that is not supported by the evidence in
13 the staff documents and reports.

14 For example, the February 2011 report involves
15 inhalation exposure. Also, just draw the Committee's
16 attention to page 20 of OEHHA's report acknowledging that
17 the quote, "Data pertaining to absorption of sulfur
18 dioxide by the oral and dermal routes appear to be
19 lacking", end quote.

20 So again, on behalf of the Grocer Manufacturer's
21 Association, we don't take a position relative to the
22 listing of sulfur dioxide. But to the extent that this
23 body does decide to do it, we would ask that you consider
24 limiting it to inhalation exposure only. Thank you very
25 much.

1 CHAIRPERSON BURK: Thank you. Are there any
2 other public comments?

3 All right. I guess we'll get back to our
4 Committee discussion. Does anyone want to say anything
5 for or against the endpoint of female reproductive
6 toxicity?

7 COMMITTEE MEMBER KEEN: I mean, I guess I would
8 say there's insufficient evidence to judge it one way or
9 the other.

10 CHAIRPERSON BURK: I agree. I just wanted to put
11 it on the record there. All right. So I think we're back
12 to preterm birth, and particularly to the fetal growth
13 issues. So do we have any continuation to the preterm
14 growth epidemiologist debate here?

15 I guess you'll agree to disagree kind of thing.

16 Okay. All right. Let's move on then to --
17 actually, I want to make sure that we actually talked
18 about all the other ones. And I think there's
19 insufficient evidence for animal social behavior, the
20 childhood asthma limited to prenatal exposure.

21 The congenital malformations, you know, there was
22 a ton of data, but it seemed very inconsistent to me and
23 not particularly plausible. Any comment on that, Carl?

24 COMMITTEE MEMBER KEEN: Well, I would concur.
25 I'm not seeing a specific pattern. And if anything, it

1 seems to further support the idea that when looking at the
2 inhalation data, if indeed there's a modulating influence,
3 sulfur dioxide, it could be modulated by the other
4 pollutants, which also happen to be there. And that would
5 explain why you see a different spectrum potentially of
6 malformations.

7 The experimental animal data I find very
8 unconvincing. And it does seem to be complicated by the
9 fact that there are at least acute periods of food removal
10 and some general systemic toxicity, which, in the past,
11 this Committee has urged caution in overinterpreting,
12 because by definition once you get to that point, you're
13 going to start seeing effects on minor ossification sites,
14 low birth weights, et cetera, at least in the experimental
15 animal model.

16 So I find overall the lack of any sense of a
17 pattern, as well -- in terms of the human side, and any
18 real biological criteria. Just -- I use whole criteria
19 and I don't see it.

20 CHAIRPERSON BURK: Agreement there.

21 Also, even OEHHA staff does not find support for
22 pregnancy loss or spontaneous abortions. So I don't think
23 we need to discuss that one.

24 So I think we'll talk about fetal growth, where
25 there were quite a number of studies. And perhaps we'll

1 let Dr. Gold start first on this one, get your rating
2 system for the studies.

3 COMMITTEE MEMBER GOLD: I did use the same
4 subjective rating system.

5 So here though, it did seem to me that even some
6 of the better designed studies did have positive findings.
7 Again, though, I would just caution that the effects
8 appear to be modest. And so there is still the
9 possibility of uncontrolled confounding.

10 But on the whole, I would say the findings here
11 are a bit more consistent than what we've seen with
12 preterm birth, I would argue, or some of the other
13 outcomes. So maybe I'll just keep it to that.

14 CHAIRPERSON BURK: Dr. Klonoff-Cohen, do you
15 concur?

16 COMMITTEE MEMBER KLONOFF-COHEN: Yes.

17 CHAIRPERSON BURK: All right. And one other
18 issue, since it was just brought up, I think we should
19 talk about before we vote, would be whether we would
20 consider listing it by inhalation only. To my mind, the
21 vast majority of the studies are by inhalation. I
22 didn't -- I don't know what the difference would be,
23 truthfully. I mean, I don't know what the mechanism is,
24 so I don't know what difference it would make if you
25 ingest it. But the sulfite studies mostly were negative,

1 so -- and that would be the main food way, wouldn't it?

2 COMMITTEE MEMBER KEEN: Yeah, again, I'm not sure
3 if that's within the realm of what we can do if we could.
4 I, for one, would feel much more comfortable. One of the
5 things that I find worrisome is again this very large
6 difference between the concentrations that are used in
7 experimental animal studies and very modest -- we're not
8 talking a factor of 10, we're talking in excess of a
9 hundred.

10 But one potential explanation, which one could
11 get some satisfaction with, is that it is acting as -- in
12 concert with other pollutants. So then it becomes quite
13 defensible to say it makes sense to go ahead and say well,
14 we're looking at the environmental concentrations, because
15 they don't work in isolation.

16 But every study that I looked at, where it's done
17 in isolation, you get a completely -- a very different
18 answer. Either, you get no effect or you have something
19 of several orders of magnitude difference. But whether
20 that's even doable, I don't recall us dealing with this
21 before.

22 CHAIRPERSON BURK: Well, we'll ask for a legal
23 opinion.

24 CHIEF COUNSEL MONAHAN-CUMMINGS: In terms of past
25 practice, the Committee has, from time to time, put in a

1 parenthetical on a particular chemical. We have one where
2 the Committee used a phrase of airborne particles of
3 respirable size. I'm not sure whether that would be
4 appropriate in this case. That would be up to you.

5 You know, generally speaking, we don't, even from
6 our listing, limit listings by route, because, you know,
7 if there's an assumption that if it causes, you know, an
8 effect by inhalation, it most likely will cause the effect
9 from something else.

10 However, if you choose to do that, I don't think
11 that you'd necessarily be challenged on that, at this
12 point. And we could also bring the chemical back to you
13 in the event there are studies that show maybe a dermal or
14 ingestion kind of scenario actually occurs and that it has
15 a similar result. I don't know if the staff is aware that
16 any of that is coming, but we could monitor those and
17 bring it back at that point.

18 I mean, our office has recently put a
19 parenthetical on a listing, but it's that airborne
20 particles of respirable size type thing. And I don't know
21 if that fits this, because of the type of effects you're
22 talking about.

23 CHAIRPERSON BURK: Well, maybe the staff could
24 comment. Just generally in this case --

25 ACTING DIRECTOR ALEXEEFF: Can I make a comment.

1 CHAIRPERSON BURK: Okay. Sorry.

2 ACTING DIRECTOR ALEXEEFF: Yeah. Maybe either
3 Lauren or Cindy remember, but I think we have the
4 formaldehyde listing as parenthetical gas.

5 DR. ZEISE: Formaldehyde gas, yes.

6 ACTING DIRECTOR ALEXEEFF: So possibly that might
7 be more suitable, or you could say if you'd prefer --
8 well, if you said by inhalation, then that talks about an
9 exposure route. It doesn't really describe the compound.
10 So gas might be better.

11 CHAIRPERSON BURK: So we could say as a gas or
12 would we say in air pollution?

13 ACTING DIRECTOR ALEXEEFF: Well, the formaldehyde
14 listing just has formaldehyde parenthesis gas. The
15 other --

16 CHAIRPERSON BURK: Okay. Sulfur dioxide is a
17 gas, so I mean that's kind of --

18 ACTING DIRECTOR ALEXEEFF: That seemed to convey
19 the correct information. And the one that Carol was
20 referring to had to do with when we're talking about
21 particulate matter and clarifying what kind of particulate
22 matter, what size of particulate matter, which doesn't
23 pertain in this case.

24 CHAIRPERSON BURK: I'm not exactly sure what the
25 answer is, but gas sounds good. It's suitably vague

1 though. I mean -- but I think that does imply by
2 inhalation, would you think?

3 I don't know. Certainly, we don't want to do
4 anything that's not in our purview, so it may just be an
5 advisory note we'll be still voting on sulfur dioxide,
6 but --

7 CHIEF COUNSEL MONAHAN-CUMMINGS: Well, you know,
8 the Committee has, in the past, done a number of things
9 where they are limiting a chemical. Some of them we're
10 not that comfortable with, and others that -- you know,
11 like George said, you know, putting it in terms of a gas,
12 you know, would be -- then you're not talking specifically
13 about a route of exposure. That kind of can come later in
14 terms of what kinds of exposures a person might, you know,
15 have.

16 So I think George's comment is something to
17 consider. But like I said, I don't believe that there
18 would be -- it doesn't say that we couldn't get sued on
19 something, but the likelihood is pretty low given the --
20 you know, the evidence that you guys are looking at, and
21 the fact that there, as far as I could tell, maybe there
22 was one -- something that related to dermal or you were
23 saying that it could be absorbed or something?

24 I mean, there's just not anything really to base
25 a general listing on, other than this presumption that,

1 you know, could cause it by another route.

2 CHAIRPERSON BURK: Yeah. Well, that's the part
3 that's kind of confusing me, because we don't usually have
4 this discussion, and we've had numbers of other chemicals
5 that could have multiple routes. It just seems like all
6 the studies we looked at were inhalation, so I'm
7 comfortable saying that.

8 COMMITTEE MEMBER KEEN: Yeah. Again, I think
9 it's important to note, it's not just that they were
10 inhalation versus other routes of exposure. It's
11 inhalation accompanied by other pollutants. I mean,
12 that's where I think the rub is. And it's quite different
13 than any other compounds we've looked at in the past.

14 CHAIRPERSON BURK: Right. Well, then what about
15 SO2 as part of air pollution?

16 COMMITTEE MEMBER WHITE-PORTER: Yes, that makes
17 more sense.

18 CHAIRPERSON BURK: I mean, to my mind, that's
19 what we're talking about. You think that would fly. I
20 don't want to do anything that gets us sued.

21 CHIEF COUNSEL MONAHAN-CUMMINGS: Well, again,
22 that has been done -- that particular parenthetical has
23 been done in a different context, in terms of alcoholic
24 beverages, and --

25 CHAIRPERSON BURK: I remember that one well.

1 CHIEF COUNSEL MONAHAN-CUMMINGS: -- associated
2 with alcohol abuse, for example.

3 But, you know, given that you're looking
4 specifically at this chemical and not necessarily its
5 interaction with other chemicals. You know it is a
6 mixture. There's, you know, other chemicals that you've
7 listed as a mixture, like environmental tobacco smoke, or
8 at least one of the Committees did, and things like that,
9 where it wasn't -- it wasn't even limited to a gas, but
10 it, you know, kind of implies that.

11 But my own preference would be that you'd talk
12 about a gas, because that's the -- that is the chemical
13 you're looking at. You're not listing, you know, general
14 air pollution based on one chemical that may be in the air
15 pollution.

16 CHAIRPERSON BURK: Comments.

17 COMMITTEE MEMBER GOLD: Yeah. I'm a little
18 uncomfortable with adding the air pollution thing, because
19 the animal studies were not done that way. And most of
20 them were inhalation studies, so I'd be a little bit more
21 come with that. Saying it's a gas --

22 CHIEF COUNSEL MONAHAN-CUMMINGS: Dr. Gold, we
23 can't hear you. Sorry. Just pull the whole thing closer
24 to you now.

25 COMMITTEE MEMBER GOLD: I was just saying that

1 the animal studies were not air pollution studies, they
2 were actually administering the one compound. So I would
3 be uncomfortable with adding the air pollution caveat to
4 this. And adding the gas caveat to me just seems
5 redundant. So I would consider inhalation, because most
6 of the studies were done that way.

7 CHAIRPERSON BURK: All right. Are we ready to
8 take our vote?

9 Any further comments, questions?

10 My understanding is and I'll read this endpoint
11 by endpoint, that five yes votes are required to add a
12 chemical to the list.

13 CHIEF COUNSEL MONAHAN-CUMMINGS: Yes.

14 CHAIRPERSON BURK: Okay. So first -- and I don't
15 know, when I read this do I say has sulfur dioxide by
16 inhalation or can we just add that on later?

17 CHIEF COUNSEL MONAHAN-CUMMINGS: Are you talking
18 about by inhalation or is, you know, a gas or --

19 CHAIRPERSON BURK: A gas. Well, I don't know.
20 We haven't really decided on that yet. I guess --

21 CHIEF COUNSEL MONAHAN-CUMMINGS: You need to do
22 that first before you ask.

23 CHAIRPERSON BURK: Perhaps we should do the
24 voting and then go back to the addition? No.

25 Or do we have to vote on exactly what we're going

1 to say.

2 ACTING DIRECTOR ALEXEEFF: Yeah, I think you have
3 to vote on exactly what you're going to say. But you
4 could say sulfur dioxide see what the vote is. And you
5 could say sulfur dioxide gas, or sulfur dioxide by
6 inhalation. And, you know, have essentially three votes
7 on that to see what the consensus is, in terms of if
8 there's a parenthetical that the group agrees upon. Or
9 you could ask by a show of hands, I guess, which -- if
10 they prefer to add a parenthetical, just right up front,
11 and decide on the parenthetical and then vote with the
12 parenthetical in the ballot.

13 COMMITTEE MEMBER WHITE-PORTER: I think the
14 parenthetical just decreases any confusion. We may not be
15 confused. We know sulfur dioxide is a gas, but I think
16 because there is some discussion about it, and we did have
17 a public comment that forced us to think about how to
18 consider it. I think having the parenthetical as a gas
19 may not be a bad idea.

20 DR. DONALD: If I could just raise a couple of
21 issues for your consideration. One is that in the
22 epidemiologic studies of course, even though the exposure
23 is going to be predominantly from inhalation, there will
24 be dermal exposure concurrent with it, and we don't really
25 know what contribution each of those routes would make.

1 The other point is that in consideration of
2 developmental toxicity, the exposure of the fetus, which
3 is what we're concerned about, is going to be the same,
4 irrespective of what route of exposure occurred in the
5 mother.

6 CHAIRPERSON BURK: Very good points. I think we
7 may just be back to sulfur dioxide.

8 (Laughter.)

9 COMMITTEE MEMBER WHITE-PORTER: Right.

10 CHAIRPERSON BURK: Really, I'm afraid it might
11 complicate things by trying to -- I don't know. Do we
12 have agreement on that? Should we vote on that part,
13 first?

14 COMMITTEE MEMBER WHITE-PORTER: Sulfur dioxide as
15 it is.

16 CHAIRPERSON BURK: Okay. So I hear sulfur
17 dioxide as it is, as it is, as it is. Okay. Well, I
18 think that's probably wise in this case.

19 So, has sulfur dioxide been clearly shown,
20 through scientifically valid testing, according to
21 generally accepted principles, to cause developmental
22 toxicity. All those voting yes, please raise your hand?

23 (Hands raised.)

24 (Laughter.)

25 CHAIRPERSON BURK: Okay. Well, no, it's tough.

1 It's tough when we all -- when it has to be unanimous, so
2 we don't even have anybody can dissent.

3 So we have five voting yes on developmental
4 toxicity.

5 All right. Has sulfur dioxide been clearly
6 shown, through scientifically valid testing, according to
7 generally accepted principles, to cause female
8 reproductive toxicity?

9 All those voting yes, please raise your hand.

10 (No hands raised.)

11 CHAIRPERSON BURK: Zero.

12 All those voting no, please raise your hand?

13 (Hands raised.)

14 CHAIRPERSON BURK: Five. Okay. And finally, has
15 sulfur dioxide been clearly shown, through scientifically
16 valid testing, according to generally accepted principles,
17 to cause male reproductive toxicity.

18 All those voting yes, please raise your hand?

19 (Hands raised.)

20 CHAIRPERSON BURK: I'll vote for male. Three,
21 okay. All those voting no, please raise your hand?

22 (Hands raised.)

23 CHAIRPERSON BURK: Two.

24 So the result is that sulfur dioxide will be
25 added to the State list for developmental toxicity.

1 All right. So we can move. Yes, we'll bring
2 Linda Roberts back in, so that we'll have six of us up
3 here for the next portion.

4 The next agenda item will be, and we'll stall a
5 little, but it will be Agenda Item number 3, Proposition
6 65 listing mechanisms an informational item.

7 And this will entail staff presentations and an
8 opportunity for public comments and Committee discussion.
9 But again, there's no vote on this particular issue.

10 CHIEF COUNSEL MONAHAN-CUMMINGS: I think we'll
11 wait for Dr. Roberts.

12 (Thereupon an overhead presentation was
13 Presented as follows.)

14 CHAIRPERSON BURK: All right. Linda Roberts has
15 rejoined us. And I'll turn it over to whoever is going to
16 present.

17 Carol Monahan-Cummings.

18 CHIEF COUNSEL MONAHAN-CUMMINGS: Right. We're
19 actually going to split this presentation between myself
20 and Dr. Donald.

21 Just for in terms of context for this discussion,
22 if you recall at the last meeting of this Committee, there
23 was some discussion about wanting to understand better
24 what -- how the other listing mechanisms under Prop 65
25 work, and how they may affect each other. And so we put

1 that in some detail.

2 One thing I wanted to mention, in terms of these
3 four mechanisms is that the statute uses the word "or" and
4 doesn't provide a hierarchy between the four mechanisms.
5 So essentially, none of them trump the others in terms of
6 decision making. And I know that's been an argument for
7 BPA and maybe some other chemicals where, you know, your
8 Committee has made a decision, but we also are required to
9 look at chemicals under the other provisions, as well.

10 EPA -- the time frame is a little tighter than we
11 have had on some of the other chemicals, but there's no,
12 you know, if you make a decision, that doesn't mean we can
13 never look at the chemicals under the other mechanisms.

14 We've had --

15 ACTING DIRECTOR ALEXEEFF: Carol, why don't you
16 move your mic just a little bit closer.

17 CHIEF COUNSEL MONAHAN-CUMMINGS: Okay. Sorry.

18 We've had a few court decisions over the years
19 concerning both the authoritative body and Labor Code
20 listing processes. And both have determined -- these
21 cases determined that we have to list both the animal and
22 human carcinogens. And actually that applies to this
23 group as well as all the other listing mechanisms.

24 So we don't determine whether or not chemicals
25 are, in fact, human carcinogens. We just -- we can rely

1 Next slide.

2 --o0o--

3 CHIEF COUNSEL MONAHAN-CUMMINGS: The other thing
4 I'd point out is that although when some of our
5 regulations were adopted, which for the most part they
6 were adopted very early in the process for implementing
7 Prop 65. Most of them were done in 1987 through about
8 1990. At that time, the agency was under the impression
9 that the State's qualified experts would be doing the
10 primary listing processes.

11 As you can see here, that hasn't been the case in
12 terms of the formally required and the authoritative body
13 listings there have been more of those than the State
14 qualified experts. There's a couple reasons for that.

15 And one of them is that the -- really, the reason
16 that the authoritative body provision is in the law is so
17 that the -- this group can consider chemicals that haven't
18 been fully discussed, all of the evidence hasn't been
19 considered, and nobody has essentially made a finding on
20 those chemicals. And where they have, and they are
21 chemicals that -- or they are found by authoritative
22 bodies that you all have identified, there's no reason for
23 us to bring those to the Committee. And particularly in
24 the formally required area and Labor Code, it's
25 essentially an automatic listing if they meet the minimal

1 requirements in the statute or regulations.

2 There's also obviously been resource issues in
3 greater complexity for the chemicals that were brought to
4 this Committee than there were maybe early on in terms of
5 listings. And so, as you see, like today, you've looked
6 at one chemical. Whereas, during the year, we can look at
7 any number of chemicals under these other authorities, and
8 move through those much more quickly.

9 Next slide.

10 --o0o--

11 CHIEF COUNSEL MONAHAN-CUMMINGS: So we're not
12 going to go in much detail in terms of your -- did you do
13 the next slide?

14 There you go.

15 And in terms of your process, because we've
16 already talked about that today, and you've applied that
17 today. But your group has this -- the clearly shown
18 standard that's used. And you have to make the finding
19 that, in fact, the chemical has been clearly shown to
20 cause developmental or reproductive toxicity. That
21 language comes directly from the statute. It's not just
22 in the regulation.

23 The next slide.

24 --o0o--

25 CHIEF COUNSEL MONAHAN-CUMMINGS: The procedure

1 that we use in terms of providing you with information on
2 chemicals, you're aware that we have a -- we do screen
3 chemicals based on the prioritization procedure that we
4 established in 2004 with input from this Committee, as
5 well as the Carcinogen Committee. You provide advice on
6 the priority of chemicals, in terms of which ones you'd
7 like to see in what order. And then depending on our
8 situation resource-wise and, you know, that sort of thing,
9 we choose which chemicals to provide to you, the HID
10 information so that you can consider them.

11 And then, of course, you are required to apply
12 the clearly shown standard to the information that you're
13 provided at the meeting or prior.

14 The Committee did adopt criteria, as I mentioned
15 this morning, in 1993, that essentially explains what
16 clearly shown means in terms of a scientific discussion.

17 Next slide.

18 --o0o--

19 CHIEF COUNSEL MONAHAN-CUMMINGS: So we've got an
20 example here a recent listing that your Committee did, and
21 that's chromium hexavalent compounds. And that was --
22 well, I don't want to read through all of this, but that
23 one was listed by your Committee as a developmental male
24 and female -- for the developmental female and male
25 endpoints.

1 Next slide.

2 --o0o--

3 CHIEF COUNSEL MONAHAN-CUMMINGS: The Labor Code
4 mechanism that I mentioned earlier is an interesting one
5 to me, because we had to go through and fair amount of
6 litigation on this particular listing method. But we
7 recently got a decision that -- from the court of appeal
8 that, in fact, we're required to list these chemicals.
9 It's a ministerial act. And so we are required to do
10 that, and we will continue to do it.

11 As I mentioned for the Labor Code provision, we
12 have not adopted regulations that describe the procedures
13 that we use to identify those. It's pretty
14 straightforward, if -- sometimes. Pretty straightforward
15 if you follow this little process. You look at the
16 California Labor Code, which refers to the federal hazard
17 communication standard for occupational exposures. And
18 there's certain chemicals and places where you would find
19 those in the federal regulations.

20 So we have, in the past, looked at adopting a
21 regulation for that, and we may well do it, but it is not
22 required to adopt regulations for these -- any of these
23 mechanisms, but we have done so for the other three.

24 So I just mentioned in terms of procedure, we
25 monitor publications that identified chemicals that may be

1 covered by the Labor Code provisions. If we identify any
2 of those chemicals, we publish a notice of intent to list
3 the chemical in the CRNR and we provide a 30-day public
4 comment period. We consider the comments submitted and
5 determine whether or not the chemicals meet the statutory
6 requirements, and then decide whether to list or not list.

7 Next slide.

8 --o0o--

9 CHIEF COUNSEL MONAHAN-CUMMINGS: Some examples of
10 recent listings under the Labor Code that have to do with
11 DART endpoints are these two chemicals. I'm not going to
12 try and pronounce the first one, but we did list that
13 particular chemical for developmental effects based on a
14 ACGIH finding that the threshold limit value for the
15 chemical was based in part on embryo fetal damage.

16 And so what we do is we look for the basis for a
17 threshold limit value. And if it's, in part -- in full or
18 in part based on a developmental or repro endpoint, then
19 we'll go ahead and list the chemical.

20 Next slide

21 --o0o--

22 CHIEF COUNSEL MONAHAN-CUMMINGS: Okay. I
23 mentioned earlier that a formally required process is also
24 very ministerial, in that there's not a lot of process
25 that we follow. The statute just says that if an agency

1 of the State or federal government has required the
2 chemical to be labeled or identified as causing
3 reproductive toxicity, it has to be listed.

4 And so we do look at package inserts, for
5 example, in prescriptions. And if there's information in
6 there where they're providing essentially a warning or
7 identifying the chemical as causing reproductive or
8 developmental effects, we will go ahead and
9 follow -- propose the chemical for listing.

10 Next slide.

11 --o0o--

12 CHIEF COUNSEL MONAHAN-CUMMINGS: So in terms of
13 procedure, this is very much like the Labor Code listings.
14 The chemicals, we look at their labels or other
15 identification of a chemical by a State or federal agency
16 to see if they've been identified as causing reproductive
17 toxicity. We publish a 30-day notice that we intend to
18 list the chemical. We review any public comments that are
19 submitted, and then we look at whether or not the chemical
20 meets the statutory requirements; and if so, the chemical
21 is listed.

22 If it doesn't meet the statutory requirements
23 under this procedure, we will also review the same
24 chemical for listing under the other mechanisms.

25 Next slide.

1 --o0o--

2 CHIEF COUNSEL MONAHAN-CUMMINGS: This is an
3 example of a listing that we made based on an FDA package
4 insert for a drug. And the package insert described
5 potential developmental effects associated with the use of
6 the drug. And that was sufficient for us to identify the
7 chemical as causing developmental toxicity and it was
8 listed.

9 Something of interest, kind of a side note, is
10 that we also have a regulation that essentially says if
11 you're giving informed consent to your patients in terms
12 of these drugs in particular, a separate warning under
13 Prop 65 is not required.

14 Next slide.

15 --o0o--

16 CHIEF COUNSEL MONAHAN-CUMMINGS: And you can see
17 here -- where is that -- okay. You can see here the
18 actual language that was used by the -- what was required
19 by the FDA to be included in the package inserts for this
20 particular drug.

21 Next slide.

22 --o0o--

23 CHIEF COUNSEL MONAHAN-CUMMINGS: Okay. In terms
24 of the authoritative body listing process, this again is
25 established in the statute, and there's a piece of this

1 that this Committee is involved in, which is actually at
2 issue this afternoon. And that is that you have
3 identified particular agencies or groups that are
4 authoritative, in terms of identifying chemicals that
5 cause reproductive toxicity. And then if a chemical
6 has -- we think that a chemical has been identified by
7 that group, and if it meets our regulatory criteria, then
8 we'll proceed with a listing of the chemical.

9 Next slide.

10 --o0o--

11 CHIEF COUNSEL MONAHAN-CUMMINGS: Currently, the
12 agencies or groups that are named in the statute or in the
13 regulation are IARC, NIOSH, NTP, U.S. EPA and U.S. FDA.
14 There is a caveat in terms of the NTP identification that
15 says that the -- it's solely those final reports of
16 NTP's -- the Center for the Evaluation of Risk to Human
17 Reproduction or CERHR.

18 There's also a limitation in terms of IARC. And
19 that is that it's -- the items that we can identify under
20 their documents are only those that identify
21 transplacental carcinogenicity. And that limitation was
22 put on in 1998.

23 Next slide, please.

24 --o0o--

25 CHIEF COUNSEL MONAHAN-CUMMINGS: And again, the

1 process that we use is the DART, your group, designates
2 authoritative bodies. The last time the authoritative
3 bodies list was updated was in 2002. We also provide
4 notices to each of you each time we are proposing a
5 chemical for listing under this authority, and you have
6 the opportunity as individuals or as a Committee to
7 comment on those proposed listings. Although, I'm not
8 aware that any of you have done that, at least in the
9 recent past.

10 So next slide.

11 --o0o--

12 CHIEF COUNSEL MONAHAN-CUMMINGS: The specific
13 procedures that we use in terms of authoritative body
14 listings are in our regulations. And what we do in this
15 case is, again, we monitor the publications, reports and
16 documents that are published by the authoritative bodies,
17 and look at them to see if they appear to meet the
18 regulatory criteria in the regulation.

19 If so, then we publish a request for relevant
20 information in the CRNR. We give 60 days for the public
21 to comment, and provide any additional information that
22 may not have been considered by the authoritative body.

23 After that, if we decide that the regulatory
24 criteria are not met, then the chemical goes back into our
25 tracking database, and will be also evaluated for any

1 CHIEF COUNSEL MONAHAN-CUMMINGS: There are two
2 sets of criteria in the regulation. And Dr. Donald is
3 going to talk about that. But there is a -- one part has
4 to do with whether or not a chemical has been formally
5 identified. And the other part has to do with the
6 scientific criteria that needs to be applied by OEHHA to
7 determine whether or not a chemical should be listed under
8 Prop 65.

9 It's important to note that, again, there have
10 been legal challenges to our authority to determine these
11 two -- whether or not a chemical meets these two criteria.
12 And a very recent decision has upheld our authority to do
13 that. It's pretty expressed in the regulations. It says,
14 "The lead agency shall determine whether it's been
15 identified...", and, "The lead agency shall determine
16 whether or not there's sufficient scientific evidence".

17 So at this point, if you -- unless you have
18 specific questions about what I've covered, then we'll
19 have Dr. Donald go over some examples and other
20 information on the authoritative body listing process.

21 CHAIRPERSON BURK: I don't see any questions, so
22 you may continue.

23 DR. DONALD: Thank you, Carol.

24 Next slide, please.

25 --o0o--

1 DR. DONALD: This slide shows the criteria
2 applied by OEHHA in determining whether formal
3 identification of a chemical as causing reproductive
4 toxicity has occurred.

5 The three criteria on the left establish that the
6 authoritative body has made a statement or taken an action
7 that identifies the chemical as causing reproductive
8 toxicity. The criteria on the right ensure that only
9 appropriate documents released by the authoritative body
10 are used for this purpose.

11 Next slide, please.

12 --o0o--

13 DR. DONALD: So once it's been established that
14 formal identification has occurred, OEHHA staff then
15 review the scientific data relied upon by the
16 authoritative body in making that identification. OEHHA
17 does this only up to the point where it is clear that the
18 authoritative body relied upon sufficient relevant data to
19 support the identification.

20 While OEHHA is not permitted to substitute its
21 judgment for that of the authoritative body in
22 interpreting relevant data, data that are clearly
23 established to be scientifically invalid are not
24 considered further. Also, in some cases, data that are
25 relevant to the authoritative body's purpose may not be

1 relevant to Proposition 65, such as developmental
2 toxicity, resulting entirely from postnatal exposures.

3 Next slide, please.

4 --o0o--

5 DR. DONALD: And this slide just briefly
6 summarizes the listings that have occurred via the
7 authoritative body's mechanism, since the current set of
8 authoritative bodies was established in 2002.

9 As you can see, IARC has not been used at all and
10 NTP CERHR has been used quite extensively.

11 Next slide, please.

12 --o0o--

13 DR. DONALD: I'm now going to give a couple of
14 examples of recent listings that have occurred via this
15 mechanism. The first is acrylamide, which was listed in
16 February of this year as known to cause developmental and
17 male reproductive toxicity.

18 The listing was based on two documents from the
19 National Institute for Occupational Safety and Health, and
20 a more recent document from the National Toxicology
21 Program.

22 Next slide, please.

23 --o0o--

24 DR. DONALD: And this graphic is taken from the
25 final report from NTP CERHR, and shows the weight of

1 evidence that acrylamide causes adverse developmental or
2 reproductive effects in animals. Formal identification is
3 provided by this weight of evidence conclusion by NTP.

4 And as Carol has said, it was established by
5 litigation in the early days of Proposition 65 that animal
6 data alone can provide a basis for listing.

7 Next slide, please.

8 --o0o--

9 DR. DONALD: In addition to that graphic
10 representation, the NTP CERHR document also has a
11 narrative conclusion that would in itself provide formal
12 identification. This states the data are sufficient to
13 conclude that acrylamide is a developmental toxicant in
14 rats. It also states the data are sufficient to conclude
15 that acrylamide is a reproductive toxicant in male rats.
16 And data are sufficient to conclude that acrylamide is a
17 reproductive toxicant in male mice.

18 And as Carol pointed out, although it's not
19 required that the authoritative body take a position on
20 biological plausibility in humans, it happens that, in
21 this case, NTP also stated that the rat and mouse data are
22 assumed relevant to the assessment of potential effects in
23 humans.

24 Next slide, please.

25 --o0o--

1 DR. DONALD: It should be noted that the level of
2 concern about the possibility that human developmental
3 or -- development or reproduction could be adversely
4 affected by exposure to acrylamide is not what provides
5 formal identification of developmental or reproductive
6 toxicity.

7 That conclusion is based both on hazard and
8 exposure data as shown in the bottom line of the table.
9 Regarding the conclusion about negligible concern for
10 adverse developmental or reproductive effects in the
11 general population, the NTP CER doc -- excuse me, the NTP
12 CERHR document states, "This conclusion is based on the
13 low levels of estimated exposure to acrylamide in the
14 general population".

15 Identification of a developmental or reproductive
16 hazard does not need to be the sole or final purpose of an
17 authoritative body document used in this listing
18 mechanism. Most, if not all, of the documents we have
19 used from all authoritative bodies had other purposes.

20 All that is needed for this part of the process
21 is that the document provide a formal identification of
22 developmental or reproductive toxicity that meets the
23 criteria specified in regulations.

24 Next slide, please.

25 --o0o--

1 DR. DONALD: So applying the criteria for what
2 constitutes as causing reproductive toxicity, OEHHA simply
3 confirmed that NTP CERHR had considered sufficient data to
4 support a conclusion that acrylamide causes developmental
5 and male reproductive toxicity. This slide briefly
6 summarizes the data cited by NTP.

7 As I already mentioned, OEHHA is not permitted to
8 substitute its judgment for that of the authoritative body
9 in identifying developmental or reproductive toxicity, but
10 is required by regulation to determine that the criteria
11 for us causing reproductive toxicity have been met.

12 In practice, this means determining that the
13 authoritative body made its identification of
14 developmental or reproductive toxicity on the basis of a
15 sufficient quantity of relevant data. Studies that do not
16 meet the specified criteria are not considered supportive
17 of the identification.

18 In addition, because Proposition 65 does not take
19 into account developmental toxicity resulting from
20 postnatal exposure, effects that result entirely or
21 predominantly from postnatal exposure are not considered.

22 In the case of acrylamide, although some
23 developmental toxicity might have occurred from postnatal
24 exposure, the cited effects shown in this slide were
25 incontrovertibly the result of prenatal exposure and were

1 clearly sufficient to support identification of
2 developmental toxicity.

3 Next slide.

4 --o0o--

5 DR. DONALD: Formal identification of acrylamide
6 as causing developmental and male reproductive toxicity
7 was also provided by NIOSH in two older documents. And
8 this slide shows the relevant statements that constituted
9 formal identification by NIOSH.

10 Next slide, please.

11 --o0o--

12 DR. DONALD: As with NTP, OEHHA confirmed that
13 NIOSH had considered sufficient data to support a
14 conclusion that acrylamide causes developmental and male
15 reproductive toxicity. And this slide briefly summarizes
16 the relevant data cited by NIOSH.

17 Next slide, please.

18 --o0o--

19 DR. DONALD: Another recent authoritative body
20 listing was of avermectin B1 in December of 2010.
21 Avermectin B1 is a pesticide that was listed for
22 developmental toxicity on the basis of formal
23 identification by the U.S. Environmental Protection
24 Agency.

25 As with acrylamide, identification of a

1 reproductive hazard was not the final purpose of the
2 documents issued by U.S. EPA. Rather, consideration of
3 whether such a hazard existed was a unnecessary precursor
4 to the final action being taken by the agency.

5 Next slide, please.

6 --o0o--

7 DR. DONALD: In this case, the documents issued
8 by the authoritative body met two of the criteria
9 explained earlier. Not only did U.S. EPA conclude that
10 avermectin B1 causes developmental toxicity, it also
11 otherwise formally identified it as causing developmental
12 toxicity by using developmental toxicity as the basis for
13 several reference doses for human exposures.

14 Next slide, please.

15 --o0o--

16 DR. DONALD: Much of the early data on avermectin
17 B1 were generated using the CF1 strain of mouse, a strain
18 that U.S. EPA later decided was not suitable for use in
19 human health risk assessment, because of that strange lack
20 of a particular transporter protein involved in
21 detoxification of the chemical.

22 However, even after discontinuing consideration
23 of data from the CF1 mouse, U.S. EPA continued to identify
24 avermectin B1 as causing developmental toxicity, based on
25 data from three species, including another mouse strain

1 that has the transporter protein.

2 Next slide.

3 --o0o--

4 DR. DONALD: And with that, we'd be happy to take
5 any questions you may have.

6 CHAIRPERSON BURK: All right. I don't know.
7 Does anyone have any questions?

8 It seems fairly clear. Shall I ask for public
9 comments at this point in time?

10 So does anyone wish to speak?

11 Three minutes.

12 MR. LANDFAIR: Thank you, Dr. Burk, and Panel
13 members. My name is Stanley Landfair. I'm from the law
14 firm of McKenna, Long, and Aldridge. And I represent the
15 American Chemistry Council on a matter you're going to be
16 hearing later.

17 With Carol's introduction that, you know, legal
18 matters are generally to be issued here, I agree with
19 that, but sometimes we just have to eat our peas, as the
20 President would say. And there are some things we need to
21 understand for context.

22 And you know we're coming up to an issue that
23 involves the role of the authoritative body's process in
24 this. So, you know, one of the things we have to
25 understand, there are -- sometimes some false issues are

1 raised. And a false issue, in my mind, is whether or not
2 is there a hierarchy among these different listing
3 mechanisms.

4 It's accurate to say there's not. But
5 nevertheless, there is a purpose for the authoritative
6 bodies process. And as Carol said, it was intended
7 primarily to save your time and resources. But that's not
8 to say that it was to just cast our lot with the wind
9 either.

10 And when the Panel first designated its first
11 authoritative bodies, it expressed great concern that in
12 choosing them, we're not -- we didn't want to have
13 unrestrained listings. We wanted to have listings that
14 would reflect the criteria that the Panel applies also.
15 And that's memorialized very clearly in the statement of
16 reasons that adopts the regulations.

17 And just a few random quotes that reinforce that.
18 "We condition the designation upon application of certain
19 controls to listing of chemicals pursuant to that
20 designation, and ask the agency to draft rules embodying
21 those controls." The controls were intended to make sure
22 that the authoritative body's listing mechanisms would be
23 about the same as you would say, so we wouldn't have
24 questions about whether or not there's a hierarchy.

25 I got my one minute sign, so if I could ask you

1 to refer back to Dr. Donald's Slide 21. On the left-hand
2 panel he identified some identification criteria.
3 Accurate, of course, and there are three. The chemical
4 is, ellipsis, either on an authoritative body issued list.
5 Well, it's very clear if an authoritative body issues a
6 list, whether the chemical appears on the list.

7 The next is the subject of a published
8 authoritative bodies report that concludes that a chemical
9 causes reproductive toxicity. When an authoritative body
10 so concludes in a report, that's generally fairly clear.

11 And where we run into controversy is Item 3, is
12 whether it's not on a list, the report doesn't conclude
13 it, but we want to say that somehow the agency, the
14 authoritative body, otherwise identified the chemical.

15 And that is where we are in the context for which
16 our petition is going to be considered. That's really
17 where the controversy arises, and we think it's important
18 as you understand that. And frankly, I've just got to
19 throw in an editorial comment. Sometimes the process for
20 determining whether or not the agency believes that a
21 chemical has been otherwise identified is just completely
22 opaque.

23 CHAIRPERSON BURK: Okay. Thank you. Do you want
24 to respond to that or -- you're keeping it opaque.

25 (Laughter.)

1 CHIEF COUNSEL MONAHAN-CUMMINGS: One thing I'd
2 like to respond to, however, is that it's my understanding
3 that the document at issue this afternoon and the next
4 presentation will -- we actually identified it under
5 number 2 on that list. It wasn't otherwise identified.

6 In the examples that Dr. Donald showed you,
7 there's a couple of different ways that we can determine
8 whether or not CERHR has identified a chemical. One is in
9 the little graphic that they put in there, in terms of the
10 actual does it cause an effect. And the other one is the
11 actual language used in the report. So we're not talking
12 about an otherwise identified chemical.

13 CHAIRPERSON BURK: Right. Do I understand you're
14 saying that the issue with the CERHR, that generally falls
15 under number two?

16 CHIEF COUNSEL MONAHAN-CUMMINGS: Right.

17 CHAIRPERSON BURK: So does anyone know an example
18 of number three?

19 DR. DONALD: Could we go back to slide 31, I
20 think -- 32. Sorry. Slide 32.

21 Yes.

22 I'll confess to being a little confused by the
23 term opaque. When we have used this third provision of
24 the criteria, we have always expressed as clearly as we
25 were able, the basis for our conclusion that the

1 authoritative body had otherwise identified the chemical
2 as causing reproductive toxicity. In this case, U.S. EPA
3 based its regulatory levels explicitly on developmental
4 toxicity that occurred in a developmental toxicity study
5 in rabbits.

6 CHIEF COUNSEL MONAHAN-CUMMINGS: Also, as I
7 mentioned, when I did my part of the presentation, we
8 provide a number of opportunities for public comment, and
9 we provide quite an extensive documentation generally for
10 each one of the chemicals we propose, and identify exactly
11 the phrases that we're relying on in that document so that
12 people are clear what the basis for the proposed listing
13 is.

14 CHAIRPERSON BURK: Any other questions or
15 comments on this presentation?

16 Renee Sharp.

17 MS. SHARP: Thank you for a really informative
18 presentation. I think it was really helpful for all of us
19 to hear. I have one comment and then a question. My
20 comment is actually in response to the previous commenter
21 where he mentioned this concern about unrestrained
22 listings. And I just went back and did a little bit of
23 quick math.

24 And so this whole process has been around for
25 about 20 years. And according to the slide we just say,

1 they've listed amongst all of the different listing
2 mechanisms, 302 chemicals. So that works out to about 15
3 chemicals per year through all the different listing
4 mechanisms. And for this particular listing mechanism,
5 this DART Committee listed about 32 chemicals, if my
6 memory serves me correctly. So that's about 1.5 chemicals
7 per year. And considering that we have, you know,
8 approximately 80,000 chemicals in commerce, I don't think
9 that we're really getting anywhere near unrestrained
10 listings, so I don't think that you should be very
11 concerned with that. That's my comment.

12 My question is something that I think has
13 confused a number of us in the advocacy community for a
14 number of years. And that is this question of it's a
15 little bit of a tangent, but I think it's relevant just to
16 ask, just for my own clarification, this question of
17 prenatal and postnatal and when you can look at what.

18 And a specific little subset to that question is
19 was this in the original law or how did this come about?
20 Because it's a little -- it's just a little weird. I
21 mean, development doesn't end with birth obviously, so you
22 can have an exposure that could clearly affect your
23 development postnatal.

24 So that's my question. I'll take it off the air.
25 Thank you.

1 CHIEF COUNSEL MONAHAN-CUMMINGS: Renee, we're
2 going to have to tag team on that question too. The basis
3 for looking at prenatal versus postnatal began by looking
4 at the preamble to the proposition and the language in
5 there that talks about birth defects and other
6 reproductive harms.

7 So our interpretation of that has been that we
8 aren't really looking at chemicals that cause postnatal --
9 are caused by postnatal exposures.

10 MR. ROBERTS: Can you speak up, please.

11 CHIEF COUNSEL MONAHAN-CUMMINGS: Okay. I don't
12 know how far back I need to go back. But in terms of the
13 preamble, you're looking at about page 53 of that. And it
14 specifically says that California -- the people of
15 California have declared their right to be informed in
16 order to protect themselves and the water they drink
17 against chemicals that cause cancer, birth defects, or
18 other reproductive harm.

19 It again says to be informed of that exposures to
20 chemicals that cause cancer, birth defects, and other
21 reproductive harms.

22 So our interpretation of that has been that we
23 are looking at prenatal exposures that may cause, you
24 know, developmental effects after birth, but we're not
25 looking at exposures after birth that may cause effects

1 later.

2 I don't know if Dr. Donald wants to add to that
3 or not.

4 DR. DONALD: Well, I'll leave the legal part
5 alone and just talk about the science.

6 With regard to how we interpret data on
7 developmental toxicity, bearing in mind that legal
8 interpretation, we do apply a certain amount of judgment.
9 Now, as I pointed out earlier, we're prohibited by the
10 regulation from substituting our judgment for that of the
11 authoritative body. But in this case, we're making a
12 judgment on an issue that the authoritative bodies do not
13 deal with at all. They don't differentiate between pre
14 and postnatal exposures, and identifying developmental
15 toxicity.

16 So the position that we've taken is that if
17 developmental effects clearly occur as the result of
18 postnatal exposures, they're not relevant. They're not
19 currently considered relevant to Prop 65.

20 There are some -- obviously, there's some gray
21 area. If an effect is manifested postnatally, and there
22 has been both pre and postnatal exposure, we will look at
23 whatever data are available to help us determine what the
24 sensitive period for that effect was. If it's clearly
25 prenatal, then we use the data. If it's ambiguous, then

1 we use sort of a weight of evidence approach. If it seems
2 that it's most likely -- that it's predominantly the
3 result of prenatal exposure, then we may use those data
4 but it's looked at carefully on a case-by-case basis.

5 Another caveat is that in some instances, effects
6 that result from a postnatal exposure in an animal model,
7 for example, a neurobehavioral effect in a rodent model
8 may actually be relevant to a prenatal exposure in humans.
9 So our interpretation is that since that could be
10 construed as a potential birth defect in humans, then
11 those data are relevant.

12 CHAIRPERSON BURK: Very good. Thanks. I believe
13 we should take a 10-minute break now and be back ready for
14 our phone conversation with NTP at, you know, 25 after,
15 let's say.

16 (Thereupon a recess was taken.)

17 CHAIRPERSON BURK: I'd like to call the meeting
18 back to order. We're now on Agenda Item 4, consideration
19 of the designation of the National Toxicology Program,
20 NTP, as an authoritative body.

21 And I think Carol Monahan-Cummings is going to
22 start out this item.

23 CHIEF COUNSEL MONAHAN-CUMMINGS: Okay. I'm going
24 to put this microphone way close to my mouth, and I hope
25 I'm not doing that "puh" thing.

1 Okay. So I just want to give you a little bit of
2 context for this particular item. And then, of course,
3 we've got the individuals from NTP on the phone.
4 Actually, I think they're on right now, so they can see
5 this part. And, George, will introduce them in a couple
6 minutes.

7 So if we can get my slides up.

8 (Thereupon an overhead presentation was
9 Presented as follows.)

10 CHIEF COUNSEL MONAHAN-CUMMINGS: Okay. So let's
11 just jump to the next slide.

12 Next slide.

13 --o0o--

14 CHIEF COUNSEL MONAHAN-CUMMINGS: Okay. So in
15 terms of the issues in front of you today, there's really
16 kind of two. At the last meeting, we had mentioned to you
17 that there was a petition that was filed by the American
18 Chemistry Council regarding de-designating or rescinding
19 the designation of NTP CERHR as an authoritative body for
20 purposes of developmental reproductive identifications.

21 Since that time, there's been some changes at NTP
22 that we wanted to make you aware of. And so we've kind of
23 expanded the item to include both of those issues. So I
24 wanted to just cover a couple of general items, so you can
25 have some context for the discussion we're going to have

1 today.

2 There is -- there have been some statements
3 already from myself and others about the State's qualified
4 experts versus -- or compared to the authoritative body
5 listing mechanisms. And I just wanted to remind you that
6 both are required by the statute. And by statute and
7 regulation, the State's qualified experts, which is your
8 group, identify the authoritative bodies.

9 Once that's done, we make the presumption that
10 having -- you having identified the organization, you're
11 comfortable with the way that they develop their documents
12 and the criteria that they use to make their conclusions.
13 And they may or may not, most likely they don't, use the
14 actual language out of the statute about clearly shown and
15 all that.

16 But the regulations that we have adopted for the
17 authoritative body identification is -- they were based on
18 input from this Committee, and they were also based
19 generally on some U.S. EPA guidance that was available at
20 that time. They were adopted back in about 1987.

21 And I also mentioned previously that courts have
22 looked at the regulations and OEHHA's interpretation of
23 the regulations, including OEHHA's authority to determine
24 whether a given chemical has been identified by the
25 authoritative body and whether or not the authoritative

1 body relied on sufficient scientific data to meet our
2 regulation.

3 Obviously, these authoritative bodies are not
4 developing their reports or their lists or whatever in
5 order to comply with Proposition 65. They may or may not
6 even be aware that we have this law. And so they have
7 their own requirements and their own mandates to develop
8 documents.

9 And when this regulation was adopted, it was
10 clear that the -- we made it broad enough with the consent
11 of the Committee to where we could kind of look at some of
12 these documents. We're aware that the language is a
13 little different from one to another. And so that's why
14 it was allowed for us to look at it in order to see if it
15 meets the criteria in our regulation.

16 So in terms of -- let me look and see -- there
17 was also a comment earlier that the listing mechanisms
18 must be exactly the same between the State qualified
19 experts and the authoritative body process. And that is
20 not the case. We don't have to have a statement from a
21 committee or one of the designated authoritative bodies
22 that says the chemical has been clearly shown by
23 scientifically valid evidence to -- you know, the finding
24 that you all make.

25 Again, it's a language that is specific to the

1 statute, and it's a general finding that this group makes
2 based on the evidence. It's not one that a authoritative
3 body is likely to have made, and so we are looking at an
4 analogous finding, but it may well not be in terms of the
5 findings that you all make.

6 And that was made clear in the Statement of
7 Reasons when it was adopted.

8 Next slide.

9 --o0o--

10 CHIEF COUNSEL MONAHAN-CUMMINGS: Okay. Just to
11 let you know, the current designation of the National
12 Toxicology Program that is in the regulations, it doesn't
13 have a parenthetical. I think we were talking about it
14 that way. But it says exactly what is up on this slide.

15 So it says that there is -- they can be
16 considered an authoritative body solely as to the final
17 reports of the CERHR. So it's not all of NTP. It's not
18 any other office within NTP at this point. And if you
19 want to change that, you can certainly do that today, and
20 I'll show you what the criteria for that is. But we would
21 have to adopt a change to the regulation in order to
22 implement that, if you do so.

23 Okay. Next slide.

24 --o0o--

25 CHIEF COUNSEL MONAHAN-CUMMINGS: Also, I'm sure

1 you don't want to read through this whole regulation, but
2 we've put in the -- and highlighted the language that may
3 be most useful to you, this section about allowing you
4 both to identify an authoritative body and to rescind the
5 identification of an authoritative body.

6 This Committee has done both. They've identified
7 and in the past rescinded the identification of an
8 authoritative body. And actually that was NTP that was
9 rescinded and then it was added back in with an additional
10 caveat.

11 Again, I'd remind you that the legal
12 interpretation of this particular provision of the
13 regulation is up to OEHHA, and ultimately the courts. And
14 so there's no need for the Committee to engage in a
15 process of trying to interpret what this means, other
16 than, you know, it says that you have the expertise -- you
17 have the authority to revoke or rescind a designation if
18 you find that the body no longer has the expertise that it
19 did at the time that you designate it previously.

20 Another point I'd want to make is that you are
21 not required to make any change to the existing
22 designation, simply because the ACC or anyone else has
23 requested it. And so you're comfortable with what's in
24 their right now or you want to wait until there's some
25 other information, you know, you want to wait till you see

1 some of the documents that would be later coming out from
2 NTP, that's fine. So you don't need to feel like you have
3 to make an affirmative decision on that today. Other
4 than, you know, you can say we just want to leave it.

5 If you do decide to make a change, we will want
6 you to state on the record the grounds for that change.
7 We'll need that in terms of the documents that we'll have
8 to use with the Office of Administrative Law to adopt the
9 change to the regulation, and it will also be helpful in
10 the event that there's a legal challenge to that decision.

11 Okay. Next slide.

12 --o0o--

13 CHIEF COUNSEL MONAHAN-CUMMINGS: Just to review
14 briefly. This is a slide that I believe Dr. Donald used
15 in his presentation. And that is that in terms of the NTP
16 CERHR currently, we look at their findings concerning the
17 evidence of an adverse effect. We don't consider their
18 findings in terms of their level of concern for human
19 exposures to the chemicals.

20 And so we just want to make that clear that we
21 can -- we do look at both the human and animal evidence
22 that's in the record in front of this group, as well as
23 any of the other authoritative bodies, and determine
24 whether or not they have actually identified a chemical.
25 So this is really the hazard identification stage, not

1 the -- you know, the subsequent decision whether or not
2 there's a risk to human health at this time.

3 So I would encourage you to feel free to ask
4 questions as you go along the -- we're not necessarily
5 sure that the NTP folks will be able to stay for the whole
6 discussion. And so particularly if you have follow-up
7 questions for them, you should ask that during or after
8 their presentation. And, of course, I'm here to answer
9 questions and the technical staff as well.

10 So any questions at this point?

11 Okay. I'll go to George.

12 ACTING DIRECTOR ALEXEEFF: This is George
13 Alexeeff. I just have one more comment to make regarding
14 this as to why we're taking this item. This issue of NTP
15 has been pending, in large part because of a petition to
16 the panel. And while it's been pending, there have been
17 some changes at the National Toxicology Program. So it
18 seemed appropriate for you to hear about those changes, in
19 terms of considering any changes in the designation of
20 NTP.

21 So we contacted NTP, and they had indicated --
22 you know, we had already set the date. They'd indicated
23 they'd be able to participate by phone, because they were
24 at a retreat, and they're participating after their full
25 day of work.

1 So I'd like to introduce -- the advantage of this
2 is we get to have the Associate Director of NTP speak to
3 us and answer questions.

4 So I'll introduce him a little bit. His name is
5 Dr. John Bucher. Many of you may know him. He's the
6 Associate Director of the National Toxicology Program. He
7 joined NTP as a toxicologist in '83. And he's played a
8 major role in a lot of -- shaping the program's research
9 and policies.

10 And he's an internationally recognized expert in
11 the design and interpretation of cancer bioassays. He's
12 authored a number of important publications examining
13 critical issues in dose selection for toxicology and
14 cancer studies. He has Doctorate in Pharmacology from the
15 University of Iowa, a Master's of Science in Biochemistry
16 from the University of North Carolina at Chapel Hill, and
17 a Bachelor's of Arts and Biology from Knox College in
18 Galesburg, Illinois.

19 So, Dr. Bucher, I hope you're on the phone. I
20 hope you can hear me. And if so, if you can take over.

21 DR. BUCHER: Thanks very much, George.

22 Can you hear me?

23 ACTING DIRECTOR ALEXEEFF: Yes, we hear you well.

24 DR. BUCHER: Good.

25 (Thereupon an overhead presentation was

1 Presented as follows.)

2 DR. BUCHER: Can you see my slides. You should
3 in a second?

4 ACTING DIRECTOR ALEXEEFF: Yes, we see your
5 slides.

6 DR. BUCHER: Okay. They should be full screen
7 now, right?

8 ACTING DIRECTOR ALEXEEFF: Correct, full print.

9 DR. BUCHER: Okay. Thanks very much for the
10 opportunity to talk to you this afternoon. And I will
11 remind you it is after a full day of work.

12 So what I'd like to do today is give you a short
13 introduction to the National Toxicology Program; talk to
14 you a little bit about the Center for the Evaluation of
15 Risks to Human Reproduction; the kind of conclusion that
16 they come to, the process that they used for conducting
17 their evaluations. Then I'd like to talk a little bit
18 about the Office of Health Assessment and Translation,
19 which is the new incarnation of the CERHR; compare them a
20 little bit with the CERHR and the process, go over some of
21 the details about the process that they're going to be
22 using to conduct their evaluations as well.

23 --o0o--

24 DR. BUCHER: So the NTP was an interagency
25 program. It was established in 1978. It was

1 headquartered administratively at the NIEHS. And the
2 Director of NTP is also the Director of NIEHS. That's
3 currently Linda Birnbaum.

4 The mission, "To evaluate agents of public health
5 concern by developing and applying the tools of modern
6 toxicology and molecular biology".

7 We have a lot of information available on our
8 website. And I'd encourage you to look at that for data,
9 meetings, workshop reports, et cetera.

10 --o0o--

11 DR. BUCHER: The National Toxicology Program, as
12 I mentioned, was an -- is an interagency program. We
13 report directly to the Assistant Secretary of Health. We
14 have primary components at NIEHS, also a component at the
15 Food and Drug Administration. Principally the National
16 Center for Toxicological Research and the NIOSH of CDC are
17 the three primary legs of the NTP.

18 We have policy oversight from a number of health,
19 regulatory, and research agencies in the government. We
20 have science oversight by an external NTP Board of
21 Scientific Counselors. And we also receive input on our
22 alternatives to animal testing programs through a
23 scientific advisory committee on alternative toxicological
24 methods.

25 --o0o--

1 DR. BUCHER: NTP carries out really two types of
2 major activities. We have a very large research and
3 testing program where we've looked at literally thousands
4 of substances that have been evaluated through the years.
5 Most of our studies, at least the comprehensive toxicology
6 studies are carried out in rodents and rats and mice.
7 Although, we have -- we are developing and are conducting
8 studies on many, many chemicals in high and medium
9 throughput screening assays.

10 For the chemicals that undergo comprehensive
11 toxicology studies, the scope and the types of the studies
12 are dictated by the data needs for the specific
13 substances. We also carry out some analysis activities.
14 We have a Congressional mandate to produce the Report on
15 Carcinogens, which I'll talk about in a second.

16 The non-cancer health endpoints that we evaluate
17 include those that are -- traditionally have been done by
18 the CERHR in reproduction and development.

19 And we also -- as I said, we have a program in
20 developing and validating alternative animal test methods.

21 --o0o--

22 DR. BUCHER: We communicate through a number of
23 different vehicles. You can see way up on the left, we
24 have an information document that's available on our
25 website. The next one is the 12th Report on Carcinogens.

1 We have reports that come out of our alternative animals
2 theories. The CERHR report is in the center -- this was
3 the methanol document.

4 And then on the right-hand side are examples of
5 the technical report series that we have to report the
6 findings of our cancer studies, our general toxicology
7 studies, our studies in genetically modified models for
8 cancer. And we also have two new series that we are
9 beginning.

10 Reports for our immune system function studies,
11 as well as reproduction and developmental reports. And
12 these two we have not yet put out any reports, but I'll
13 talk a little bit about that in a second.

14 --o0o--

15 DR. BUCHER: So the NTP reports for the
16 identification of cancer hazards, as I mentioned, they
17 include the Report on Carcinogens. And this is a
18 Congressionally mandated document that the agents that are
19 either known or reasonably anticipated to be human
20 carcinogens. We use specific criteria for listing that
21 have been approved by the Secretary of the Department of
22 Human Health and Services. There's a multi-step review
23 process with public comment and peer review. And I'll
24 emphasize here that we're looking at the entire body of
25 relevant literature, human studies, animal studies,

1 mechanistic studies, anything that relates to potential
2 listing for cancer hazards.

3 As I mentioned earlier, we have our NTP technical
4 report series on toxicology and carcinogenicity studies.
5 This is a longstanding series. We've studied over 600
6 agents for chronic toxicity and carcinogenicity. They're
7 usually conducted in rats and mice, males and females. We
8 have a five tiered hierarchy for establishing the levels
9 of evidence for carcinogenic activity of a particular
10 substance.

11 And the draft reports are peer reviewed in public
12 meetings with opportunities for public comment.

13 --o0o--

14 DR. BUCHER: With respect to identification of
15 reproductive and developmental hazards, I mentioned we're
16 in the process of developing a new report series, which
17 will outline and evaluate the findings from the National
18 Toxicology Program studies that are done on reproduction
19 and development.

20 We have again developed a five-tiered hierarchy
21 to classify the outcomes of these studies. And they're
22 consistent in many respects with the criteria that we use
23 for the cancer studies, but they are specific for
24 reproductive and developmental endpoints. And the actual
25 levels of evidence and how one would reach one of those

1 levels of evidence are outlined in the URL that's given
2 there.

3 When these reports come -- when they actually
4 come out, we will be having these reports reviewed in
5 public sessions with public comment for peer review.

6 And then the other aspect of the repro and
7 developmental hazards evaluation, of course, is the NTP
8 CERHR monographs, which I'll go into a little more detail
9 here.

10 --o0o--

11 DR. BUCHER: So the Center for the Evaluation of
12 Risks to Human Reproduction was in operation in from 1998
13 to 2010.

14 --o0o--

15 DR. BUCHER: The name has been changed in 2011,
16 and I'll talk about that in a second.

17 CERHR evaluated selected chemicals, agents,
18 mixtures, or exposure circumstances based on production
19 volume, the potential for human exposure and the extent of
20 public concern, and the extent of available literature
21 with data that were applicable to an evaluation of
22 reproductive and developmental hazard.

23 These have been published as NTP CERHR monographs
24 that assess the evidence, whether the environmental
25 substance causes adverse effects on reproduction and

1 development, which as you heard earlier, is the Phase 1,
2 the hazard identification phase of the document.

3 And secondly, the second phase is to provide an
4 opinion on whether these substances may be of concern,
5 given what is known about current human exposure levels.
6 And these are the levels of concern statements that are
7 developed.

8 So far, there have been 19 monographs that have
9 been published through CERHR on industrial chemicals,
10 drugs, a number of different phthalates, and Bisphenol A.

11 --o0o--

12 DR. BUCHER: As you saw in one of the slides
13 previously, the hazard identification portion of this used
14 a seven point hazard identification scale, weighing the
15 evidence from both human and experimental animal data.
16 And these were considered independently. And then the
17 conclusions are reached on a case-by-case basis.

18 And you can see that the language used in these
19 descriptors ranges from clear evidence of adverse effects,
20 some evidence, limited evidence, all the way down to clear
21 evidence of no adverse effects.

22 --o0o--

23 DR. BUCHER: Once these evaluations were
24 completed and there was a decision made on the hazard
25 identification portion of the data, then the level of

1 concern conclusions were reached, using a five category
2 scale, plus one category for insufficient data.

3 And what this was was an integration of the
4 weight of evidence from the adverse developmental and
5 reproductive effects in humans and experimental animals.
6 With what we knew about the extent of current human
7 exposure, and taking into consideration other factors that
8 might influence this evaluation, such as comparative
9 pharmacokinetics in animals and humans, and reaching then
10 a conclusion on the potential for adverse effects on human
11 reproduction or development.

12 And I will mention here that there could be, and
13 have been in the past, evaluations that differed, insofar
14 as conclusions of risk or hazard for different life stages
15 for different levels of exposure.

16 --o0o--

17 DR. BUCHER: So let me take you then through the
18 Process that the CERHR used for evaluating substances and
19 reaching their conclusions.

20 This is a three-part process, consisting of a
21 phase of nomination and selection of candidate substances;
22 scientific evaluation of the data around the candidate
23 substance; the development of a NTP brief or an opinion on
24 the information that had been developed to that stage; and
25 a peer review of that document. The final step is the

1 release of the NTP CERHR monograph, which contained what
2 we called the NTP brief, which was the NTP's opinion on
3 that substance, plus the expert panel report and
4 information with respect to public comment.

5 The NTP monograph again outlined the information
6 that comprised the hazard identification steps, as well as
7 the levels of concern steps.

8 Each one of these phases, the candidate
9 nomination phase, the evaluation phase, and the peer
10 review of the NTP brief and monographs included an
11 opportunity for expert outside opinion, either through our
12 NTP Board of Scientific Counselors, through an expert
13 panel that we would convene to look at the information
14 compiled under the direction of the National Toxicology
15 Program with respect to the body of literature that was
16 relevant for making a decision.

17 And then the NTP Board of Scientific Counselors
18 was then again used with, in some cases, ad hoc group
19 experts to review the NTP brief, which again included the
20 NTP's overall opinion on both the hazard identification
21 and level of concern statement.

22 As you can see, there are a number of places in
23 this process where we have received public comment,
24 starting initially at the initial designation of
25 substances for consideration for the review, also

1 soliciting public comment on the background materials that
2 were put together for the expert panels to evaluate, and
3 also at the stage of the issuance of the draft NTP brief
4 before the NTP peer review by the Board of Scientific
5 Counselors.

6 The final again aspect of this is the release of
7 the NTP CERHR monograph.

8 --o0o--

9 DR. BUCHER: As an example, just to show you the
10 kinds of information that might comprise the hazard
11 identification and the level of concern steps, this is an
12 example from DEHP published in 2006, where the weight of
13 evidence for developmental and reproductive toxicity was
14 evaluated in laboratory animals, and in humans. The data
15 in laboratory animals was considered to comprise clear
16 evidence of adverse effects. And there were few studies
17 in human on which to make a decision, so this was
18 considered insufficient evidence for a conclusion.

19 When one then calculates the information with
20 respect to human exposures, there is one highly --
21 potentially highly exposed group, which would be neonates
22 and infants undergoing extensive medical procedures with
23 plastic tubing that contained DEHP. Fairly high levels of
24 exposure. And in this situation, for critically ill male
25 infants, there was a serious level of concern expressed

1 based on the findings from the laboratory animal studies
2 and the information on human exposure.

3 --o0o--

4 DR. BUCHER: So other monographs that have
5 indicated in their hazard identification phase that there
6 was clear evidence for reproductive or developmental
7 hazards were in the monographs on the -- that you can see
8 on the slide, acrylamide, BPA, bromopropane, and a number
9 of the phthalates, genistein and methanol.

10 Genistein is an example of one where the hazard
11 call in the animal studies did not relate to a
12 particularly high level of concern in human studies or for
13 human risk.

14 --o0o--

15 DR. BUCHER: So let me now switch to the Office
16 of Health Assessment and Translation, which is the new
17 name for the CERHR group. And I will say it comprises the
18 same people as were in CERHR at this point.

19 --o0o--

20 DR. BUCHER: So let me compare these. The CERHR,
21 the scope of the evaluations is primarily on reproduction
22 and development. And under the new system, the scope
23 remains primarily reproduction and development, but we're
24 expanding it to other endpoints. And this reflects the
25 institutional emphasis that we've developed on

1 understanding the full range of outcomes that could result
2 from early life exposures.

3 So we're not just looking at reproductive and
4 developmental endpoints anymore. We're looking at
5 diabetes, obesity, a variety of other conditions that
6 could result from early life exposure.

7 The end product under the CERHR program was a
8 monograph including an NTP brief, which contained our
9 opinion and the expert panel report. And the end product
10 of the new process will also be an NTP monograph, which
11 will include the NTP brief, our opinions, and the
12 literature review component, whatever form that might
13 actually take.

14 There's a set evaluation process using -- under
15 the CERHR process there was a -- we always used an expert
16 panel, and we always collected public comment. Under the
17 new process, we will always collect public comment and
18 input, and we're going to have a more flexible way of
19 gathering outside expert opinions, and as we develop these
20 background documents and as we develop the NTP conclusion.

21 However, the evaluation under both the old system
22 and the new system continues to have two phases, both the
23 hazard identification phase and the level of concern
24 phase.

25 Under the new process, the hazard identification

1 phase has not yet completely established the descriptors
2 that we'll be using, but they will be similar to those
3 that were used in the old system. And we've, at this
4 point, decided to continue forward with the level of
5 concern five tier hierarchy as we have used in the past.

6 --o0o--

7 DR. BUCHER: So under the new system, I will take
8 you through this fairly quickly. Again, we have a
9 three-part process, the nomination and selection of
10 substances; the middle part is the review process; and the
11 peer review and release of the NTP monograph.

12 Again, the monograph as I mentioned, will have
13 hazard identification and level of concern components to
14 it. We will have again input from three -- or from
15 outside experts, and at least three phases of this
16 process, the Board of Scientific Counselors will be used
17 as it was in the past to vet the proposed substances that
18 we would be reviewing, and they would also be reviewing
19 the NTP brief, which includes the NTP opinion.

20 Where we differ a little bit is that we would add
21 flexibility in the middle portion, which is the scientific
22 evaluation of the body of literature that was compiled
23 under the direction of the National Toxicology Program.
24 This could comprise again utilization of an expert panel.
25 We could also simply convene technical experts to provide

1 advice or have public listening sessions for a variety of
2 different types of ways to provide a little more
3 flexibility and provide us with the opportunity of
4 providing these documents in a more timely manner.

5 Again, public comment and public input is
6 paramount in this process at every phase. And we would
7 end up with the peer review of the NTP draft and the
8 release of the NTP monograph.

9 To give you some idea of how we would decide how
10 to design this public input phase during the evaluation,
11 it would depend partly on the topic. We would like at the
12 nature and the extent of the literature. We'd look at the
13 degree of scientific complexity of the problem that we're
14 looking at, and we'd also take into consideration the
15 amount of public interest that we perceive that would
16 surround this particular evaluation.

17 --o0o--

18 DR. BUCHER: So in summary, the NTP is an
19 interagency program with the mission to evaluate agents of
20 public health concern. We carry out a number of research
21 testing and analysis activities that I've gone over.

22 We identify chemical hazards using set
23 classification schemes. We produce high quality
24 scientific reports for use in public health decision
25 making. And we always follow formal processes to prepare

1 the reports that include external peer review and, as you
2 can tell, several opportunities for public comment.

3 I think that concludes my remarks and I'd be
4 happy to take questions from the Panel.

5 CHAIRPERSON BURK: Thank you very much, Dr.
6 Bucher. This is Dotty Burk, Chair of the Committee. I'll
7 open it up to questions. I think -- does anybody want to
8 chime in. I have a couple. I'll start out just
9 because -- when do you think the first publication will be
10 ready in your new series of reports?

11 DR. BUCHER: Well, I think it's hard to say at
12 this point, because we are still in the process of
13 designing this activity. I would guess that it would be
14 late 2012 or early '13.

15 CHAIRPERSON BURK: So in other words, you haven't
16 actually started one of those yet.

17 DR. BUCHER: Well, we've -- no, not really. I
18 mean, we've done a lot of the literature evaluation
19 phases, but we're still designing the processes and
20 putting into final place the pieces for the entire
21 evaluation.

22 CHAIRPERSON BURK: Great. And are there any
23 chemicals still being written up in monographs with the
24 CERHR program?

25 DR. BUCHER: I think there is one that we are

1 just about to publish on soy infant formula. And I
2 believe that that's the last one in the old series.

3 CHAIRPERSON BURK: Does anyone else have any
4 questions.

5 Linda Roberts.

6 COMMITTEE MEMBER ROBERTS: Good evening, Doctor.
7 Can you hear me all right?

8 DR. BUCHER: Yes.

9 COMMITTEE MEMBER ROBERTS: All right. Does
10 the -- will the OHAT also incorporate any of the more
11 modern or the, say, the ToxCast 21st Century types of
12 methods?

13 DR. BUCHER: Well, that's really the genesis or
14 part of the reason for expanding the scope, is that we
15 want to also use this process to integrate the new --
16 where we can, new areas of toxicology and bring those to
17 bear on problems where we have a large traditional
18 database in human and animal data. So, yeah, it's a place
19 where we think very exciting advances can be made in that
20 area.

21 COMMITTEE MEMBER ROBERTS: Do you foresee any
22 final reports that would be based upon these alternative
23 methods that are in development and validation that would
24 identify hazards on the basis of the hierarchical scheme
25 that you have.

1 DR. BUCHER: I think not at this point. I think
2 what we're doing, at this point, is actually using the
3 strength of the animal and human data that are developed
4 to then go back and look at the high throughput screening
5 output and see what we're missing, and see how we can
6 design better high throughput screening assays that would
7 allow us to generate the kind of data that would be, you
8 know, ultimately used to be able to make those kind of
9 decisions in the reverse order, if you know what I mean.

10 COMMITTEE MEMBER ROBERTS: Okay. So they have
11 been more supplemental to the rat-mouse data that you --
12 the non-clinical types of tests that NTP currently
13 conducts.

14 DR. BUCHER: That's correct, yes.

15 COMMITTEE MEMBER ROBERTS: Okay. One of the
16 questions that's come up about the hierarchical statements
17 that come in at least the CERHR reports, at least it's
18 come up in my questions, is when it comes to clearly
19 adverse or adverse or whatever, there is no commentary in
20 that statement on something like maternal toxicity. And
21 compromise of the adult animal is something that is of
22 concern in reproductive and developmental toxicity.

23 Would there be any change in those -- your
24 reports on that point?

25 DR. BUCHER: I think when the literature are

1 initially valuated by the expert panel and by the NTP, we
2 take into consideration maternal toxicity, in essence
3 weighing the influence that the outcome would have on the
4 overall determination. So I don't think that we have a
5 statement anywhere that specifies exactly how one would
6 utilize information with maternal toxicity but is taken
7 into consideration.

8 COMMITTEE MEMBER ROBERTS: Okay. The reason I
9 raise the question is a couple of years ago, we looked at
10 a very well written CERHR document that indicated that
11 what was referred to at high dose, that there was a clear
12 evidence of developmental toxicity. And I believe nobody
13 on this DART Identification Committee disagreed with that
14 perception. But it occurred in the presence of maternal
15 toxicity.

16 And there was a statement under the hierarchical
17 scheme that there was clear evidence. And it's my
18 understanding that that statement partly drove a listing,
19 and it was not voted to be listed on at that meeting.

20 So that's why I'm posing the question, would
21 there be potentially any change to that type of statement
22 that appears in an OHAT type of document.

23 DR. BUCHER: Well, I don't exactly know the
24 situation that you're referring to, but I'm sympathetic
25 with the problems that maternal toxicity presents in

1 interpreting these studies. And all I can say is that we
2 recognize this. When we designed the evaluation criteria
3 for our own NTP developmental and reproductive toxicity
4 studies, we have, in fact, taken into consideration how
5 maternal toxicity might figure into an overall evaluation.

6 So as we go forward and utilize more of the NTP
7 studies that have the evaluations carried out, using the
8 criteria what we've developed, I think this will be
9 clearer.

10 COMMITTEE MEMBER ROBERTS: Okay. Thank you.

11 ACTING DIRECTOR ALEXEEFF: This George Alexeeff.
12 I just wanted to follow up to Dr. Roberts question.

13 I'm not sure, Dr. Bucher, if you have any
14 another -- if you're able to answer this question or get
15 back to us. But I was just wondering on the previous
16 CERHR documents when you made a -- when a determination of
17 clear evidence was made, was that irregardless of maternal
18 toxicity or was that taken into account, that basically
19 that it was a inclusion of the Panel and NTP that the
20 chemical was causing it as opposed -- directly or as
21 opposed to through maternal toxicity or was it not really
22 a consideration to try to delineate those two?

23 DR. BUCHER: Well, I can't answer for the entire
24 set of documents that have found clear evidence in the
25 hazard identification phase. But my recollection is that

1 the topic is always one of the principle issues that's
2 discussed by expert panels and by the internal NTP staff
3 as they're evaluating any of the particular studies that
4 go into an evaluation.

5 So I would be very surprised if maternal toxicity
6 was a primary driver in more than perhaps the one case
7 that was just mentioned. And I'll have to look back and
8 find out what that case was.

9 CHAIRPERSON BURK: Dr. Carl Keen.

10 COMMITTEE MEMBER KEEN: Yeah, I appreciated the
11 preview you gave us of this. And I just want to make sure
12 I'm understanding what I think might be happening. And
13 again, I appreciate it's in the future. But when you
14 talked about obesity and, say, diabetes, then you're
15 reflecting on looking epigenetic changes. In many cases,
16 it's not that it's the direct causative agent necessarily
17 of that obesity or diabetes, but rather it's acting as a
18 more permissive window for other completely separate
19 insults. There is enhanced probability of seeing some of
20 these chronic diseases of aging.

21 And that kind of changes the way that we might
22 look at reproductive insults or toxicants. Do you
23 envisage that you're going to separate those in a
24 different category or would that simply, indeed, we view a
25 developmental insult or a new risk or a teratogen as

1 something which just increases the probability
2 opportunistically for another insult much later.

3 DR. BUCHER: Well, that's a very difficult
4 question. I think though that if you consider that in
5 most cases we're looking at a convergence of information
6 from animal studies where you wouldn't necessarily have
7 that second influence with -- other than perhaps the
8 genetics of a particular species and strain you're looking
9 at, and then correlating that with human information where
10 hopefully if the epidemiology studies have been done in a
11 way that allows one to eliminate and control for biases
12 and confounding properly, that the answer would be that
13 there might be some -- well, that wouldn't necessarily be
14 the case.

15 CHAIRPERSON BURK: Are there any other questions?
16 George.

17 ACTING DIRECTOR ALEXEEFF: Yeah. This is George
18 Alexeeff again. So this is just sort of a -- not to test
19 you on each one of the documents, but just sort of the
20 general overall approach just to be clear of the CERHR
21 program was an integrative approach of all available
22 information, is that correct, as opposed to focusing
23 simply on humans or simply on animals, but the purpose of
24 that was to look at all the information that might be
25 available about the chemical and make a determination, is

1 that correct?

2 DR. BUCHER: With respect to the level of
3 concern, yes, I think that's correct. But we do -- as I
4 indicated, we made individual assessments of the human
5 data and the animal data with respect to hazard
6 identification.

7 CHAIRPERSON BURK: Are there any other questions,
8 staff or public?

9 We'll have a discussion later, but I want to make
10 sure we have a chance to ask questions right now and then
11 I can thank Dr. Bucher. And if he wants to stick around
12 he can -- okay. One more from Lauren Zeise.

13 DR. ZEISE: Well, I wonder if Dr. Bucher would be
14 able to stay on the line while we have public comments, in
15 case something comes up in the public comments, that would
16 be great.

17 DR. BUCHER: Sure, I can do that.

18 DR. ZEISE: Thanks.

19 CHAIRPERSON BURK: All right. That's exactly
20 what I wanted to know. So I think perhaps we go to the
21 public comments at this point. Again, for this particular
22 part, we're not on the petition yet. So just three-minute
23 comments about designating NTP as an authoritative body,
24 just in the general sense.

25 MR. LIVINGSTON: Dr. Burk, members of the

1 Committee, I'm Gene Livingston, with the law firm
2 Greenberg Traurig. And I'm here today without a client.
3 I'm here in my 25th year of being involved with the
4 implementation of Proposition 65, and as an advocate for
5 rational science-based decisions in this whole process.
6 And hopefully all of you got the letter that Michèle
7 Corash, Trent Norris and I sent to you expressing our
8 concerns.

9 Having just heard the presentation, I guess I
10 would urge you not to take any action today on designating
11 NTP and the OHAT body. You heard that nothing is going to
12 happen until 2012 -- late 2012 at the earliest, maybe even
13 2013. There's still a number of issues that they're still
14 working on, including the hierarchical descriptors. This
15 issue of maternal toxicity seems to me to be very
16 indefinite yet, and I know that there's been concern about
17 that in the past.

18 And what your predecessor did, and some of you I
19 think were around in 1999 and 2002, some of you very young
20 people, but you waited three years for CERHR to come out
21 with a number of final reports to see if you were
22 comfortable with how that body handled these issues. And
23 that approach seems to me to be appropriate here, and
24 particularly since there is no reason to make a decision
25 today.

1 CHAIRPERSON BURK: Thank you. And Renee Sharp.

2 MS. SHARP: I just wanted to make a really quick
3 comment. Renee Sharp from Environmental Working Group
4 again. And that is a number of the points that were made
5 and questions by the Panel, even really the -- in some
6 ways, the presentation by Dr. Bucher, in my opinion,
7 actually more -- has more relevance for actually the use
8 by the DART Committee of the forthcoming reports than
9 necessarily actually its designation as an authoritative
10 body, or rather to the point that's coming up, of
11 rescinding NTP's designation as an authoritative body.

12 Because as we heard Carol Monahan-Cummings speak,
13 and you saw the slide up there that actually highlighted
14 what the legal grounds can actually be used for rescinding
15 authoritative body status, and that was a change in the
16 expertise of NTP. And as we heard Dr. Bucher say, that
17 certainly hasn't changed. In fact, it's the same people.
18 And I think that it would be hard to question the
19 expertise of the National Toxicology Program irrespective
20 of that. So that's my single comment.

21 Thank you.

22 MS. HUGHES: Good afternoon. Trudi Hughes of the
23 California League of Food Processors. I'd just like to
24 echo what Gene Livingston had to say. We'd encourage you
25 not to take action today, to give us a chance to really

1 review the changes and digest them and have a more
2 deliberative process moving forward, so we would hope that
3 you would heed the words of Mr. Livingston and put this on
4 hold for a little while and give us a chance to really
5 digest.

6 Thank you.

7 MR. LANDFAIR: Hello. Stan Landfair previously
8 introduced.

9 I'd like to speak to one -- make one particular
10 point clear with respect to our petition in ACC, is that
11 we do not see these issues as connected. And I tried in
12 my letter to you of last Friday to explain that the issue
13 of whether to designate NTP or to the NTP OHAT or
14 something other than NTP CERHR, which no longer exists as
15 an authoritative body, is a prospective decision only.

16 And our petition, in contrast, is retrospective
17 with respect to monographs that were published by the
18 previously existing NTP CERHR. I just wanted to make sure
19 that those issues aren't confused in your consideration.

20 And then more generally speaking, we, as you
21 would expect, agree that it would be prudent to wait until
22 we've seen some reports, but also until other
23 opportunities -- members of the regulated community and
24 the advocacy community on the other side get a chance to
25 see some of the briefs, and so you can see some of the

1 briefs, because, from our view, there's absolutely no
2 hurry. It won't make any difference if we do this
3 today -- well, you get my point.

4 Thank you very much.

5 MS. COLEMAN: Good afternoon. Brenda Coleman
6 here on behalf of the California Chamber of Commerce.

7 And I'd just like to associate my comments with
8 those of the previous commentators and simply add that as
9 the committee president has demonstrated thoughtful and
10 careful deliberation is needed upon designation of an
11 authoritative body. So in keeping that in mind, we ask
12 that you hold off on taking any action at this time, until
13 the issue is thoroughly vetted by the Committee and until
14 the public is afforded the opportunity to provide
15 extensive public commentary, so -- in order to ensure a
16 transparency before a decision is reached.

17 So for those reasons, we ask that you hold off on
18 taking any actions at this time.

19 Thank you.

20 DR. JANSSEN: Good afternoon. I'm Dr. Sarah
21 Janssen with the Natural Resources Defense Council. I'll
22 also keep my comments brief. I just would like to
23 reiterate that we fully support the expertise in
24 developmental and reproductive toxicity of the National
25 Toxicology Program. This Committee has relied on them for

1 the past 12 years. They have, as you heard earlier today,
2 done 19 monographs, many of those, including five
3 phthalates, have resulted in Prop 65 listing. Those are
4 well established developmental and reproductive toxicants.

5 They had the same levels of evidence, the clear
6 evidence of adverse effects for developmental and
7 reproductive toxicity that Bisphenol A had in their
8 report. And I have to say that I think that Bisphenol A
9 has really driven much of this discussion. But that
10 aside, the National Toxicology Program really does have
11 the expertise that this Committee and OEHHA has relied
12 upon. They have a clear set of scientific criteria. They
13 have external and internal peer review process, and they
14 have adequate public comment periods.

15 In addition, the staff outlined earlier today the
16 authoritative body criteria that are called for under Prop
17 65. And NTP clearly meets those as well.

18 So I would urge you not to remove them as an
19 authoritative body, but rather -- one more point that I
20 wanted to make was that the NTP reports are not written
21 specifically for Prop 65, as you also heard earlier today.
22 However, staff have been able to use those reports to
23 gather the information they need in support of a listing.
24 And there's no reason to think that that information is
25 going to change in the new process. In fact, probably

1 it's only going to get stronger with more definitive
2 criteria.

3 So based on all that, I would urge you to
4 continue to use the National Toxicology Program as an
5 authoritative body.

6 Thank you.

7 MR. HEWITT: Madam Chair, Committee Members, John
8 Hewitt on behalf of the Grocery Manufacturers.

9 Just a procedural point of order or question, a
10 little bit of confusion as to -- as I look at the agenda
11 and then with some of the speakers, as to what is in front
12 of the Committee at this point. If we could get the
13 Committee Chair to clarify that, I think that would help
14 us all immensely.

15 CHAIRPERSON BURK: Yes. I wanted to have
16 questions for Dr. Bucher while he was here. I believe we
17 should proceed to the petition very shortly, and then we
18 will hear comments specifically on that. Does that make
19 sense?

20 But we actually have two issues in this agenda
21 item. One is the petition that we're going to hear about
22 de-designating CERHR. The other is this new OHAT. Do we
23 want to change our designation of NTP to now include the
24 OHAT, because the CERHR is no longer in existence? So
25 does that make sense? There's sort of two things here.

1 MR. HEWITT: Yeah. Madam Chair, at the risk of
2 putting words in your mouth, if I could just reiterate, so
3 I make sure I understand it. There are two distinct
4 issues before the Committee here today, and that they will
5 be voted on and heard separately?

6 CHAIRPERSON BURK: Um-hmm.

7 MR. HEWITT: Okay. Thank you.

8 MS. COX: My name is Caroline Cox, and I'm with
9 the Center for Environmental Health in Oakland.

10 And I just wanted to remark that, you know, I was
11 really impressed by the presentation from the National
12 Toxicology Program. And, of course, I expected it would
13 be impressive. But it seems clear to me that what they
14 are doing is continuing to do what they've been doing very
15 successfully. There's a name change, which is not
16 surprising. Agencies do name changes on a regular basis.
17 But the process and the expertise and the thoroughness and
18 all of those things that we've come to expect from the
19 National Toxicology Program have not changed at all.

20 And I would recommend that this Committee
21 recognize that by continuing to make use of this really
22 valuable resource, which you all have available to you.

23 CHAIRPERSON BURK: Thank you. I think that's the
24 end of the public comments.

25 And again, I'd like to thank Dr. Bucher. I don't

1 know if he needs to stick around for all of the
2 discussion, but again that's totally up to him.

3 I would propose that we have a little discussion
4 among the Committee right now about specifically the OHAT
5 program, and whether we want to designate that.

6 Comment, Linda.

7 COMMITTEE MEMBER ROBERTS: Dr. Bucher, this is
8 Linda Roberts again on the Panel. One last question for
9 you. For Prop 65 when we use it, what we'd need to use is
10 something -- in terms of developmental toxicity, something
11 that is equivalent to human prenatal exposure. And, of
12 course, for U.S. EPA and NTP developmental toxicity has a
13 different meaning. It can be prenatal and postnatal
14 exposure. Do you foresee your documents clarifying that
15 when you come to your hierarchical classification of
16 adverse or concern levels?

17 DR. BUCHER: Well, I think that the documents
18 clarify that in the sense that we cite the specific
19 studies that support the findings, and in the NTP brief,
20 and we would outline the exposure situations that led to
21 that conclusion. So if there was a study that included
22 prenatal and perinatal exposure, then that would be made
23 very clear.

24 CHAIRPERSON BURK: One last call for questions?

25 Okay.

1 I want to ask the Committee how they want to
2 proceed at this point. We have the petition to hear, and
3 I think perhaps we should hear that now before we have our
4 kind of total discussion on this whole matter. So is that
5 okay with everyone?

6 You can say so -- oh, okay, so apparently we have
7 to vote to decide if we want to hear it. Although --

8 DR. BUCHER: If there's NOTHING else from me --

9 CHAIRPERSON BURK: Yeah. No, there isn't. And
10 thank you again very much. Much appreciated.

11 DR. BUCHER: Thanks for the opportunity. Bye.

12 CHAIRPERSON BURK: Bye

13 I'd like to know where they were on their
14 retreat. I hope it's somewhere nice.

15 (Laughter.)

16 CHAIRPERSON BURK: Okay. So as I understand it,
17 we need to vote on whether we want to hear the petition,
18 is that what you're saying?

19 ACTING DIRECTOR ALEXEEFF: We could ask Carol,
20 but I believe the case you've been presented a petition as
21 to whether or not you want to consider the petition. I
22 think that's part of it. Maybe Carol could explain.

23 CHIEF COUNSEL MONAHAN-CUMMINGS: Yeah. What I
24 had mentioned earlier is that you -- you don't have to
25 take any action at all today based on, you know, our

1 recommendations or anyone else's request regarding the
2 designation that currently exists.

3 And so I guess what you'd need to determine is
4 whether or not you want to consider the removal of CERHR
5 from the current designation. And then if you do, then we
6 need to have the folks that are requesting that come and
7 talk to you about it, which is the public commenters.

8 CHAIRPERSON BURK: Right. I'm just asking since
9 it was on the agenda, I sort of assumed we were going to
10 hear it, so I just want to know if we need to actually
11 vote to hear it? Is there some --

12 CHIEF COUNSEL MONAHAN-CUMMINGS: Yeah, I guess it
13 would be easiest --

14 CHAIRPERSON BURK: Okay. All right.

15 CHIEF COUNSEL MONAHAN-CUMMINGS: -- for us if you
16 voted, rather than just kind of acclamation or something.
17 But, you know, I just wanted to make it clear, you don't
18 have to consider it just because you got a petition.

19 CHAIRPERSON BURK: Okay. So I guess I'll ask,
20 would we like to hear the petition? By a show of hands,
21 who's agreeable to that?

22 (Hands raised.)

23 CHAIRPERSON BURK: Okay. Well, I think it's only
24 fair. And I had previously told Mr. Landfair that we
25 would limit the time for the presentation to five minutes

1 per speaker. And I understand you have three speakers.

2 And then, of course, there will be time after
3 that for other comments from anyone else that wants to
4 speak, again limited to the five minutes per with no
5 ceding.

6 So if you're ready to begin.

7 MR. LANDFAIR: Thank you again, Dr. Burk.

8 Can you hear me now?

9 Thank you again, Dr. Burk, and thank you members
10 of the Committee. Thank you for allowing us to be heard,
11 and thank you all for voting to consider our petition.

12 Let me identify our speakers. I've introduced
13 myself. You'll also be hearing from Dr. Jay Murray whom
14 you know, and also from Dr. Steven Hentges, who is from
15 the American Chemistry Council.

16 We would really encourage your questions, and
17 that's why we insisted so hard that we be allowed to speak
18 to you. We think, you know, dialogue is productive.
19 We'll take your questions and answer them to the best of
20 our can. Again, I'm just the lawyer, so you if asked me
21 any scientific questions, I'm certainly going to defer to
22 the other two.

23 So let me try to explain, as simply as I can,
24 what our petition asks you to do, what it doesn't ask you
25 to do. And I raise these issues in the spirit of some of

1 the commentary that came from OEHHA, and also from the
2 Panel during our last meeting on October 21st, 2010.

3 So what does our petition ask you to do?

4 In plain terms, all we're asking you to do is
5 revoke or rescind the designation of NTP CERHR as an
6 authoritative body. Now, you saw that regulation and how
7 it's framed. It's only the NTP CERHR that presently is
8 the authoritative body. It's not NTP or any other
9 division of NTP. And it's only their NTP CERHR
10 monographs. We're asking you to undo that.

11 What would be the effect?

12 You've heard a presentation differentiating
13 between the authoritative bodies mechanism and the State's
14 qualified experts mechanism. The State's qualified
15 experts are you. Presently, the NTP CERHR monographs can
16 serve as the basis for an authoritative body's listing.
17 They may also serve as the basis for State's qualified
18 expert listing.

19 If you grant our petition, one thing will change.
20 It will mean that the -- of the remaining three NTP CERHR
21 monographs, of which we're unaware that have not been
22 acted upon, those will not only -- will no longer be
23 eligible for consideration for authoritative bodies
24 listings. They still will be eligible for consideration
25 by you.

1 So there's no change to the chemicals that will
2 be listed or to the monographs that can be considered. It
3 only means it will be considered by you through the
4 State's qualified expert mechanism. And we think that's
5 good. We think it's appropriate.

6 Which leads to why did we file the petition?

7 We filed the petition because of the anomaly that
8 came to our attention after the BPA decision two years
9 ago. And as you recall, your Committee voted 7 to
10 nothing, unanimously on all three toxicity endpoints to
11 determine that BPA should not be listed as a reproductive
12 toxin.

13 That very day a petition was submitted asking the
14 chemical to be listed versus the authoritative bodies
15 mechanism. And now I don't know how much you are kept
16 abreast of what's going on in other -- now, the agency is
17 actively considering listing the same chemical under the
18 authoritative bodies mechanism on the basis of the same
19 document that you reviewed so carefully and so thoroughly,
20 with days of testimony talking in person to the people who
21 conducted those studies, to determine whether or not the
22 document, on its face, either concludes that BPA is a
23 developmental toxicant or that it otherwise identifies the
24 chemical as a reproductive toxicant.

25 We think -- I mean, that means if those two

1 things can happen on the same day and on the basis of the
2 same document, something is seriously wrong. It's not --
3 that's no insult to the staff and their expertise. It's
4 no insult to you and your expertise. It's no insult to
5 NTP and its expertise, but it's a question of how this
6 document can be used productively and whether it can be
7 used productively, consistently, and authoritatively to be
8 served as the authoritative bodies listing, or conversely,
9 maybe whether it's not, and instead it should be
10 considered by you in a forum where you have the freedom to
11 delve down into the data and make a decision based on the
12 data.

13 Always conscious of time, so there's one point
14 that I need to take out of order here just to make sure
15 we're absolutely clear. There is no question whatsoever
16 that you have authority to grant this petition.

17 Now, you read a regulation that speaks to your
18 authority. And it appears to be the position of the
19 agency that that somehow limits your authority. I am --
20 and counsel's comment was that the agency gets to
21 interpret the regulation. The agency already has
22 interpreted the regulation.

23 I'm holding in my hands what's called the
24 Statement of Reasons. That's a document published by the
25 State of California, and specifically to the lead agency

1 for Prop 65, that contains and explains its reasons for
2 regulations and its interpretation of the law.

3 And it says, "Implicit in the power to designate
4 authoritative bodies is the power to revoke or rescind".
5 The Lord giveth, the Lord taketh away. And you're the
6 Lord.

7 It goes on to address this regulation and says
8 why it was passed.

9 MS. SHARP: Five minutes.

10 MR. LANDFAIR: Thank you for being so kind.

11 It said we're going to make explicit that it has
12 this authority. And then it at the end it says,
13 "Subsection (b) further provides that this regulation
14 shall not be construed to limit or otherwise interfere
15 with the authority to revoke or rescind an authoritative
16 body designation". That is the law.

17 CHAIRPERSON BURK: Okay. Thank you.

18 Next, Dr. Jay Murray.

19 DR. MURRAY: Thank you, Dr. Burk and Committee
20 members. I'm Jay Murray.

21 This is about reports. It's about documents.
22 It's not about expertise or qualifications. I agree with
23 Renee Sharp that NTP has the scientific expertise to
24 evaluate developmental and reproductive toxicity of
25 chemicals. That's not what's at issue here. If it were

1 that simple, the organizations that you all work for, the
2 universities, the hospital, the company, they all have the
3 scientific expertise to evaluate as well.

4 But what is important is the documents and the
5 reports, whether they can be used to formally identify a
6 substance as causing developmental and reproductive
7 toxicity.

8 And it's also not just about BPA. I'm going to
9 use BPA as an example, because it's near and dear to my
10 heart these days. But you heard that there are two
11 others, methanol and you heard Dr. Bucher talk about
12 soy -- infant soy formula. Those are the -- that and BPA
13 are the three that are outstanding at this point.

14 And the issues are all similar. And the question
15 for you is do you really want to put these three on
16 autopilot, which is essentially what the authoritative
17 body process is, given the importance and given the
18 complexity of the issues. Because there's some issues
19 with these three that didn't exist with the early CERHR
20 reports in the examples you were given.

21 So it's also not you versus NTP CERHR. People,
22 you know, have positioned this as, oh, you all voted not
23 to list and NTP CERHR, you know, says it is a
24 developmental toxicant.

25 Not that simple. And I don't think there is a

1 meaningful difference in their evaluation and your
2 evaluation of BPA.

3 And also, hopefully you all have the attachment
4 to the letter that I sent you a couple of weeks ago with
5 the yellow highlighted things. And I'm going to draw your
6 attention to a couple of things there real quick.

7 One is, and you heard this from Dr. Bucher, the
8 monograph is two reports, the expert panel report and the
9 NTP brief. In the attachment I sent you, if you look at
10 page eight, that's page eight of the brief. And you'll
11 see Figure 2B, where unlike the acrylamide and the DEHP
12 examples that you were shown earlier, there's some real
13 differences.

14 One of those differences is that those compounds
15 had two or three authoritative bodies that had addressed
16 those substances. But here, if you look at Figure 2B,
17 you'll see two arrows, one for high dose developmental
18 toxicity, another for low dose developmental toxicity.

19 You'll see Footnote 1 on high dose developmental
20 toxicity, and it refers to the same studies that you
21 looked at and said those studies clearly showed effects.
22 That's when you considered the issue of maternal toxicity
23 and made your determination.

24 And I saw Mike Shelby a couple weeks ago at the
25 Teratology Society meeting. And I asked him how does

1 CERHR deal with maternal toxicity? How did they deal with
2 maternal toxicity in the old monographs, not where they're
3 going -- what they're going to do going forward. He said
4 it was -- we left it up to each expert panel. He said
5 some of them handled it one way, some of them handled it a
6 different way, but we did not provide any guidance on that
7 topic.

8 Also, it's important for you to know -- if you
9 look through the rest of my attachment, page 38 is the NTP
10 conclusions and the brief. That's followed by the expert
11 panel report. And you can see their conclusions starting
12 on page 381. There's a section that starts on page 382
13 called "Overall Conclusions" and continues on the next
14 page.

15 And then there's a one-page document behind this.
16 Okay. And this is not one of the two monograph documents.
17 This is the NTP Board of Scientific Counselors. This was
18 the peer review that Dr. Bucher was referring to. And
19 take a look at what they peer reviewed. Okay. Look at
20 what they were addressing. It's the level of concern.

21 If you go back to page eight in the NTP brief,
22 where you see clear evidence and Footnote 1, that was not
23 peer reviewed. That was Mike Shelby writing that figure
24 in the NTP brief. That wasn't peer reviewed. You won't
25 find that in the expert panel report, because the expert

1 panel never made that statement. And you won't find it in
2 the peer review by the NTP Board of Scientific Counselors.

3 So, you know, the important thing is that these
4 documents --

5 MS. SHARP: Five minutes.

6 DR. MURRAY: Oh, I'm sorry. I didn't see it go
7 up.

8 CHAIRPERSON BURK: I'll give you one more minute.

9 MS. SHARP: Apparently, no one else is.

10 DR. MURRAY: I'll do it in 20 seconds here,
11 because -- yeah, the primary conclusions are levels of
12 concerns, both in the brief and in the expert report. And
13 my recommendation is that -- my opinion is that the last
14 three NTP CERHR reports are ill-suited for purposes of
15 Proposition 65 authoritative body listings.

16 And I would not allow those last three reports to
17 proceed on autopilot.

18 Thank you very much.

19 DR. HENTGES: Dr. Burk, members of the Committee,
20 thank you for the time today. I'm Dr. Steve Hentges of
21 ACC.

22 I'm going to start my comments off with a quote
23 that is taken from a recent editorial written by NTP's
24 leaders, including Dr. John Bucher. What they stated is
25 this, "To our knowledge, CERHR was the only resource of

1 its kind producing evaluations that considered toxicity
2 findings in the context of current human exposures to
3 derive level of concern conclusions. This qualitative
4 integration step is what distinguished CERHR documents
5 from more traditional hazard evaluations prepared by other
6 agencies".

7 My first point comes directly from that quote.
8 CERHR clearly is focused on risk in the form of level of
9 concern conclusions. That's what they're trying to
10 derive. On the other hand, as you well know, Proposition
11 65 is focused only on hazard. Under Prop 65, exposure and
12 risk cannot be considered at all. So at the outset, what
13 we see is that what NTP CERHR did is different from what
14 Prop 65 requires.

15 My second point has to do with the hazard
16 evaluations. Of course, to reach any kind of a risk-based
17 conclusion, hazards must be evaluated. And as you've
18 heard, NTP CERHR does that. They did that.

19 However, what they did, the standard that they
20 used, the way they evaluated hazards is different from
21 what is required under Prop 65. And I'll illustrate that
22 point using BPA as the example, not because the points are
23 specific to BPA, just that I happen to know that database
24 better.

25 For high dose developmental toxicity, NTP looked

1 at eight studies that had relevant data. One of those
2 studies involved only postnatal exposure. That's clearly
3 not relevant for Prop 65. Four of the studies involved
4 both pre and postnatal exposure. Those studies may or may
5 not be applicable to Prop 65. Only three of the studies
6 involved only prenatal exposure. Presumably, those
7 studies are relevant.

8 NTP's overall characterization of hazard then is
9 based collectively on those eight studies. And that
10 characterization may or may not apply to a subset of
11 studies, for example, the three studies that focused only
12 on prenatal exposure. That characterization may or may
13 not apply to specific aspects of studies, for example, the
14 prenatal component of the studies that involved pre and
15 postnatal exposure.

16 The only way to know for sure is to analyze the
17 studies in detail and reach a conclusion that's directly
18 relevant for Prop 65. While OEHHA may evaluate studies,
19 they may not -- they are not permitted to substitute their
20 opinion -- their opinion or judgment for the judgment of
21 the authoritative body.

22 DART IC, your committee on the other hand, can
23 and does evaluate studies to reach conclusions that are
24 appropriate for Prop 65. And in that regard, NTP CERHR
25 reports are an excellent resource for your use for your

1 deliberations, but they're not directly applicable as an
2 authoritative body for Prop 65 purposes.

3 A similar issue comes up with maternal toxicity,
4 as we heard briefly before, which may or may not be
5 analyzed in detail by NTP -- in NTP CERHR reports.
6 However, as you know, maternal tox must be considered
7 under Prop 65.

8 For NTP, the nature and extent of that evaluation
9 really depends on the circumstances. And here I'm going
10 to give you another quote. This is one sentence from the
11 report on BPA. "In regard to those high dose
12 developmental studies, these effects were seen at the same
13 dose levels that also produced some weight loss in
14 pregnant animals". That it. That's the entire extent to
15 which maternal tox is discussed in the NTP report.

16 Clearly, that's not a thorough analysis. And, in
17 fact, it's not even a complete statement, because in those
18 eight studies, other high dose maternal toxicity effects
19 were reported. NTP didn't need to analyze maternal tox in
20 detail though. The reason is that the dose levels used in
21 those eight studies was so high, compared to human
22 exposure, that those effects led to a negligible concern
23 conclusion, the lowest level. So that's a great approach
24 for NTP. It's not adequate though for Prop 65.

25 The third point has to do with peer review under

1 Prop 65. Authoritative body reports must be reviewed by
2 an advisory committee. And for NTP that's the Board of
3 Scientific Counselors.

4 In the case of BPA the Board of Scientific
5 Counselors formally voted only on the seven level of
6 concern conclusions. They did not formally vote, for
7 example, on the whole report, or on any individual -- any
8 other individual components of the report, for example,
9 the hazard evaluation component, which is of most
10 importance here. Again, that's a fine approach for NTP
11 CERHR. It's not adequate for Proposition 65 purposes.

12 So in conclusion, I would encourage you to
13 carefully consider what NTP CERHR did in comparison to
14 what Prop 65 requires. They are different. And again,
15 NTP reports are a great resource. For your purposes,
16 they're not directly applicable as an authoritative body
17 under Prop 65.

18 Thank you.

19 CHAIRPERSON BURK: Thank you. Does the Committee
20 have any questions for the petitioners?

21 Lauren.

22 DR. ZEISE: Yeah. I just have a point of
23 clarification on a comment that Dr. Murray made with
24 respect to the three NTP reports. I think he mentioned
25 soy infant formula. If you turn -- I just pulled up soy

1 infant formula report on the screen. And the NTP found it
2 to have insufficient evidence. So just to clarify that
3 point, it wouldn't be something that would drive a
4 listing.

5 CHAIRPERSON BURK: Yes. I'll allow another
6 comment.

7 DR. MURRAY: May I clarify that?

8 You might ask Dr. Zeise what the arrow points to
9 for clear evidence of adverse effects? It's genistein,
10 which is one of the components of soy infant formula. So
11 that's what makes that one so complicated is you've got
12 two arrows. One for one of the ingredients that says
13 clear evidence, and one for the substance itself, which
14 says, I think, insufficient evidence. Do I have it right?

15 DR. ZEISE: And that was on Dr. Bucher's -- in
16 Dr. Bucher's talk.

17 DR. MURRAY: Okay.

18 CHAIRPERSON BURK: So what are the three that are
19 pending? The soy formula, but genistein is part of it?

20 ACTING DIRECTOR ALEXEEFF: No, there's three
21 documents pending. One is Bisphenol A, genistein, and
22 methanol.

23 DR. DONALD: There actually maybe a fourth. It
24 wasn't in Dr. Bucher's slide. But the NTP report on
25 ethylene glycol found clear evidence of developmental

1 toxicity at high levels of exposure.

2 ACTING DIRECTOR ALEXEEFF: Thanks.

3 CHAIRPERSON BURK: So BPA is still pending from
4 CERHR? I thought we read it two years ago.

5 ACTING DIRECTOR ALEXEEFF: No. Just to clarify.
6 The reports -- the four reports we just mentioned are
7 reports that CERHR has completed, but OEHHA has not taken
8 any action on them.

9 CHAIRPERSON BURK: Oh. And so when you said --

10 ACTING DIRECTOR ALEXEEFF: Instead of not taking
11 any action, has not completed any action on them. Maybe
12 that's a better way of saying it.

13 CHAIRPERSON BURK: All right. But when I heard
14 stop the last three, I thought that meant the ones that
15 aren't in the pipeline already.

16 Okay. So what you're asking is a retroactive?

17 MR. LANDFAIR: Could you please clarify that they
18 are actively considering BPA now pursuant to a request for
19 relevant information. You said they're not considering
20 or...

21 ACTING DIRECTOR ALEXEEFF: Yeah, I can clarify it
22 further. So basically there's the four documents
23 genistein, methanol, Bisphenol A, and ethylene glycol.
24 And in terms of Bisphenol A, just in terms of clarifying
25 the comment Stan had made in terms of the quote actively

1 considering. We had received a petition to consider it
2 under the authoritative bodies mechanism, and we have
3 submitted -- we submitted a request for relevant
4 information, which is our pre-regulatory step for
5 information. And we are now looking at all the
6 information to see if we will propose a notice of intent
7 to list, which actually starts the formal process.

8 So we actually haven't started any formal process
9 at this point, but we are reviewing all of the
10 information.

11 CHAIRPERSON BURK: I still have some questions
12 about that, but perhaps we should hear if there are any
13 comments also from the public on this issue, and then
14 we'll start our final discussion.

15 MS. SHARP: Again, it's Renee Sharp with EWG. I
16 have to say this whole process regarding the petition has
17 been -- the word I would use is a bit surreal for a number
18 of reasons.

19 Number one, the advocacy community over the years
20 has petitioned the DART Committee on occasion, and
21 actually no petitions have actually been heard, much less
22 given 15 minutes to speak about it. So that's kind of one
23 reason why it's surreal and one of the reasons why some of
24 us, me really, were pointing out when they were going over
25 time.

1 Number two is that this is actually kind of a
2 pattern, because if you remember back 12 years ago -- you
3 probably you don't -- the industry also actually
4 petitioned to remove EPA as an authoritative body, when
5 essentially they didn't like the fact that certain
6 chemicals that the industry found kind of priority
7 chemicals for them may be listed under the authoritative
8 body mechanism.

9 So that's just kind of interesting we've seen
10 this kind of pattern before. This is also kind of
11 surreal, because there's nothing that's changed actually
12 since the Committee actually designated CERHR as an
13 authoritative body. And so if they decided to rescind
14 that designation, it would be somewhat arbitrary.

15 Also, this is also pretty surreal, because we
16 hear a lot from industry about how they really want to see
17 risk-based assessments. And, you know, here's the
18 situation, they're basically saying, well, you know, the
19 NTP is doing risk-based assessments, but Prop 65 is a
20 hazard-based program. So, in fact, those are not actually
21 very relevant. So that was -- it's just odd.

22 And then the final reason why it was really
23 surreal is, again, the only legal reason that the DART
24 Committee can rescind authoritative body status is based
25 on expertise. And that's really not what either petition

1 was really talking about or the commenters were talking
2 about.

3 So I would urge you to not take any action to
4 delists. And since I didn't say it before, I would also
5 urge you to list OHAT as an authoritative body.

6 Thank you.

7 COMMITTEE MEMBER ROBERTS: Just a quick comment.
8 Mike Shelby who was the head of CERHR was at the
9 teratology meeting. This was actually the first time I'd
10 heard of OHAT. I didn't even know it existed. I did ask
11 him what it was going to do, and his comment was he had no
12 idea. I think he may have said, "No dam idea", but I'm --
13 the bottom line is that he was not clear that it was going
14 to be a continuation of what CERHR did. He had actually
15 commented to me back when the first discussions had come
16 up, when I called him, that he didn't feel CERHR or NTP
17 should be considered an authoritative body, because their
18 purposes were different. That was just him stating his
19 opinion.

20 CHIEF COUNSEL MONAHAN-CUMMINGS: Well, just to
21 clarify that. A number of people that are associated with
22 authoritative bodies or Labor Code provision or any other
23 have opined that we shouldn't use their documents for
24 purposes of Prop 65. And it's really not their call. I
25 mean, it is a California law that's very specific. You

1 all have identified these people. And we have regulations
2 under that particular law that allow us to consider these
3 documents.

4 And so really it doesn't matter whether or nobody
5 somebody thinks we should use the documents or not. And
6 you just heard from Dr. Bucher, who is, you know, the head
7 of this group what they are going to be doing. And so it
8 may well be that Steve was not informed of that at that
9 time. It seems like it's a pretty recent decision. So
10 just to clarify.

11 DR. JANSSEN: Dr. Sarah Janssen with the Natural
12 Resources Defense Council.

13 My points are very similar to what Renee just
14 said, but I think they're very important, so I'm going to
15 repeat some of them. First is we're not here to debate
16 the BPA report. You are designating the body, not
17 blessing individual reports. The only issue here is
18 whether NTP is an authoritative body. It's been
19 considered an authoritative body for the past 12 years. I
20 don't know what has changed that would make you remove it
21 as an authoritative body at this point.

22 You do have the authority to rescind their
23 authoritative body status, but you have to have a
24 substantive reason, and you have to be able to explain
25 that rationally. Otherwise, it's an arbitrary and

1 capricious decision.

2 Thanks.

3 MS. COX: Caroline Cox, Center for Environmental
4 Health.

5 We've heard discussion here today about the
6 deliberative and fairly lengthy process that this
7 Committee went through in 2002 to designate NTP and CERHR
8 as an authoritative body. And I haven't heard anything
9 definitive that's changed since then that would make, you
10 know, a reasonable basis for changing that designation.

11 It seems perhaps what's changed is, you know,
12 some of the politics of the situation, but the science and
13 the expertise has not changed. And so it seems that the
14 most deliberative thing to do would be to retain that
15 decision that was made before.

16 I believe -- I was not present at that meeting
17 when those decisions were made. But my understanding is
18 that, at that time, ACC supported the designation of NTP
19 CERHR as an authoritative body. And like I said, I don't
20 think that a lot has changed. Although, that organization
21 seems to have changed their interpretation.

22 But in terms of what NTP does and how they do it
23 seems to be the same. And I would recommend that this
24 Committee recognize that continuity and stability.

25 CHAIRPERSON BURK: Were there any further public

1 comments?

2 Do you need a break? Tell me -- I think probably
3 we should take 10 minutes now for your sake and then we'll
4 finish this up. Back at 4:15.

5 (Thereupon a recess was taken.)

6 ACTING DIRECTOR ALEXEEFF: Let's get back
7 together here.

8 I have a request. So we have some informational
9 binders that are usually back there. And apparently two
10 have been borrowed. So if someone has borrowed them and
11 can just return them to us, we'd appreciate that.

12 Okay. So there are two binders that it was just
13 for reference. So we'd appreciate them returned.

14 Thank you.

15 CHAIRPERSON BURK: Okay. Cough them up.

16 All right. Before we start discussion, Carol
17 Monahan-Cummings has asked to speak again.

18 CHIEF COUNSEL MONAHAN-CUMMINGS: I promise that
19 tomorrow I won't speak nearly as much.

20 (Laughter.)

21 CHIEF COUNSEL MONAHAN-CUMMINGS: A couple of
22 things I wanted to reiterated from some of the comments I
23 had made earlier are that -- and you know a lot of the
24 comments we've heard from the public have to do with
25 OEHHA's process, in terms of implementing the

1 authoritative body provisions. And there is -- and there
2 have been challenges to that -- our work on that. And
3 that was one of the cases I mentioned earlier that was
4 ExxonMobil, you know, sued us for identifying a chemical
5 that was important to them.

6 So if the issue is how we implement the
7 regulation, that is different than whether or not you are
8 identifying a particular authoritative body as
9 authoritative or not.

10 And I also wanted to mention that, as I said
11 before, this Committee has a couple of different
12 opportunities to opine when we are considering a
13 authoritative body listing. We do send the notices to
14 you. And we -- the regulation allows you to comment as
15 individuals or as a Committee on our, you know,
16 conclusions.

17 And in the event that we start the actual
18 regulatory process, and later determine based on the
19 criteria in the regulation, that those criteria haven't
20 been met, you know, that it's either not identified or
21 there isn't sufficient scientific evidence or other
22 issues, the chemical comes to you for consideration. And
23 so you're not excluded from the process. And so I just
24 wanted to make that clear.

25 CHAIRPERSON BURK: I'm trying to determine the

1 best way to approach the discussion, because there's
2 multiple things going on. But I think really, first and
3 foremost, we need to consider the petition and make a
4 decision on that. And then depending on that decision, we
5 can move ahead if we wish.

6 I do want to announce that Linda Roberts has
7 recused herself from this particular discussion, because
8 now that we heard that ethylene glycol is in the works,
9 and that's a product of her company. So that means,
10 again, there will be -- should we vote, there will five of
11 us voting, and we'll need to have five votes in order to
12 make a decision for any kind of change.

13 All right. So comments from the Committee about
14 whether we would like to consider de-designating NTP CERHR
15 as an authoritative body as requested by the petitioners.

16 Carl.

17 COMMITTEE MEMBER KEEN: Yes. Maybe I'm being far
18 too simplistic here, but listening to the discussions that
19 have been going on, reading the materials that were
20 presented to us, I'm struck that the nuance that I think
21 we're struggling with is what happens when this Committee
22 comes to a conclusion based under the rules and
23 regulations that we understand and that we operate under?
24 Whereas another group, which we'll call for this point an
25 authoritative body, comes to a different conclusion

1 because they're operating under different rules?

2 Two specific examples. The one would be the
3 maternal toxicity, which has already been alluded to
4 several times. And the second one was actually kind of
5 came up today. When you open the door on epigenetics,
6 which is a field we work in, then there is a very high
7 probability that what committees that consider that will
8 be looking at are secondary triggers that actually cause
9 the pathology that the initial trigger, which we'll call
10 the epigenetic regulator, occurs in vivo.

11 So in both cases, we have -- they're outside of
12 our confines, because in the second case you're looking at
13 a situation where the insult that's actually causing the
14 disease of interest is clearly postnatal. It's not
15 necessarily prenatal. Prenatal is just merely shifting
16 your frames of sensitivity forward, in the first case
17 being maternal toxicity.

18 And I think that's what we're struggling with.
19 Because it's not as if though we're questioning the
20 scientific credibility -- I'm not hearing anyone question
21 the scientific credibility of other authoritative bodies,
22 but rather if we operate under different charges, who
23 trumps who?

24 And I've heard in the past that nobody trumps
25 anybody. That was actually stated in some material, but

1 we do have this tension. And I just don't know what the
2 correct answer is. Obviously, that what we're trying to
3 do is protect people, society, kids. So you could say
4 well, we want to be as liberal as possible in our
5 interpretation, but that seems to be against what the
6 rules and regulations we operate under Prop 65.

7 So maybe I'm off base, but I think that's the
8 gist of what we're talking about. It's not a given
9 organization, it's a procedural issue. And perhaps it
10 could be clarified by the legal counsel for Prop 65.

11 CHIEF COUNSEL MONAHAN-CUMMINGS: Well, one thing
12 I wanted to mention is, again, that a lot of these
13 authoritative bodies, in fact all of them, have their own
14 charges and their own guidance and their own procedures
15 for doing what they do to develop their documents.

16 You heard from Dr. Bucher today about process.
17 And at least from his perspective, maternal toxicity is
18 considered, maybe not discussed to the extent that we'd
19 like to see it.

20 But when Dr. Donald talked earlier about
21 criteria, we're looking at the criteria in our regulation.
22 Okay. So these folks may come to a conclusion, you know,
23 whatever it may be, that there's, you know, clear evidence
24 or something. That's an identification if it meets the
25 other requirements of the regulation, but we still look at

1 the basis for that -- the scientific basis for that.

2 We may exclude some of the studies that were
3 considered. For example, if there was a postnatal study,
4 that wouldn't fit our regulation. And so it's not a
5 matter of us -- I mean, there is a Prop 65 process that is
6 different. It overlaps. But it's much more similar to
7 what your group does.

8 And it's because when you identify these
9 authoritative bodies, one of the things that is implicit
10 in that is that these folks are doing a similar function
11 as you would do if you were individual -- you know as a
12 group or looking at these chemicals yourself, but with the
13 caveat that they're not going to use specific language
14 like Prop 65 does, or that sort of thing. And that's
15 where our office, our scientists and the legal staff are
16 required to look at was it identified, was it
17 scientifically sufficient under our criteria?

18 I don't know if that helps. And, you know, if
19 you have questions for Dr. Donald about how that happens,
20 he's got the slides up here again.

21 DR. DONALD: I'd just like to raise a couple of
22 points for the Committee's consideration, and hopefully
23 clarify some points that have already been raised.

24 One point I'd like to bring to the Committee's
25 attention, irrespective of their merits, most of the

1 arguments that have been made today for
2 delist -- de-designating NTP CERHR are equally applicable
3 to all of the authoritative bodies that this Committee has
4 designated.

5 With regard to consideration of maternal
6 toxicity, which has been raised in the context of
7 Bisphenol A, I would draw your attention to the last line
8 in the slide that's up there, consideration of maternal
9 toxicity, is one of specific criteria that we apply in
10 determining whether the animal studies are supportive of a
11 formal identification by the authoritative body.

12 The point was made that CERHR doesn't always
13 consider maternal toxicity exactly the same way each time
14 it considers a chemical.

15 As I'm sure the Committee recalls, your own
16 criteria state that differentiating between the effects of
17 a toxic agent and the conceptus or reproduction and the
18 effects on the conceptus or reproduction that are
19 secondary to the maternal systemic toxic effect is
20 sometimes difficult and may require special attention on a
21 case-by-case basis, which is how we approach it and
22 apparently how CERHR also approaches it.

23 Could we go back to the previous slide.

24 And then it perhaps it wasn't entirely apparent
25 from this slide, since we paraphrased the regulation to

1 make it fit a little better on the slide.

2 But the criteria on the right-hand side, the
3 formality criteria, where it says, "One of the following
4 has occurred". These are independent criteria. The
5 regulation specifies that it's reviewed by an advisory
6 committee in a public meeting or public review and comment
7 of the document or that the document is published in
8 publications such as the Federal Register and so forth.

9 Okay. So I'm sorry that was to clarify that even
10 if the hazard identification was not individually
11 considered by the NTP Board of Scientific Counselors on
12 voting on the level of concern, though it is a little
13 difficult to conceptualize how they would vote on the
14 level of concern without considering the level of hazard.
15 That is not, in and of itself, inconsistent with our
16 criteria. That's only one of the criteria that could be
17 met in determining if that formality criteria has been
18 met.

19 CHAIRPERSON BURK: One thing I can say, Carl,
20 because when we get the announcements of intent to list, I
21 always read them, if they're by authoritative bodies,
22 because I just want to see would we have done the same.
23 And I've found there have been a number of cases over the
24 years where EPA, for example, there will be something that
25 will be listed, but there's definitely maternal toxicity

1 involved. So I know that you don't necessarily throw it
2 out if that's in there.

3 What we're hearing is that it's considered. What
4 I see here is two sort of parallel universes, I guess.
5 And we have our guidance and sort of our philosophy, and
6 OEHHA has actual regulations that they use to undertake
7 the process.

8 So one thing I would say that I heard that was
9 actually informative is that perhaps we should be more
10 involved when these intent to list come out, and if we
11 have some comment to make, we should, I suppose, make it.
12 I'm must say I don't ever do that, but honestly I've kind
13 of figured that that's their particular part of the
14 process.

15 I hear your concern about how different
16 authoritative bodies work, but I agree it's almost like
17 saying we have to relook at all of them now and make sure
18 that they all are thinking the way we're thinking. And I
19 find that to be a little bit cumbersome.

20 COMMITTEE MEMBER KEEN: I'm sorry if my comments
21 came across that way. I was more trying to crystallize
22 for myself, if no one else, what we were talking about.

23 (Laughter.)

24 COMMITTEE MEMBER KEEN: And that's what I'm
25 coming up with. It's not that anyone is besmirching the

1 reputation of any authoritative body, but it is slightly
2 different processes. And if we're going to -- that's just
3 a simple fact. There are slightly different processes.

4 If it turns out that doesn't stand in the way of
5 listing under the authoritative body regulation, according
6 to legal counsel of BPA, I see this as a non-issue. I was
7 just trying to bring it down to two sentences.

8 COMMITTEE MEMBER KLONOFF-COHEN: I agree. I
9 think what we're trying to figure is whether the
10 information complements what we're looking at or whether
11 it hinders it, I think, to be hones, in terms of -- that's
12 the problem I'm having, in terms of, so the information
13 that NTP provides for us when we look at it. So are we
14 just questioning whether or not we're looking at their
15 written documents?

16 CHAIRPERSON BURK: No, not at all. What we're
17 questioning -- I mean what we're asked to determine --

18 COMMITTEE MEMBER KLONOFF-COHEN: Is there going
19 to be an authoritative body?

20 CHAIRPERSON BURK: They are an authoritative
21 body.

22 COMMITTEE MEMBER KLONOFF-COHEN: Whether we're
23 going to reconsider --

24 CHAIRPERSON BURK: What we are asked to is
25 de-designate --

1 COMMITTEE MEMBER KLONOFF-COHEN: Right.

2 CHAIRPERSON BURK: -- CERHR as an authoritative
3 body for the remaining monographs.

4 COMMITTEE MEMBER KLONOFF-COHEN: That's the first
5 part.

6 CHAIRPERSON BURK: Right. Again, these are not
7 things we're looking at. The only thing that happened
8 with BPA that was a little bit unusual is that OEHHA could
9 have gone with that mechanism authoritative body on their
10 own and not have brought it to us, but it was already sort
11 of in the pipeline, and there was a nice document for us
12 to look at. So we were able to use it.

13 But normally, we're not the ones using those
14 documents. So one of the things that's asked, I think, is
15 that we de-designate it and then we use the documents and
16 make our own decision.

17 My personal feeling is we only meet once a year
18 and I think it's much more productive to let professional
19 full-time people work on this second mechanism, and then
20 leave for us other chemicals that we can tackle that
21 haven't already been looked at by an authoritative body.
22 That's my opinion though, but I'm asking for you guys to
23 chime in, if you have a contrary opinion.

24 So I would like to take this step by step. And
25 the first step would be for us to actually vote on whether

1 we wish to de-designate the CERHR as an authoritative
2 body, and then we can go on from there, depending on the
3 decision.

4 So is that acceptable?

5 So I would ask all of those who would like to
6 revise the designation of NTP CERHR as an authoritative
7 body by removing the portion that -- or -- yeah, removing
8 the portion that mentions CERHR to raise your hand?

9 (No hands raised.)

10 CHAIRPERSON BURK: All right. I see no one. So
11 that does not carry.

12 So if we vote no, which we did, the designation
13 remains unchanged.

14 The next discussion we can have is whether we
15 want to, at this point, add -- that we want to add the
16 OHAT to the designation of NTP as an authoritative body.

17 CHAIRPERSON BURK: All right. George, wants us
18 to have a no vote, so we'll go back to just to make it
19 obvious.

20 So all those voting, no --

21 MR. LANDFAIR: Madam Chair, can you clarify for
22 us what the motion is on the -- I genuinely do not
23 understand what --

24 CHAIRPERSON BURK: Yes. So I'm reading -- I'm
25 making the motion specifically that we're voting to

1 de-designate NTP CERHR as an authoritative body,
2 specifically CERHR. Does that make sense? Not NTP
3 entirely, but what we have now is an authoritative body is
4 NTP CERHR.

5 So the question is, we are already asked how many
6 people wanted to do that. Now, I'm asking all those
7 voting no that they do not wish to de-designate NTP CERHR
8 as an authoritative body?

9 (Hands raised.)

10 CHAIRPERSON BURK: All those voting no.

11 All right.

12 Is that clear?

13 I hope so.

14 I didn't have it written down in a formal motion,
15 but I think we've got it clear that the -- it was five to
16 zero no not in favor of de-designating CERHR.

17 So then the next question comes at this time, do
18 you want to consider adding the OHAT to it or would you
19 like to defer that till we see more documents as has been
20 suggested?

21 COMMITTEE MEMBER KEEN: I would like to formally
22 suggest we defer it. And, in particular, I think it is
23 important under the spirit of Prop 65 to get clarity as to
24 whether or not OHAT will be looking at epigenetic
25 phenomena. And if they do, if there is a way they can

1 corral that data set in such a fashion that we do not wind
2 up using something which is clearly postnatal exposure,
3 which is, as I understand it, we're not supposed to be
4 doing under Prop 65.

5 So I think that just needs to be crystal clear,
6 and then they're a great group of people after that.

7 CHAIRPERSON BURK: Very valid comment.

8 Any other comments?

9 DR. ZEISE: I just wonder if we could get some
10 clarity with the kind of data that Dr. Keen was speaking
11 of, if it's -- if he's thinking mostly in terms of in
12 vitro data or other kind of information.

13 COMMITTEE MEMBER KEEN: No. I see this as in
14 vivo. What was stated as they're now -- they are
15 including looking, for example, perinatal changes at the
16 genome level, which may increase the risk -- actually,
17 what he stated was with respect to obesity and diabetes.

18 In some cases, that initial pre or perinatal
19 insult by itself will wind up triggering the obesity or
20 diabetes, but that's probably going to be the rare event.
21 What's going to be far more common is it alters the
22 susceptibility to postnatal triggers that induce these
23 diseases.

24 That's what the whole developmental theory for
25 chronic and degenerative disease are, so it seems to me.

1 And again I could be wrong, but out of the mandate of what
2 Prop 65 covers. It may be internally that this gets a lot
3 of discussion and it turns out it does fall within the
4 mandate, and that's fine. But it just seems we need
5 clarity on that.

6 COMMITTEE MEMBER ROBERTS: I'd just like to ask
7 if perhaps when we discuss it again, if we might be able
8 to -- or at least -- or if OEHHA could at least request
9 that somebody from this OHAT group, that's a reproductive
10 toxicologist, be able to address us in the way that Dr.
11 Bucher did primarily more on the carcinogenicity side.

12 CHAIRPERSON BURK: And I don't know how long
13 we're suggesting deferring, but I would suggest until
14 there's at least one or two reports available for us to
15 look at, which is I think exactly what we did with the
16 CERHR.

17 Any other comments on that?

18 Do we have to vote on that decision?

19 CHIEF COUNSEL MONAHAN-CUMMINGS: It would be best
20 if you did.

21 CHAIRPERSON BURK: All right. Now, I have to
22 write it.

23 So all those in favor of waiting for further
24 information before deciding on whether to designate NTP,
25 specifically the Office of -- what does OHAT stand for

1 again? I know it ends with translation.

2 DR. DONALD: Office of Health Assessment and
3 Translation.

4 CHAIRPERSON BURK: -- Office of Health Assessment
5 and Translation before making a decision about whether to
6 designate that particular entity as an authoritative body.
7 Is that a clear motion?

8 So all those in favor, and I think Linda can vote
9 on this?

10 COMMITTEE MEMBER ROBERTS: Yeah, they haven't
11 done any reports yet.

12 (Laughter.)

13 CHAIRPERSON BURK: Right. We're just voting to
14 defer it. So you have no conflict. So we need five out
15 of six.

16 So all those in favor of deferring, raise your
17 hand?

18 (Hands raised.)

19 CHAIRPERSON BURK: All right I see six.

20 Do I have to ask opposed when there's nobody
21 left?

22 CHIEF COUNSEL MONAHAN-CUMMINGS: No.

23 CHAIRPERSON BURK: All right. I think
24 considering that we have scheduled time to meet at nine
25 o'clock tomorrow morning, that we would begin the rest of

1 the agenda at that time, which is the prioritization and
2 staff updates and so forth.

3 So nine o'clock in this same room.

4 Okay. Meeting adjourned.

5 CHIEF COUNSEL MONAHAN-CUMMINGS: Again, the
6 reminder not to discuss the stuff that's still on the
7 agenda. Feel free to discuss the stuff that was already
8 on the agenda though.

9 (Thereupon the Developmental and
10 Reproductive Toxicant Identification
11 Committee recessed at 4:42 p.m.)
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