

**CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY
OFFICE OF ENVIRONMENTAL HEALTH HAZARD ASSESSMENT**

**SAFE DRINKING WATER AND TOXIC ENFORCEMENT ACT OF 1986
PROPOSITION 65**

**NOTICE OF PROPOSED RULEMAKING
TITLE 27, CALIFORNIA CODE OF REGULATIONS**

**AMENDMENT TO SECTION 25705
SPECIFIC REGULATORY LEVELS POSING NO SIGNIFICANT RISK:**

**1,3-DICHLOROPROPENE
(ORAL AND INHALATION EXPOSURES)**

October 29, 2021

NOTICE IS HEREBY GIVEN that the Office of Environmental Health Hazard Assessment (OEHHA) proposes to adopt Proposition 65¹ No Significant Risk Levels (NSRLs) for 1,3-dichloropropene by amending Title 27, California Code of Regulations, section 25705(b)². The proposed NSRLs for oral and inhalation exposures to 1,3-dichloropropene are 3.7 micrograms per day.

PUBLIC COMMENTS

To be considered, **OEHHA must receive comments by December 13, 2021**, the designated close of the written comment period. All written comments will be posted on the OEHHA website at the close of the public comment period.

OEHHA strongly recommends that the public submit written information electronically, rather than in paper form. Comments may be submitted electronically through our website at <https://www.oehha.ca.gov/comments>. Comments submitted in paper form may still be mailed (see below), but delays may occur if staff are unable to timely access them.

Esther Barajas-Ochoa
Office of Environmental Health Hazard Assessment
1001 I Street, 12th Floor
P. O. Box 4010
Sacramento, California 95812-4010

¹ The Safe Drinking Water and Toxic Enforcement Act of 1986, codified at Health and Safety Code section 25249.5 et seq., referred to herein as "Proposition 65" or "The Act."

² All further regulatory references are to sections of Title 27 of the California Code of Regulations unless otherwise indicated.

Telephone: 916-322-2068

OEHHA encourages all commenters to submit their comments in a format compliant with the accessibility requirements of the Americans with Disabilities Act, so that they can be read using screen reader technology and those with visual impairments are able to listen to them.

OEHHA is subject to the California Public Records Act and other laws that require the release of certain information upon request. If you provide comments, please be aware that your name, address, and e-mail may be available to third parties.

PUBLIC HEARING

A public hearing on these proposed regulatory amendments will only be scheduled upon request. The hearing would be web-based due to the COVID-19 emergency³. To request a hearing, send an e-mail to Esther Barajas-Ochoa at esther.barajas-ochoa@oehha.ca.gov or to the address listed above by no later than **November 29, 2021**. If one is scheduled, OEHHA will mail a notice of the hearing to the requester and interested parties on the Proposition 65 mailing list for regulatory public hearings. The notice will also be posted on the OEHHA web site at least ten days before the public hearing date. The notice will provide the date, time, and instructions for participating in the hearing.

CONTACT

Please direct inquiries concerning the proposed regulatory action described in this notice to Esther Barajas-Ochoa at (916) 322-2068, or by e-mail to esther.barajas-ochoa@oehha.ca.gov. Kristi Morioka is a back-up contact person for inquiries concerning processing of this action and is available at (916) 322-5624 or kristi.morioka@oehha.ca.gov.

INFORMATIVE DIGEST/POLICY STATEMENT OVERVIEW

Proposition 65 prohibits a person in the course of doing business from knowingly and intentionally exposing any individual to a chemical that has been listed as known to the state to cause cancer or reproductive toxicity without first giving clear and reasonable warning to such individual⁴. The Act also prohibits a business from knowingly discharging a listed chemical into water or onto or into land where such chemical passes or probably will pass into any source of drinking water⁵.

For carcinogens, an exemption from the warning requirement is provided by the Act when the exposure for which the person is responsible can be demonstrated to produce

³ Executive Orders [N-25-20](#) and [N-29-20](#).

⁴ Health and Safety Code section 25249.6.

⁵ Health and Safety Code section 25249.5.

no significant risk, or when a discharge which otherwise complies with all applicable requirements would not cause any significant amount of the discharged or released chemical to enter any source of drinking water⁶. A determination that a level of exposure poses no significant risk may be made utilizing regulations that have previously been adopted by OEHHA (Sections 25701-25721). Section 25701 describes alternative methods for making such a determination. Section 25705 sets forth the process for determining “no significant risk” levels for purposes of Proposition 65 and establishes those levels for certain listed chemicals.

Details on the basis for the proposed NSRLs for 1,3-dichloropropene are provided in the Initial Statement of Reasons for this regulatory amendment, which is available on request from Esther Barajas-Ochoa at esther.barajas-ochoa@oehha.ca.gov and is posted on the OEHHA website at www.oehha.ca.gov.

This proposed amendment to section 25705 would add NSRLs for 1,3-dichloropropene by amending Section 25705(b) as follows (addition in underline):

(b) Chemical name	Level (micrograms per day)
Acrylonitrile	0.7
...	
<u>1,3-Dichloropropene</u>	<u>3.7 (oral)</u>
	<u>3.7 (inhalation)</u>
...	

To develop the proposed NSRL for 1,3-dichloropropene by the oral route, OEHHA relied on the 1985 National Toxicology Program (NTP) report entitled, “Toxicology and Carcinogenesis Studies of Telone II (Technical-Grade 1,3-dichloropropene [CAS No. 542-75-6] Containing 1.0% Epichlorohydrin as a Stabilizer) in F344/N Rats and B6C3F₁ Mice (Gavage Studies)”⁷. To develop the proposed NSRL for the inhalation route, OEHHA relied on inhalation studies of technical-grade 1,3-dichloropropene conducted in mice by Stott et al. (1987)⁸. The NSRLs are based upon the results of the most sensitive scientific studies deemed to be of sufficient quality⁹. The derivation of the

⁶ Health and Safety Code sections 25249.9 and 25249.10

⁷ National Toxicology Program (NTP, 1985). Toxicology and carcinogenesis studies of Telone II (technical-grade 1,3-dichloropropene [CAS No. 542-75-6] containing 1.0% epichlorohydrin as a stabilizer) in F344/N rats and B6C3F₁ mice (gavage studies). TR No. 269. US Department of Health and Human Services, Public Health Service, National Institutes of Health, Bethesda, MD. Available from: https://ntp.niehs.nih.gov/ntp/htdocs/lt_rpts/tr269.pdf

⁸ Stott WT, Johnson KA, Calhoun LL, Weiss SK, Frauson LE (1987). Telone* II soil fumigant: 2-year chronic toxicity-oncogenicity study in mice. Dow Chemical Company. (DPR Vol. 50046-029, Record No. 060675).

⁹ Section 25703(a)(4).

NSRLs is discussed in more detail in the Initial Statement of Reasons for this proposed regulatory amendment.

Anticipated Benefits of the Proposed Regulation

Some businesses may not be able to afford the expense of establishing an NSRL and therefore may be exposed to litigation for a failure to warn or for a prohibited discharge of the listed chemical. By providing NSRLs, this regulatory proposal spares businesses the expense of calculating their own NSRL and may also enable them to reduce or avoid litigation costs. In addition, the NSRLs do not require, but may encourage, businesses to reduce exposures to the listed chemical to a level that does not cause a significant exposure, thereby providing a public health benefit to Californians. This in turn may reduce resident, worker and environmental exposures to exposure to 1,3-dichloropropene.

No Inconsistency or Incompatibility with Existing Regulations

After conducting an evaluation on any related regulations in this area, OEHHA has found that these are the only regulations dealing with Proposition 65 NSRLs for 1,3-dichloropropene. Therefore, OEHHA has determined that the proposed regulation is neither inconsistent nor incompatible with existing state regulations. The proposed regulation does not impose any mandatory requirements on businesses, state or local agencies and does not address compliance with any other law or regulation.

RESULTS OF ECONOMIC IMPACT ANALYSIS (Gov. Code section 11346.3(b))

Impact on the Creation, Elimination, or Expansion of Jobs/Businesses in California

This regulatory proposal will not affect the creation or elimination of jobs within the State of California. Proposition 65 requires businesses with ten or more employees to provide warnings prior to exposing people to chemicals that are known to cause cancer. The law also prohibits the discharge of listed chemicals into sources of drinking water. 1,3-dichloropropene is listed under Proposition 65; therefore, businesses must provide a warning if their product or activity exposes the public or employees to significant amounts of 1,3-dichloropropene. The regulatory proposal does not create additional compliance requirements, but instead provides a “safe harbor” value that aids businesses in determining whether a warning is required for a given exposure.

The proposed NSRLs provide compliance assistance to businesses subject to the Act, but do not impose any mandatory requirements on those businesses. Therefore, OEHHA has determined that the proposed regulatory action will not have any impact on the creation or elimination of jobs, the creation of new businesses or the elimination of existing businesses, or the expansion of businesses currently doing business within the State of California.

Benefits of this regulation include sparing businesses the expense of calculating their own NSRL and possibly enabling them to reduce or avoid litigation costs. By providing an NSRL, it may encourage businesses to reduce exposures to the listed chemical to a level that does not cause a significant exposure, thereby providing a public health benefit to Californians. This in turn may reduce resident, worker and environmental exposures to 1,3-dichloropropene.

PEER REVIEW

This notice, the proposed regulatory change, and the Initial Statement of Reasons are being provided to the OEHHA Science Advisory Board's Carcinogen Identification Committee for review and comment¹⁰.

AUTHORITY

Health and Safety Code Section 25249.12.

REFERENCE

Health and Safety Code Sections 25249.5, 25249.6, 25249.9, 25249.10 and 25249.11.

IMPACT ON LOCAL AGENCIES OR SCHOOL DISTRICTS

Because Proposition 65 expressly¹¹ does not apply to local agencies or school districts, OEHHA has determined the proposed regulatory action would not impose a mandate on local agencies or school districts nor does it require reimbursement by the State pursuant to Part 7 (commencing with Section 17500) of Division 4 of the Government Code. OEHHA has also determined that no nondiscretionary costs or savings to local agencies or school districts will result from the proposed regulatory action.

COSTS OR SAVINGS TO STATE AGENCIES

¹⁰ Title 27, Cal. Code of Regs., section 25701(e)

¹¹ See Health and Safety Code section 25249.11 (b)

Because Proposition 65 expressly¹² does not apply to any State agency, OEHHA has determined that no savings or increased costs to any State agency will result from the proposed regulatory action.

EFFECT ON FEDERAL FUNDING TO THE STATE

Because Proposition 65 expressly¹³ does not apply to any federal agency, OEHHA has determined that no costs or savings in federal funding to the State will result from the proposed regulatory action.

EFFECT ON HOUSING COSTS

OEHHA has determined that the proposed regulatory action will have no effect on housing costs because it provides compliance assistance to businesses subject to Proposition 65 but does not impose any mandatory requirements on those businesses.

SIGNIFICANT STATEWIDE ADVERSE ECONOMIC IMPACT DIRECTLY AFFECTING BUSINESS, INCLUDING ABILITY TO COMPETE

Because the proposed regulatory levels provide compliance assistance to businesses subject to Proposition 65, but do not impose any mandatory requirements on those businesses, OEHHA has made an initial determination that the adoption of the regulation will not have a significant statewide adverse economic impact directly affecting businesses, including the ability of California businesses to compete with businesses in other states.

COST IMPACTS ON REPRESENTATIVE PRIVATE PERSONS OR BUSINESSES

The proposed NSRLs were developed to provide compliance assistance for businesses in determining whether a warning is required, or a discharge is prohibited. The NSRLs provide a level of exposure at or below which a warning is not required, and a discharge is not prohibited. Use of the NSRLs is not mandatory. The implementing regulations allow a business to calculate its own level and provide guidance in order to assist businesses in doing so¹⁴. However, conducting such a process can be expensive and time consuming, and the resulting levels may not be defensible in an enforcement

¹² See Health and Safety Code section 25249.11 (b)

¹³ See Health and Safety Code section 25249.11 (b)

¹⁴ Title 27, Cal. Code of Regs., section 25701 et seq.

action. OEHHA is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.

EFFECT ON SMALL BUSINESSES

OEHHA has determined that the proposed regulation will not impose any mandatory requirements on small business. Rather, the proposed NSRLs will provide compliance assistance for small businesses subject to Proposition 65 because they will help businesses determine whether or not an exposure for which they are responsible is subject to the warning requirement or discharge prohibition of Proposition 65.

CONSIDERATION OF ALTERNATIVES

Government Code section 11346(a)(13) requires that a rulemaking agency must determine that no reasonable alternative considered by the agency or that has otherwise been identified and brought to the attention of the agency would be more effective in carrying out the purpose for which the action is proposed, would be as effective and less burdensome to affected private persons than the proposed action, or would be more cost-effective to affected private persons and equally effective in implementing the statutory policy or other provision of law than the proposal described in this Notice.

AVAILABILITY OF STATEMENT OF REASONS AND TEXT OF PROPOSED REGULATIONS

OEHHA has prepared and has available for public review an Initial Statement of Reasons for the regulation, all the information upon which the regulation is based, and the text of the regulation. A copy of the Initial Statement of Reasons, the text of the regulation and the documents relied on to develop the proposed regulation are available upon request from OEHHA at the address and telephone number indicated above. These documents are also posted on OEHHA's website at www.oehha.ca.gov.

AVAILABILITY OF CHANGED OR MODIFIED TEXT

The full text of any regulation which is changed or modified from the express terms of this proposed action will be made available at least 15 days prior to the date on which OEHHA adopts the resulting regulation. Notice of the comment period on changed regulations and the full text will be mailed to individuals who testified or submitted written comments at the public hearing, if held, or whose comments were received by OEHHA during the public comment period, and anyone who requests notification from

OEHHA of the availability of such changes. Copies of the notice and the changed regulation will also be available on the OEHHA website at www.oehha.ca.gov.

FINAL STATEMENT OF REASONS

A copy of the Final Statement of Reasons for this regulatory action may be obtained, when it becomes available, from OEHHA at the address and telephone number indicated above, and on the OEHHA website at www.oehha.ca.gov.

OFFICE OF ENVIRONMENTAL
HEALTH HAZARD ASSESSMENT

David Edwards, Ph.D.
Chief Deputy Director

Dated: October 29, 2021