

**CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY  
OFFICE OF ENVIRONMENTAL HEALTH HAZARD ASSESSMENT**

**SAFE DRINKING WATER AND TOXIC ENFORCEMENT ACT OF 1986  
PROPOSITION 65**

**NOTICE OF PROPOSED RULEMAKING  
TITLE 27, CALIFORNIA CODE OF REGULATIONS**

**PROPOSED AMENDMENTS TO ARTICLE 6  
CLEAR AND REASONABLE WARNINGS  
CANNABIS (MARIJUANA) SMOKE AND DELTA-9-TETRAHYDROCANNABINOL  
(DELTA-9-THC) EXPOSURE WARNINGS  
NEW SECTIONS 25607.38 – 25607.47**

**March 19, 2021**

NOTICE IS HEREBY GIVEN that the Office of Environmental Health Hazard Assessment (OEHHA) proposes to add new sections to Article 6 of Title 27 of the California Code of Regulations.<sup>1</sup> The Article 6 regulations that were adopted in August 2016 and became operative in August 2018 include tailored safe harbor warning methods and content for several specific types of exposure scenarios. In adopting these warning regulations, OEHHA determined tailored warnings for certain product, chemical and environmental exposure scenarios would help provide certainty to those businesses subject to the warning requirements of the Act and ensure that the public receives consistent warnings about the exposures that can occur from products or facilities. OEHHA has determined tailored safe harbor warnings for cannabis (marijuana) smoke and delta-9-tetrahydrocannabinol (delta-9-THC) exposures would assist affected businesses and consumers of those products.

This rulemaking proposes to add new sections to Article 6:

- Sections 25607.38 and 25607.39 – Cannabis (Marijuana) Smoke from Consumer Products Exposure Warnings – Methods of Transmission and Content;
- Sections 25607.40 and 25607.41 – Delta-9-THC in Ingested Products Exposure Warnings – Methods of Transmission and Content;
- Sections 25607.42 and 25607.43 – Delta-9-THC from Vaping or Dabbing Products Exposure Warnings – Methods of Transmission and Content;

---

<sup>1</sup> All further references are to sections of Title 27, Cal. Code of Regs., unless indicated otherwise.

- Sections 25607.44 and 25607.45 – Delta-9-THC from Dermal Applied Products Exposure Warnings – Methods of Transmission and Content;
- Sections 25607.46 and 25607.47 – Cannabis (Marijuana) Smoke and Delta-9-THC Inhalation Exposure Warnings (Environmental Exposures) – Methods of Transmission and Content.

## **PUBLIC PROCEEDINGS**

To be considered, **OEHHA must receive comments by May 18, 2021**, the designated close of the written comment period. All comments will be posted on the OEHHA website at the close of the public comment period. Due to the COVID-19 emergency, OEHHA is providing a 60-day comment period rather than the 45 days required under the Administrative Procedure Act. All written comments will be posted on the OEHHA website at the close of the public comment period.

Because of limited in-office staffing during the COVID-19 emergency, OEHHA strongly recommends that the public submit written information electronically, rather than in paper form. Comments may be submitted electronically through our website at <https://oehha.ca.gov/comments>. In the alternative, comments can be mailed to the address below.

Monet Vela  
Office of Environmental Health Hazard Assessment  
1001 I Street, 23<sup>rd</sup> Floor  
P. O. Box 4010  
Sacramento, California 95812-4010  
Telephone: 916-323-2517

OEHHA encourages all commenters to submit their comments in a format compliant with the accessibility requirements of the Americans with Disabilities Act, so that they can be read using screen reader technology and those with visual impairments are able to listen to them.

OEHHA is subject to the California Public Records Act and other laws that require the release of certain information upon request. If you provide comments, please be aware that your name, address and e-mail may be available to third parties.

## **PUBLIC HEARING**

A public hearing on these proposed regulatory amendments will only be scheduled upon request. The hearing would be web-based due to the COVID-19 emergency<sup>2</sup>. To

---

<sup>2</sup> Executive Orders [N-25-20](#) and [N-29-20](#).

request a hearing, send an e-mail to Monet Vela at [monet.vela@oehha.ca.gov](mailto:monet.vela@oehha.ca.gov) or to the address listed above at least 15 days before the close of the comment period, that is no later than **May 3, 2021**. If one is scheduled, OEHHA will mail a notice of the hearing to the requester and interested parties on the Proposition 65 mailing list for regulatory public hearings. The notice will also be posted on the OEHHA web site at least ten days before the public hearing date. The notice will provide the date, time, and instructions for participating in the hearing.

## **CONTACT**

Please direct inquiries concerning the proposed regulatory action described in this notice to Monet Vela at (916) 323-2517, or by e-mail to [monet.vela@oehha.ca.gov](mailto:monet.vela@oehha.ca.gov). Ryan Mahoney is a back-up contact person for inquiries concerning processing of this action and is available at (916) 445-4693 or [ryan.mahoney@oehha.ca.gov](mailto:ryan.mahoney@oehha.ca.gov).

## **AUTHORITY**

Health and Safety Code section 25249.12.

## **REFERENCE**

Health and Safety Code sections 25249.6, 25249.10, 25249.11 and 25249.12

## **INFORMATIVE DIGEST/POLICY STATEMENT OVERVIEW**

### **BACKGROUND**

OEHHA is the lead agency that implements Proposition 65<sup>3</sup> and has the authority to promulgate and amend regulations to further the purposes of the Act. The Act requires businesses to provide a clear and reasonable warning before they cause an exposure to a chemical listed as known to the state to cause cancer or reproductive toxicity.<sup>4</sup> The Act also prohibits the discharge of listed chemicals to sources of drinking water.<sup>5</sup> The proposed amendments will adopt new safe harbor warning regulations to address the methods of transmission and content of warnings for exposure to cannabis (marijuana) smoke and delta-9-tetrahydrocannabinol (delta-9-THC).

---

<sup>3</sup> Health and Safety Code section 25249.5 et seq., The Safe Drinking Water and Toxic Enforcement Act of 1986, commonly known as "Proposition 65". Hereafter referred to as "Proposition 65" or "the Act".

<sup>4</sup> Health and Safety Code section 25249.6

<sup>5</sup> Health and Safety Code section 25249.5

## **SPECIFIC BENEFITS OF THE PROPOSED REGULATIONS**

The proposed regulatory action will facilitate businesses' compliance with the Act by providing guidance concerning the provision of safe harbor warnings under Proposition 65. The health and welfare of California residents will likely benefit by increasing the public's ability to understand the warnings they receive for certain consumer products they may choose to purchase or facilities they may frequent.

## **NO INCONSISTENCY OR INCOMPATIBILITY WITH EXISTING REGULATIONS**

OEHHA has conducted an evaluation and has determined that Article 6 is the only regulation concerning Proposition 65 warnings. Therefore, the proposed regulatory action is neither inconsistent nor incompatible with any other existing state regulations. The action does not change the existing mandatory requirements on businesses subject to Proposition 65, state or local agencies and does not address compliance with any other law or regulation.

## **LOCAL MANDATE/FISCAL IMPACT**

Because Proposition 65 by its terms<sup>6</sup> does not apply to local agencies or school districts, OEHHA has determined the proposed regulatory action would not impose a mandate on local agencies or school districts; nor does it require reimbursement by the State pursuant to Part 7 (commencing with Section 17500) of Division 4 of the Government Code. OEHHA has also determined that no nondiscretionary costs or savings to local agencies or school districts will result from the proposed regulatory action, nor will there be any costs or savings to the state or in federal funding to the state because of the proposed regulatory action.

## **EFFECT ON HOUSING COSTS**

OEHHA has initially determined that the proposed regulatory action will have no effect on housing costs because it does not impose any new mandatory requirements on any business.

## **SIGNIFICANT STATEWIDE ADVERSE ECONOMIC IMPACT DIRECTLY AFFECTING BUSINESS, INCLUDING ABILITY TO COMPETE**

The proposed regulatory action provides non-mandatory compliance assistance to businesses subject to the Act by providing guidance on the methods of transmitting and the content of safe harbor warnings for cannabis (marijuana) smoke and delta-9-THC exposures. The proposed warnings are optional. Businesses may choose to use a

---

<sup>6</sup> See Health and Safety Code section 25249.11(b).

different method or content for required warnings. OEHHA has therefore made an initial determination that the adoption of this action will not have a significant statewide adverse economic impact directly affecting businesses, including the ability of California businesses to compete with businesses in other states.

## **RESULTS OF ECONOMIC IMPACT ANALYSIS (Gov. Code section 11346.3(b))**

### **Creation or Elimination of Jobs within the State of California**

The proposed regulatory action will not impact the creation or elimination of jobs within California. The action provides non-mandatory guidance by adding methods of transmitting and the content of safe harbor warnings for cannabis (marijuana) smoke and delta-9-THC exposures.

### **Creation of New Businesses or Elimination of Existing Businesses within the State of California**

The proposed regulatory action will not impact the creation of new businesses or the elimination of existing businesses within California. The action provides guidance on the methods of transmitting and the content of safe harbor warnings for cannabis (marijuana) smoke and delta-9-THC exposures.

### **The Expansion of Businesses Currently Doing Business within the State**

OEHHA does not anticipate any major impact on the expansion of businesses currently doing business within the state. The action provides guidance on the methods of transmitting and the content of safe harbor warnings for cannabis (marijuana) smoke and delta-9-THC exposures.

### **Benefits of the Proposed Regulation**

Affected businesses will likely benefit from the proposed regulatory action because the amendments provide clarifying guidance concerning the safe harbor warnings for cannabis (marijuana) smoke and delta-9-THC exposures under Proposition 65. The health and welfare of California residents will likely benefit by increasing the public's understanding of the risks posed by use of certain consumer products they may choose to purchase or facilities they may frequent.

### **COST IMPACTS ON REPRESENTATIVE PERSON OR BUSINESS**

OEHHA is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed

regulatory action. The action does not impose any new mandatory requirements upon private persons or businesses.

### **EFFECT ON SMALL BUSINESSES**

The proposed regulatory action will not adversely impact very small businesses because Proposition 65 is limited by its terms to businesses with 10 or more employees.<sup>7</sup>

### **REASONABLE ALTERNATIVES TO THE REGULATION AND THE AGENCY'S REASONS FOR REJECTING THOSE ALTERNATIVES**

Pursuant to Government Code section 11346.5(a)(13), OEHHA must determine that no reasonable alternative considered by OEHHA, or that has otherwise been identified and brought to the attention of OEHHA, would be more effective in carrying out the purpose for which Proposition 65 is proposed, would be as effective and less burdensome to affected private persons than the proposed action, or would be more cost-effective to affected private persons and equally effective in implementing the statutory policy or other provision of law.

### **AVAILABILITY OF STATEMENT OF REASONS AND TEXT OF PROPOSED REGULATIONS**

OEHHA has prepared and has available for public review an Initial Statement of Reasons for the proposed regulation, all the information upon which the regulation is based, and the text of the proposed regulation. These documents are available on OEHHA's web site at [www.oehha.ca.gov](http://www.oehha.ca.gov).

### **AVAILABILITY OF CHANGED OR MODIFIED TEXT**

The full text of any proposed regulation that is changed or modified from the express terms of this proposed action will be made available at least 15 days prior to the date on which OEHHA adopts the resulting regulation. Notice of the comment period on the revised proposed regulation and the full text will be mailed to individuals who testified or submitted oral or written comments at the public hearing, whose comments were received by OEHHA during the public comment period, and anyone who requests notification from OEHHA of the availability of such change. Copies of the notice and the changed regulation will also be available on the OEHHA Web site at [www.oehha.ca.gov](http://www.oehha.ca.gov).

---

<sup>7</sup> Health and Safety Code section 25249.11(b)

## **AVAILABILITY OF THE FINAL STATEMENT OF REASONS**

A copy of the Final Statement of Reasons may be obtained, when it becomes available, from Monet Vela at the e-mail or telephone number indicated above. The Final Statement of Reasons will also be available on OEHHA's web site at [www.oehha.ca.gov](http://www.oehha.ca.gov).

OFFICE OF ENVIRONMENTAL  
HEALTH HAZARD ASSESSMENT

Sam Delson  
Deputy Director for External and  
Legislative Affairs

Dated: March 19, 2021